IN THE UNITED STATES DISTRICT COURT
FOR THE MIDDLE DISTRICT OF NORTH CAROLINA

STUDENTS FOR FAIR ADMISSIONS, \* INC., \*

\*

Plaintiff, \* Case No. 1:14CV954

\*

VS.

\* November 12, 2020

UNIVERSITY OF NORTH CAROLINA, \*
et al., \*

\* Volume 3
\* Pages 387-603

\* Pages 3

Defendants. \* **REDACTED TRANSCRIPT** 

\*\*\*\*\*\*\*

## EXPEDITED TRANSCRIPT OF TRIAL

BEFORE THE HONORABLE LORETTA C. BIGGS UNITED STATES DISTRICT JUDGE

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## PROCEEDINGS

There are two matters that I want to

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THE COURT: Good morning.

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(Simultaneous response from counsel.)

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address and -- before we go forward.

THE COURT:

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Friday -- on Tuesday to let you know that the Governor has

I did have my clerk to give you a call -- to e-mail you on

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changed the capacity limit for what we call masked gatherings.

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Whether we fit into a masked gathering is beyond me. But I am

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going to, as best I can, comply with that. This goes into

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effect on the 13th of -- at 5 p.m. on the 13th, meaning that

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starting on the 16th, we will attempt to limit the courtroom to

I don't know if you have had an opportunity to talk about

it. From my perspective, my group -- I can allow my clerks to

upstairs. That leaves us with five, meaning that you have five

people amongst you. So if you would rather talk about it later

today and let me know what you have decided for tomorrow -- on

The other is I think everyone received the same e-mail that

I have received about a partner of someone who is on one of the

trial teams testing positive for COVID, and my understanding of

alternate. One would be in the courtroom and one would be

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10 individuals.

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that partner since November the 2nd. So I think -- in

tomorrow for Monday, that would be great.

that e-mail is that no individual in this courtroom has seen

addition, I understand that the trial team that is in question 2 did, in fact, all test negative for COVID. 3 I just want to make sure we're all on the same page and 4 operating by the same rules. I'm not concerned about that --5 overly concerned about that, but I would appreciate if at any time that kind of information comes to your attention you do as 6 7 was done in this case and quickly inform me of it. 8 Are there any other matters that we need to address before 9 we proceed at this time? 10 MR. FITZGERALD: No, Your Honor. THE COURT: All right. Then I'd ask that Plaintiffs 11 12 call the next witness. MR. STRAWBRIDGE: Yes. Thank you, Your Honor. 13 Plaintiffs call Richard Kahlenberg. 14 15 THE COURT: Sir, if you would proceed to here, and you will be sworn. 16 RICHARD KAHLENBERG, PLAINTIFF'S WITNESS, SWORN 17 DIRECT EXAMINATION 18 BY MR. STRAWBRIDGE: 19 THE WITNESS: Your Honor, are you comfortable with me 20 21 taking off my mask? THE COURT: Yes, you may do so, sir. 2.2. Q. Good morning, Mr. Kahlenberg. 23 Good morning. 24 Α. Could you please tell the Court where you live and what you

- do for a living?
- 2 A. Yes. I am a senior fellow at The Century Foundation, which
- 3 | is a progressive think tank that was founded about a hundred
- 4 | years ago, and I live in -- outside of Washington, DC.
- $5 \parallel Q$ . And just for clarity, are you appearing today on behalf of
- 6 | The Century Foundation?
- 7 A. I am not. I'm here in my personal capacity.
- 8 Q. And were you retained by Students for Fair Admissions to
- 9 give opinions in this case regarding race-neutral alternatives
- 10 to the admissions process that may be available to the
- 11 University of North Carolina?
- 12 | A. I was.
- 13 Q. And when were you first retained by Students for Fair
- 14 | Admissions?
- 15 A. It was about 2014, I believe.
- 16  $\parallel$  Q. Before we get to your opinions in this case, I would like
- 17 | to discuss your qualifications. Can you give the Court a
- 18 | synopsis of your professional background? We can start with
- 19 | your education.
- 20 A. Yes, I was educated at Harvard College, and I wrote my
- 21 senior honors thesis on Robert Kennedy and his 1968 campaign
- 22 | for president where he brought together working-class people of
- 23 | all different races in a political coalition.
- 24 I then went to the University of Nairobi in Kenya for a
- 25 year as a Rotary scholar where I studied at the School of

- l || Journalism.
- 2 And then I returned to Harvard Law School after that.
- $3 \parallel Q$ . And when did you graduate from Harvard College?
- 4 A. Harvard College, 1985.
- 5 | Q. And from Harvard Law School?
- 6 A. 1989.
- $7 \parallel Q$ . What did you do following your graduation from law school?
- 8 A. Well, I was looking at a number of different law firms and
- 9 decided I was more interested in public policy, per se, than
- 10 | law, and so I went to work as a legislative assistant for
- 11 | Senator Charles Robb, Democratic senator from Virginia.
- 12 Q. And how long did you work -- strike that.
- 13 What did you work on for Senator Robb?
- 14 A. So I worked on a variety of issues, from campaign finance
- 15 to judicial appointments, to energy, the environment, and civil
- 16 | rights.
- 17 | Q. And how long did you work in Senator Robb's office?
- 18 A. I worked for Senator Robb for four years.
- 19 Q. What did you do once you left Senator Robb's employment?
- 20 A. Well, after I finished with Senator Robb, I moved to George
- 21 Washington University Law School where I was a visiting
- 22 associate professor of constitutional law.
- 23  $\|$  Q. And how long were you at GW?
- 24  $\parallel$  A. I was there for a year.
- 25 Q. And what was your next stop in your professional

- background?
- $2 \parallel A$ . So then I went to a small think tank in Washington, DC,
- 3 called the Center for National Policy, which was founded by
- 4 | Edmund Muskie.
- $5 \parallel Q$ . And how long were you at the Center for National Policy?
- 6 A. I was there for a couple years.
- $7 \parallel Q$ . Okay. And what sort of matters did you work on at that
- 8 | Center for National Policy position?
- 9 A. So I worked on issues of inequality of opportunity, trying
- 10  $\parallel$  to fight those inequalities, and I -- around that time I
- 11 published a book called The Remedy: Class Race and Affirmative
- 12 Action, which outlined an argument for and the research
- 13 | surrounding providing preferences to students from
- 14 | socioeconomically disadvantaged neighborhoods.
- 15 Q. And do you remember when you left the Center for National
- 16 | Policy?
- 17 | A. Yes. In 1998, I went to The Century Foundation, where I've
- 18 been for the last 22 years.
- 19 Q. In addition to the book that you mentioned, have you
- 20 | written any other books that address issues regarding race and
- 21 | education policy?
- 22 | A. Yes. I've written or edited several volumes. So in --
- 23 Remedy came out in 1996. Then in 2001, I published a book with
- 24 Brooking Institution Press called All Together Now: Creating
- 25 | Middle-Class Schools through Public School Choice, which looked

at using socioeconomic factors to integrate our K through 12 schools.

And then in 2004, I edited a volume called America's Untapped Resource: Low-Income Students in Higher Education, and that included a number of chapters from authors who were looking at inequality in higher education, including one by my close colleague, Anthony Carnevale, at Georgetown University who was looking at the degree to which race and class matter in student admissions.

Then in 2010, I edited a volume called Rewarding Strivers:

Helping Low-Income Students Succeed in College. That was

another collaboration with Professor Carnevale where he ran

some simulations of what would happen if we shifted from

race-based to class-based affirmative action in higher

education.

In 2010, I also edited a volume called Affirmative Action for the Rich: Legacy Preferences in College Admissions that examined that issue.

In 2012, I edited a volume called The Future of School Integration: Socioeconomic Diversity As An Education Reform Strategy, which looked at opportunities to integrate schools by economic status, given some of the impediments imposed by the parents-involved case and using race and school integration matters.

And in 2014, I edited a volume called The Future of

- Affirmative Action: New Paths to Higher Education Diversity
  that was sponsored by the Lumina Foundation and included
  chapters by a number of academic scholars on affirmative
  action, both those who supported race-based affirmative action
  and class-based affirmative action.
- Q. Were those books -- did those books garner favorable reviews?
- A. I would say certainly from some quarters there were some favorable reviews. So William Julius Wilson, who is an eminent sociologist at Harvard University, reviewed *The Remedy* in the *New York Times* and said it was the most thoughtful and comprehensive analysis of class-based affirmative action that he had seen.
  - The Washington Post called The Remedy the best book of the year.

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- And much more recently, in 2016, the former president of Princeton University, William Bowen, said that I had contributed more than anyone else to the examination of socioeconomic inequalities in higher education.
- 20 Q. Mr. Kahlenberg, have you written any articles regarding 21 alternatives to using race in college admissions?
- A. Yes, I've written probably more than a hundred articles on this topic, including in law reviews.
- Q. Have you ever spoken on this topic at any seminars or conferences?

- A. Yes, I've been invited to speak at dozens of seminars or panels at various universities, including a couple at the
- 3 University of North Carolina-Chapel Hill.
- 4  $\|$  Q. Have you ever served as a consultant to schools who are
- 5 | exploring alternatives to using race in their admissions
- 6 process?
- 7 A. Yes. So there are a number of school districts that have
- 8 | over the years hired me to advise them on how to use
- 9 socioeconomic factors in their school integration programs. So
- 10 I worked with the Charlotte-Mecklenburg school district, the
- 11 Chicago school district, Pasadena, New Haven, a number of
- 12 school districts.
- 13 | Q. Have you ever advised any higher-education organizations
- 14 | with respect to race-neutral alternatives to college
- 15 | admissions?
- 16  $\parallel$  A. Yes. The College Board asked me to advise them in a number
- 17 of meetings on something they created called the adversity
- 18 | index, which is a measure of socioeconomic indicators that
- 19 colleges could use to try to promote both socioeconomic and
- 20 | racial diversity on campus, and -- so this is looking at
- 21 neighborhood factors and school factors.
- 22  $\parallel$  Q. Have you ever testified as an expert witness in a court
- 23 case on this topic before?
- 24 A. Yes. So I've testified twice in federal court. The first
- 25 | time was in Chicago. The Chicago public school system was

under a racial desegregation order and was seeking unitary status to end that court order, and they hired me to analyze 2 3 the possibilities of using socioeconomic status as a way of 4 maintaining both socioeconomic and racial diversity in the 5 Chicago public school system, particularly in their magnet schools and their selective schools. They believed that it was 6 7 important to maintain that diversity, and so they asked me to 8 advise them on that process and testify in federal court on that issue. 9 And the second time I testified in federal court was in 10 a -- I guess you could say a companion case to this one, 11 Students for Fair Admissions versus Harvard University. 12 1.3 Q. I'd like to discuss the methodology that you employed in reaching your opinions in this case. 14 15 What materials did you review in the course of preparing 16 your opinion? 17 A. So I reviewed probably more than a thousand documents that UNC produced in this case that provided data on their use of 18 race-neutral alternatives or exploration, I should say, of 19 20 race-neutral alternatives and how the system works. I reviewed 21 the expert reports of others in this case, so

Professor Arcidiacono, Professor Hoxby, Professor Chang,
Professor Long, and Professor Jayakumar.

In addition, I read a number of depositions, includi

In addition, I read a number of depositions, including

Stephen Farmer's, Jennifer Kretchmar's, Barbara Long, Abigail

- 1  $\parallel$  Panter, and a few additional ones.
- 2 | Q. You said Barbara Long. Did you mean Barbara Polk?
- 3 A. Yes, Barbara Polk. Sorry.
- 4 | Q. Did you review any literature regarding race-neutral
- 5 | alternatives as part of the preparation of your opinion in this
- 6 case?
- 7  $\parallel$  A. Yes, I -- as part of my day job, I try to keep up on the
- 8 | literature on race-neutral alternatives, and so I have made it
- 9 | a point to make sure I'm examining all the available research
- 10 out there.
- 11 | Q. What else, if anything, did you do to inform your opinions
- 12 | in this case?
- 13 A. Well, I -- working with Professor Arcidiacono, I asked him
- 14 | to prepare a number of simulations of what would happen if UNC
- 15 stopped using race in admissions and instead adopted a number
- 16 | of race-neutral alternatives, such as providing a socioeconomic
- 17 | preference or admitting students in the top percentage of their
- 18 | high school class.
- 19 Q. And have you done that type of simulation work before?
- 20 A. Yes. So I worked with Professor Arcidiacono in the Harvard
- 21 | litigation to prepare similar simulations that the Court
- 22 | reviewed and accepted.
- 23 The -- I've also worked over the years with
- 24 Professor Carnevale at Georgetown University to simulate what
- 25 would happen if institutions stopped using race in admissions

- and instead shifted to socioeconomic alternatives.
- $2 \parallel Q$ . And in reviewing all the materials you just described, did
- 3 you -- did you try to inform yourself as to the benefits that
- 4 | the University of North Carolina is seeking to obtain from its
- 5 use of race in its admissions process?
- 6 A. Yes. So my understanding is the University of
- 7 North Carolina is seeking the educational benefits of diversity
- 8 | that -- all kinds of diversity -- racial diversity, economic
- 9 diversity, and all forms of diversity -- and that when students
- 10 come to an institution with different life experiences, that
- 11 the learning is richer and deeper. Students can be more
- 12 creative in their problem-solving. Bias is reduced when
- 13 students come to learn -- meet people of other races as
- 14 | individuals. And I think all of those are -- are important
- 15 | values that I -- that I agree with.
- 16  $\parallel$  Q. Do you have an understanding as to whether UNC seeks
- 17 | benefits from diversity other than racial diversity in its
- 18 | admissions process?
- 19 A. Yes. So there's evidence from a number of UNC documents,
- 20 as well as testimony from a number of the UNC officials, that
- 21 they value diversity in many dimensions, racial diversity being
- 22 | a very important one, but socioeconomic diversity as well.
- 23 | Q. And how would you say that UNC does in achieving racial
- 24 diversity and other areas of diversity today compared to other
- 25 colleges, in your experience?

- 1 A. Well, I would say it's a bit of a mixed bag. In terms of
- 2 | racial diversity, I think it's fair to say that UNC has as much
- 3 | racial diversity as many of its competitors. So, for example,
- 4 the University of Virginia has 6 percent African American
- 5 | representation, 6 percent Latino representation; and UNC does
- 6 better than that on racial diversity. When it comes to
- 7 | socioeconomic diversity, I would say UNC has a long way to go.
- 8 | Q. Have you prepared some slides to discuss socioeconomic
- 9 diversity at UNC?
- 10 | A. I have.
- 11 Q. Are we looking at that slide right now?
- 12 A. Yes.
- 13 Q. What can you tell us about socioeconomic diversity at UNC,
- 14 as far as your understanding?
- 15 A. Well, there are many ways to measure socioeconomic
- 16 diversity, and one way to look at it is in terms of parental
- 17 | income of the student body. And as this slide suggests, UNC
- 18 is -- has a lopsided income distribution among its student
- 19 body.
- 20 So these are data from a study that Raj Chetty, a Harvard
- 21 | University professor, did on a number of colleges, including
- 22 UNC; and he found that 60 percent of the students at UNC have
- 23 come from the top 20 percent of the income distribution and
- 24 | just 3.8 percent from the bottom 20 percent of the income
- 25 distribution. So another way of thinking about that is if

- 1  $\parallel$  you're walking around the campus at Chapel Hill, you are about
- 2 | 16 times as likely to run into a wealthy student as a
- 3 | low-income student.
- 4 || Q. And what about how the student body at UNC compares to the
- 5 | median income in the state?
- 6 A. Yes, there's a large disparity in that as well.
- 7 If we can go to the next slide.
- 8 The medium household income for North Carolina residents as
- 9 a whole is about \$54,000.
- 10 If we can go to the next slide. I'm sorry. Am I supposed
- 11 to direct the slides or --
- 12 Q. This is fine. You helped prepare these slides. Go ahead.
- 13 A. Okay. And the median family income for UNC students is
- 14 | 135,000. And so, in other words, your median family income of
- 15 UNC students is more than twice the median family income of
- 16 North Carolina residents as a whole.
- 17  $\|$  Q. Is there another way to think about the socioeconomic
- 18 diversity at UNC?
- 19 A. Yes, there are other measures that we can look at. So one
- 20 way to look at socioeconomic diversity is not just by looking
- 21 | at income, but looking at the level of parental education
- 22 | that -- well, the level of education that the parents of
- 23 students have at UNC.
- 24 And there's a striking contrast here, where just 17 percent
- 25 of UNC students are first-generation college students, meaning

- 1 neither of their parents has a bachelor's degree; and by
- 2 comparison, 72 percent of North Carolina adults over age 25
- 3 | lack a bachelor's degree. So UNC is very far from being
- 4 | representative of the North Carolina population on -- in terms
- 5 of parental education levels.
- 6 Q. And you mentioned earlier a book you had written regarding
- 7 legacy admissions.
- 8 A. That's correct.
- 9 Q. Just for the record, what do you mean by legacy admissions?
- 10 A. Legacies are the children of alumni of an institution.
- 11 | Q. And have you prepared a slide regarding the level of
- 12 socioeconomic diversity with respect to alumni or legacy
- 13 students at UNC?
- 14 | A. I have.
- 15 | Q. And what does this slide tell us?
- 16  $\parallel$  A. So there are quite a few legacy students on campus at UNC
- 17 | and -- and, in fact, there are more legacy students than
- 18 | first-generation students, and that's -- that's remarkable
- 19 given that there are 451 times as many adults without a college
- 20 degree as adults in the entire world with a UNC degree.
- 21 | Q. How does UNC's socioeconomic diversity compare to other
- 22 | leading public institutions?
- 23 A. Well, there are other institutions that do better on
- 24 | socioeconomic diversity. So to give you a couple of examples,
- 25 UC Berkeley, UCLA, both highly competitive institutions that

don't use race in admissions, have about twice as many students coming from that bottom quintile, the bottom 20 percent by 3 income; and to me, that's an important issue.

I was -- I was moved by Mr. Fitzpatrick's opening statement where he said that part of the reason you go to college is to learn about America. I think that's an important part of the experience, given that students come from their various backgrounds, and so this lack of socioeconomic diversity I think is troubling for that reason.

- Q. Now, you mentioned that among the things you reviewed were some of UNC's efforts to examine race-neutral alternatives?
- 12 That's correct.

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- Q. And what were those efforts, as you understand them? 13
- A. So there were -- I'll highlight three of the efforts. 14 15 at first there was an analysis done in conjunction with the --

MR. FITZGERALD: Your Honor, I would just object to this slide and this topic. If Mr. Kahlenberg is going to opine on language included or not included in a brief, I don't think that's within the ken of his expertise, and we noted our objection to that. This slide is talking about what UNC filed in a brief in the Supreme Court, and the analysis of what's in the brief and what's out of the brief I don't think is something that's a proper role of expert testimony.

> MR. STRAWBRIDGE: May I be heard, Your Honor? THE COURT: Yes.

MR. STRAWBRIDGE: Mr. Kahlenberg has obviously dedicated his professional career to race-neutral alternatives in higher education. Obviously, we recognize that Your Honor is going to make the legal decision in this case, but his expertise allows him to opine as to whether or not the efforts undertaken by UNC are consistent with what his understanding is of what's possible and what's available out there at other universities.

Now, with respect to the amicus brief, he's only going to testify about the actual analysis that UNC provided with respect to what a race-neutral alternative would do to its campus, which is not a legal question at all. It's just a comment on UNC's own numbers analysis.

THE COURT: Overruled.

THE WITNESS: So in preparation for — for an amicus brief that was filed in the Fisher versus University of Texas case in 2012, UNC conducted an analysis of what would happen if it were to adopt a top 10 percent plan. So this is analogous to what the University of Texas at Austin has done where they admit the top 10 percent of students at different high schools, irrespective of their SAT scores, just top 10 percent by grade point average.

And UNC found in that analysis that racial diversity at UNC would actually increase from 15 percent underrepresented minorities to 16 percent, but they rejected the alternative

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because there would be a 56-point drop in the SAT scores and said that students would be flocking to remedial classes if this happened. Now, Stephen Farmer, the admissions dean, took exception to that and said he didn't agree with that view that if there were a 56-point drop in the SAT that students would flock toward remedial classes. Q. And based on your experience, what was your view as to the quality of that consideration of race-neutral alternatives? A. Well, I think there were a couple of problems. One is it was a fairly crude analysis that UNC's own officials said was just kind of a quick take on the issue. And I disagree with the interpretation of the results. To my mind, if you have a race-neutral alternative that produces more racial diversity and does not result in a dramatic decline in academic achievement, which is something the Supreme Court has talked about, then it at least deserves more exploration. It's a promising approach that should be examined more fully. Q. What was the next history of UNC's consideration of race-neutral alternatives that you familiarized yourself with? A. Yes. So the next group was what I'm going to refer to as the Polk committee. It's called -- the official name is the Working Group on Race-Neutral Alternatives. It was chaired by Barbara Polk from the admissions community.

The origins for this working group came from a requirement

from the U.S. Department of Education's Office for Civil Rights that it examine race-neutral alternatives. And the examination was supposed to be completed by September 2013, but UNC -- the Polk committee actually didn't finish its analysis and complete its -- submit its report until February of 2016, about two and a half years later. So that was, to my mind, an indicator of a lack of commitment to the process not to complete the report until two years late.

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In addition, UNC in that working group used a -- a standard for success of race-neutral alternatives that -- that required that any race-neutral alternative, quote, maintain or increase racial diversity, meaning it would produce a greater or equal percentage of underrepresented minorities, by which UNC means African Americans, Latinos, and Native Americans; and the race-neutral alternatives had to maintain or increase academic equality -- academic quality.

And so my -- my concern there with that race-neutral standard is that it appears to me to be at odds with what the Supreme Court has asked for, which is that race-neutral alternatives work about as well as the current race-conscious approach. And this essentially set an absolute floor of maintaining or increasing both racial diversity and academic standards. So I found that troubling.

In addition, UNC provided in this working group no analysis of what level of diversity is required to achieve the

educational benefits of diversity. And the Supreme Court, of course, has used the language of "critical mass" that is — will allow students to feel comfortable participating in classroom discussion and participate fully in the life of a university.

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And so that's kind of a -- that's a basic question, in my view, that needs to be answered if we're going to assess the viability of race-neutral alternatives, because if we're looking at the question of whether -- whether something is viable, you have to have a definition of success, you know, what would make this race-neutral alternative viable or successful, and UNC did not provide any guidance on that question.

Interestingly, in some of the agenda items and other background materials that UNC disclosed in this case, the working group raised the question, What is critical mass? You know, What would be the level necessary? But the report doesn't answer -- answer that question. So I found that to be a deficit of this report.

In addition, there was a literature review provided by the working group of, you know, how race-neutral alternatives have fared at other institutions and what the research on -- and modeling on race-neutral alternatives suggests about the -- you know, what are some of the promising approaches, what are the approaches that haven't worked so well.

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During that process, UNC worked with a former Office for Civil Rights official to seek advice on the working group — working group's report, and this individual specifically said that the literature review that UNC's working group had done was inadequate, not up to date. And, in fact, there was one — in particular one volume that I had edited, The Future of Affirmative Action, that included scholars from a number of leading institutions across the country examining race—neutral alternatives; and the OCR official pointed that out, that this was missing from the literature review; it was a hole. And yet UNC — the UNC final working group report never included any mention — there was no update of the literature review. So that was another concern.

In addition, the working group conducted no baseline analysis of how important race is to the current UNC admissions process. So this is the analysis that I know was the subject of discussion earlier in this proceeding; and essentially, institutions doing serious race-neutral alternative analysis would want to know the weight accorded to race and other factors in -- in seeking to know what would happen if we stopped using race, how significant is race in the current environment.

And UNC did not do that analysis. It clearly knew about the idea of looking at the weights accorded to different attributes of students because they did do an analysis of how

important gender is to university admissions, how important is early decision and legacy status. Those are three of the attributes that they looked at, and they said, How much of a bump, in essence, does a legacy student get? How much of an advantage is it to apply early rather than through the regular admissions process? And so they did that sort of analysis — we are aware of it — but did not do it with respect to race.

And my final concern is that UNC failed to -- this working group, the Polk committee, failed to look at a broad array of race-neutral alternatives, because if one alternative doesn't work, there might be another that does, and it's incumbent on any race-neutral analysis to look at a number of different options.

So the UNC working group, the Polk committee, focused on top, you know, percentage plans, like the top 10 percent plan in UNC, and did no analysis of one of the other major leading race-neutral alternatives, which is to provide a socioeconomic preference to students of all races that would likely disproportionately benefit underrepresented minority students. So the committee did no such analysis of socioeconomic preferences.

- Q. What is the third example of UNC's attempt to consider race-neutral alternatives that you referenced reviewing in preparing your opinions in this case?
- 5 A. Yes. So after this litigation commenced, the -- the UNC

officials decided to disband -- eventually disband the Polk committee and instead appoint a successor group, the Committee on Race-Neutral Strategies, that was chaired by Abigail Panter. 4 And the Panter committee has been in place now for a number of years, but has not -- at least by the end of the discovery process had not produced any report that outlined an analysis 7 of race-neutral alternatives. They've begun to -- begun the process of examining race-neutral alternatives but have only done the preliminary analysis and haven't actually made any conclusions that we've seen on the workability of race-neutral 11 alternatives.

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So one thing that's particularly -- one omission that was particularly notable is the lack of review of the expert reports that were provided in this case. So, you know, I provided three reports on race-neutral alternatives that I worked with in conjunction with Professor Arcidiacono. Professor Hoxby produced reports. Professor Bridget Terry Long produced reports. There was -- there was no analysis of these reports by the Panter committee to say whether or not any of these reports produced race-neutral alternatives that were either viable or not viable. They were just silent on the issue.

In this case, were you able to form an opinion as to whether there are available race-neutral alternatives to UNC's admissions process that would be sufficient to allow it to

- achieve the educational benefits of diversity?
- 2 | A. I was.
- $3 \parallel Q$ . And what is that opinion?
- 4 A. In my view, UNC has available to it several possible
- 5 | race-neutral alternatives that could maintain racial diversity,
- 6 | in many cases expand socioeconomic diversity, which together
- 7 would provide the educational benefits of diversity while
- 8 | maintaining strong academic standards at the same time.
- 9  $\|$ Q. And let's just break that down a little bit.
- 10 How did you go about determining what constitutes an
- 11 | acceptable level of diversity for UNC's purposes?
- 12 A. Right. Well, this goes back to that important question of
- 13 | critical mass, you know, what do we define as success. And in
- 14 evaluating race-neutral alternatives, the first place I would
- 15 look for guidance is the findings or the statements of the
- 16 institution. So in this case, UNC-Chapel Hill, what's its
- 17 definition of critical mass, of how much diversity is necessary
- 18 to achieve the educational benefits of diversity. And as I
- 19 mentioned earlier, that -- that definition has not been
- 20 | forthcoming from -- from UNC. There's an absence of a
- 21 definition of critical mass.
- 22 So given that, the fact that UNC has not provided a
- 23 definition of success or critical mass, there are some other
- 24 guideposts that one can look to as kind of rules of thumb, if
- 25 you will. So one place to look is what the Supreme Court has

said on this issue; and so in the *Grutter* decision in 2003, the Supreme Court said that University of Michigan Law School could use race in its admissions process in order to achieve a critical mass of underrepresented minority students, which was about 14 percent underrepresented minority. So that's one guidepost to look at.

Another is to consider what other comparable institutions — what levels of diversity other comparable institutions have. And so the University of Virginia, I mentioned, has a combined black and Latino representation of about 12 percent, 6 percent in each category; and so that's another guidepost to — to look to.

And a third guidepost would be UNC's own level of diversity. The difference between my approach, of course, and UNC's is the one I outlined earlier, which is that I don't see the existing level of racial and ethnic diversity as a -- as an absolute floor that has to be maintained. We would need to know more about research that supports UNC's existing level of diversity, but it is something to look at. It is a consideration, given that UNC hasn't itself provided a definition of critical mass.

- Q. And how did you go about identifying the race-neutral strategies that you considered in analyzing the options available to UNC?
- 5 A. Well, there are a number of states throughout the country

that have stopped using race at their selective public colleges. Many of these institutions were the subject of a 2 3 state initiative and referendum. So, for example, California 4 voters have not -- have said that public institutions can't use 5 race. Sometimes there are lower court decisions that at least temporarily require institutions to seek race-neutral 6 7 alternatives. In the case of Florida, there was an executive 8 order from the Governor that -- that did -- required 9 institutions to stop using race.

And the good news, from my perspective, is that none of these institutions gave up on diversity. They instead sought creative ways to try and achieve the educational benefits of racial and socioeconomic diversity without using race. So a number of different approaches popped up which I've already alluded to. Some give socioeconomic preferences. Some provide admissions to the top students in all the public high schools. Some increase their transfers from community colleges given the community colleges can be a rich source of diversity. So there's been a lot of creativity and ferment on race-neutral alternatives that we can draw upon.

- Q. Are you, Mr. Kahlenberg, generally a supporter of socioeconomic preferences in college admissions?
- 23 A. I am.

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- 24  $\mathbb{Q}$ . And why is that?
- 25 A. Well, there are a couple of reasons I would cite. First,

as a basic matter of fairness, I think that universities in seeking to identify talent should consider not only the credentials that a student offers in terms of the strength of their essays, their grades, their SATs, their extracurriculars, but also what obstacles they've had to overcome in life to achieve that record.

And so if a student comes from a low-income family where the parents haven't had the benefit of a college education, if that student -- those students live in neighborhoods that have concentrations of poverty that we know to have negative effects on academic achievement. If they go to a high school that's underresourced and has high poverty levels that are associated with lower levels of achievement, then we should, in fairness, consider those obstacles that students have overcome.

Now, obviously, in the American society, given our history of discrimination and segregation by race, it's no accident that African Americans and Latinos disproportionately fall into the -- the lower income categories, more likely live in more -- lower-income neighborhoods and attend low-income schools. And so one positive benefit of this approach of looking at obstacles and fairness is that it also produces racial diversity and disproportionately benefits those victims of discrimination. So that's the first reason, having to do with fairness.

Secondly, there are -- we've been discussing educational

benefits of diversity, and I believe strongly that racial diversity brings educational benefits, but socioeconomic diversity does as well. According to the literature on the benefits of diversity, socioeconomic diversity adds a key component; and at institutions like UNC and a number of other leading institutions, that socioeconomic diversity is sorely lacking. And so the educational experience of students would be stronger if there were socioeconomic diversity, as well as racial diversity, on campus.

And the third reason I would cite has to do with the political sustainability of socioeconomic preferences and socioeconomic affirmative action. So there's a long line of public opinion polls which indicate that Americans disfavor using race in admissions by about 2 to 1, and those same sets of individuals favor using socioeconomic status by about 2 to 1. And so for someone like me who has a concern about making sure that there is affirmative action in our public institutions, the socioeconomic preference alternative is much more politically viable as well.

- Q. Besides increased socioeconomic preferences, are there other race-neutral alternatives to the way UNC runs its current admissions process?
- A. Yes. So -- so one of the things that an institution like
  UNC could do is to eliminate what I would call the unfair
  preferences that tend to benefit wealthy and white students.

So UNC has a system, as we've been discussing, of legacy preferences, particularly for out-of-state students; and so providing those types of preferences for students who, by definition, are fairly advantaged educationally — their parents are not only — or a parent of theirs not only received a four-year degree but received a four-year degree at a very well-respected and elite institution. So the idea of keeping advantage on an already advantaged population I think is difficult to justify, and so removing that will disproportionately benefit students who come from less advantaged backgrounds and will disproportionately benefit underrepresented minorities, in particular.

Another unfair advantage, in my view, is the preference provided by UNC to the children of faculty and staff. So this is yet another instance of heaping advantage upon advantage or heaping preference on top of already a fairly advantaged group disproportionately white.

The third area where UNC could -- could move in a direction of fairness and provide more racial and economic diversity is in suspending the preference it provides to those who apply early in the decision -- in the admissions process. Students who apply early receive a preference at UNC, and many of those students are being advised by counselors who are in the know. If those -- if a student in an underresourced school may not know about the advantages of applying early, they lose out.

- And so that was a third preference that UNC could discontinue
- 2 providing and thereby increase racial and economic diversity on
- 3 campus.
- 4 || Q. Have any other universities done away with these types of
- 5 | additional considerations?
- 6 A. Yes. So in the case of legacy preferences, there are many
- 7 | highly competitive institutions that have said they -- they
- 8 | think it's unfair to provide advantages to the already
- 9 advantaged. Oxford University, Cambridge University, Cal Tech,
- 10 University of California at Berkeley, UCLA all have disbanded
- 11 | with legacy preferences; and UC Berkeley and UCLA also don't
- 12 use the early admissions process which tends to advantage white
- 13 and wealthier students.
- 14 Q. And just before we go any further, I want to ask you this
- 15 question: Do you oppose the use of race in all circumstances
- 16 by a college or university?
- 17 | A. No, I don't. I think that in -- my reading of the evidence
- 18 is that in most cases socioeconomic preferences or percentage
- 19 plans, race-neutral alternatives generally, can provide the
- 20 educational benefits of diversity, producing both racial and
- 21 | economic diversity; but in cases where there were no
- 22 | race-neutral alternatives that were viable, I would support
- 23 using race in admissions.
- 24 Q. Is that an area where you disagree with Students for Fair
- 25 | Admissions?

- A. It is, although I understand that's not an issue at this trial.
- Q. Now, in this case, how did you go about determining that there were, in fact, alternatives available to UNC to its use of race in the admissions process?
- A. Well, this goes back to the idea that I mentioned earlier
  about creating simulations of what would happen if racial
  preferences were, in essence, turned off and a number of
  alternative mechanisms were put in place.

So Professor Arcidiacono created in this case a database of students, 200,000 students, and was able to create a model in which he could predict the -- or provide the weights that UNC currently provides preferences based on race and legacy, first-generation college students and the like. And in this simulation process, I was able to instruct

Professor Arcidiacono to -- to make adjustments to test what would happen if UNC went -- adopted race-neutral alternatives in place of its current use of race.

MR. FITZGERALD: I think -- may I be heard for a moment? I am not lodging an objection. I just want to make one comment for the record, so the record is plain.

THE COURT: Yes.

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MR. FITZGERALD: We do have concerns about

Mr. Kahlenberg's ability to opine on simulations in terms of
his background. Recognizing that this is not a jury trial, we

doubt that would kick into play. Recognizing that Your Honor is the gatekeeper but also the fact finder, we are not lodging 2 3 an objection, but I did not want to waive the right, obviously, 4 to argue later as to the weight and reliability of his opinion. 5 With that said, I will sit down. THE COURT: All right. Do you care to be heard at 6 7 all? 8 MR. STRAWBRIDGE: No, but I actually have a couple 9 questions on this point, so it will probably be sufficient. 10 THE COURT: Yes. All right. (By Mr. Strawbridge) Mr. Kahlenberg, are you, in fact, an 11 12 economist? I am not. 13 Α. And are you yourself a statistical modeling expert? 14 15 Α. I am not. Q. So how did you go about forming opinions with respect to 16 17 simulations, given those constraints on your own professional background? 18 A. Well, as in the past when I worked with Carnevale at 19 20 Georgetown University, I would -- would give high-level 21 instructions to Professor Arcidiacono about the type of 22 race-neutral alternatives that I was interested in exploring, 23 you know, drawing on my research about what other universities are doing and the research literature on what might be 24

effective, and -- but it was Professor Arcidiacono who is the

- 1 | individual who would actually conduct the simulations. That's
- 2 | not something I know how to do, and it was in conjunction with
- $3 \parallel \text{him that we produced these simulations.}$
- $4 \parallel Q$ . And what is your understanding as to how he would go about
- 5 | adjusting UNC's admissions process for purposes of the
- 6 | simulations?
- 7 A. So Professor Arcidiacono's model identifies through
- 8 | logistic regression the coefficients that are indicators of
- 9 what UNC now heavily values in its admissions process, what
- 10 preferences are provided on a number of different attributes;
- 11 | and I would ask him to turn off race, obviously, as a
- 12 preference in order to make the system race-neutral and then
- 13 | would -- would ask him to implement a number of alternatives.
- 14  $\parallel$  Q. And did UNC provide expert materials in this case that also
- 15 | included some modeling of race-neutral alternatives?
- 16 A. Yes, Professor Hoxby provided simulations.
- 17 | Q. And did you work with Professor Arcidiacono to -- to
- 18 address or to review some of her processes with respect to
- 19 the -- her modeling?
- 20 A. Yes, that was part of the process as well; that in addition
- 21 to relying on the model that Professor Arcidiacono had created,
- 22 | I thought it was important to look at the model that
- 23 Professor Hoxby had created for testing race-neutral
- 24 | alternatives and examine what she had found and then make some
- 25 | adjustments where I thought it was appropriate.

And were there differences with respect to the race-neutral alternatives modeling that were done by Professor Arcidiacono 2 3 on the one hand and Professor Hoxby on the other? 4 A. Yes, there were. And, again, because I'm not an expert in 5 this area, I would just describe them in very broad strokes. So Professor Arcidiacono and Professor Hoxby used different 6 7 databases in many of their simulations. 8 Professor Arcidiacono was using data provided by actual 9 applicants to UNC so that we could take advantage of the 10 holistic ratings that UNC employs. So as you know, Your Honor, 11 the -- UNC includes a number of different ratings in its system for extracurriculars and others, and we thought that was 12 1.3 important to honor in our simulation -- simulations. Professor Hoxby, by contrast, took a different approach, 14 15 and she used the NCERDC data, which is all the public high school students in North Carolina. Under that approach, you 16 17 don't have access to UNC's ratings because many of the applicants didn't apply, but the advantage is you do have a 18 broader set of students to draw upon. So that's -- these are 19 20 just two alternative approaches that both have some validity. The second major difference had to do with the way that the 21 22 two professors presented their findings. So given the Supreme 23 Court's quidance that race-neutral alternatives should work about as well as current systems of race-conscious admissions, 24 Professor Arcidiacono would actually kind of complete a full

class of students to see what the student body would look like if -- if a race-neutral alternative were adopted.

And Professor Hoxby had a different approach. She would, for example, with a socioeconomic preference, set aside a certain percentage of seats for low-income students, admit those students, see, you know, their racial background, the SAT scores of those students; and then, rather than actually completing the class, she would run a lottery to see whether it would be possible to complete the class in a way that would maintain UNC's existing level of racial diversity and academic standards. And so that didn't allow one to look to see whether the race-neutral alternative worked about as well. It simply was adopting that floor that has to work exactly as well as —as the current system.

The other major difference in the presentations of the two -- the two approaches is that Professor Arcidiacono provided in all of the simulations information about the educational benefits of diversity with respect to race and socioeconomic status. By contrast, Professor Hoxby's presentations generally focused on racial diversity only.

In terms of academic standards or academic quality of the class, Professor Arcidiacono would present information about the grades -- high school grades and the SAT scores of students, given that UNC says it values both and, in fact, values high school GPA a little more than SAT scores; and by

- contrast, Professor Hoxby would limit her discussion of 2 academic factors to SAT scores, not to grades.
  - Q. Before we go any further, did you reject some of the alternatives available to UNC in this case?
- 5 Yes. Α.

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- Q. Can you just describe an example of some race-neutral 6 alternatives that you find not workable or not available to UNC?
- A. Yes. So there were -- the Working Group on Race-Neutral Alternatives, the Polk committee, ran some simulations of race-neutral alternatives that I thought were not viable. 11 for example, there was one in which the underrepresented 12 minority population would drop from 16 percent down to 6 percent; and to my mind, that was an unacceptable drop in
- 14 15 racial diversity. There was another simulation where the academic quality in 16
- 18 thought was acceptable. So there was one in which SAT scores
- would drop from the 90th percentile to the 76th percentile, and 19

the institution would drop in a more dramatic fashion than I

- 20 I would not view that as a viable race-neutral alternative
- 21 given the -- the importance UNC places on maintaining high
- 2.2 academic standards.
- 23 Q. But there were other simulations that worked -- that yielded favorable results in your mind? 24
- There were.

- Q. Okay. And have you prepared some slides to discuss those simulations?
- 3 | A. I have.

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- $4 \parallel Q$ . This slide references Simulation 3; is that correct?
- 5 A. That's correct.

and the like.

- Q. Could you describe a little bit about how you went about constructing this simulation?
- A. Yes. So Simulation 3 is a holistic socioeconomic status

  race preference -- race-neutral alternative. So as I was

  describing before, this is using Professor Arcidiacono's

  approach where he's employing the data from UNC's admissions

  process. So it includes all of UNC's ratings, the SAT scores
  - So -- and I'll just say this is fairly rare in the world of simulations. So when I worked with Professor Carnevale, he didn't have access to the ratings that an institution employed. And so this gives us a deeper level of understanding of race-neutral alternatives.

So as Your Honor knows, there are five aspects to the rating system that UNC employs: The rigor of the academic program, student performance (GPA -- high school GPA and whether it's improving), a rating for extracurricular activities, a rating for essay, and a rating for personal qualities. And we wanted -- or I wanted these ratings to be part of the simulation, and they are in the Simulation 3.

- Q. Using that model that included that information, what adjustments, then, did you make?
- A. Yes. So there were a number of adjustments. First of all, in order to be race-neutral, we're going to turn off the existing preference for race. I also turned off the race for -- or asked Professor Arcidiacono to turn off the race for -- the preference for gender, early action or being a

I also turned off the existing boosts that UNC gives to first-generation college students and students who have asked to waive their application fees because I didn't want to double count or be providing preferences on those criteria and didn't want to -- wanted to isolate the preferences that I'm suggesting for those that already are provided by UNC.

And then finally, I asked that athletic preferences be turned back on so that athletes would receive a preference under this race-neutral alternative.

Q. And why did you do that?

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legacy.

- A. Well, in my experience, the athletic program at a lot of institutions is really important to the identity of the institution, and I think it would be seen as radical to eliminate that athletic preference.
- Q. Having adjusted these preferences under
  Professor Arcidiacono's model of the existing admissions
- 25 process, what was the next step in creating the simulation?

A. Okay. So the next step is to provide the socioeconomic preference, and at that point one has to make some decisions about how we're going to define socioeconomic status and what weight to provide to the preference.

So in Simulation 3, we look at -- define students as being from disadvantaged families if they are first-generation college, if they applied for a fee waiver, or -- for certain years we had this data -- whether they were eligible for free and reduced-price lunch for students who are in state. We had that information in state.

And in addition, I thought it was important, given the literature on what -- what constitutes obstacles to student achievement, to also consider the neighborhood that a student grows up in. So provided a preference to students who are from socioeconomically disadvantaged neighborhoods.

And each of these applicants would — each applicant would receive one preference for each of these two possibilities. So there might be some students who would receive a preference for living in a socioeconomically disadvantaged neighborhood, others for being from socioeconomically disadvantaged families, or if someone falls into both categories, then they would get two — two bumps in the admissions process.

- Q. And why did you use the socioeconomic status of neighborhoods and not just families?
- A. Well, it's important, given -- given the literature on what

imposes obstacles on students, to consider that -- that extra obstacle of the neighborhood, socioeconomic disadvantage. 2 3 we know from a wide variety of research that it's one thing 4 to -- basically, you have one strike against you if you're --5 on average if you grow up in a low-income family, and there's a second independent strike that comes into play when students 6 7 live in high-poverty neighborhoods; and there's also a racial component to this in the sense that in the aggregate -- not in 8 9 every case, but in the aggregate, low-income whites are more 10 likely to live in middle-class neighborhoods than low-income African Americans and Latinos. So it would be unfair in the 11 aggregate to African American, Latino students not to count --12 13 and to all students who live in not disadvantaged neighborhoods not to count that factor. 14 15 Q. And how large was the boost that this simulation was giving to applicants who fell within one of the two categories? 16 17 A. So in this simulation, I asked Professor Arcidiacono to 18 apply the equivalent of a legacy -- out-of-state legacy preference to each of those components. 19 20 Q. And what -- what was your understanding of the relative 21 size of that preference compared to other preferences in 2.2 Professor Arcidiacono's model? 23 A. So the legacy preference -- we're using his Model 4 to provide these preferences and the weights in Model 4. He found 24 that legacy preference -- out-of-state legacy preference was

- smaller than the preference provided for African American students, but larger than the preference provided to economically disadvantaged students.
- 4 Q. And did you prepare a slide that shows the results of this 5 simulation?
- 6 A. Yes.

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- Q. Why don't you begin by reminding us exactly what the -what's being shown on this simulation with respect to both the
  status quo and what's otherwise reported.
  - A. Yes. So with each of these simulations, I think it's important to identify three areas of -- that are critical to achieving the educational benefits of diversity and maintaining high academic standards.

So we look at -- in each case at racial/ethnic diversity, socioeconomic diversity, and the academic characteristics of students; and in each case, the light blue line will be the status quo and the dark blue line will suggest the shares of students who are -- are part of the simulation.

And the -- I'll just mention the years will jump around a little bit because of data constraints. So this simulation is from the class of 2016 to '17 -- admitted class of 2016 to 2017, where some of the simulations will be from earlier years.

Q. All right. And what can you say were the results of this simulation with respect to the level of racial or ethnic diversity in the admitted class?

- A. So I view this is as a viable race-neutral alternative
  because the racial and ethnic diversity is -- achieved through
- 3 this process is roughly comparable to the racial and ethnic
- 4 diversity achieved under the status quo. So you can see that
- 5 the African American share and the Hispanic share are roughly
- 6 comparable to what they are today under the simulation.
- 7 Q. And what about the socioeconomic characteristics of this
- 8 | admitted class?
- 9 A. Right. Well, not surprisingly, given this is a
- 10 | socioeconomic preference, we see expanded socioeconomic
- 11 diversity. So while racial diversity remains strong, the
- 12 educational benefits of diversity in some fashion increases
- 13 because we have much more socioeconomic diversity. So the
- 14 share of students coming from disadvantaged families increases
- 15 | from 20 percent to 32 percent, and the share from disadvantaged
- 16 | neighborhoods also increases markedly.
- 17 Q. What about the academic characteristics of the class under
- 18 | this simulation?
- 19 A. The academic characteristics remain quite strong, and so
- 20 | the average SAT is 1320, just 15 points different than the
- 21 status quo. And I have the percentile rankings in each of
- 22 | these slides next to the SAT. So we're moving from between the
- 23 | 92nd and 93rd percentile in SATs to the 91st. High school GPA
- 24 remains quite high at 4.69.
- 25 And I think what's -- what's really remarkable is that the

- 1 academic standards remain very high even though this is a group
- 2 of students who have had to overcome more obstacles -- more
- 3 socioeconomic obstacles than the current class. So this is --
- 4 | would include more children of bus drivers and -- and grocery
- 5 clerks who manage to do very, very well academically even
- 6 though they may not have had the income advantages or the
- 7 | educational advantages that come from -- on average that come
- 8 from being in a more advantaged family.
- 9 | Q. Let's talk about the next simulation. Did you prepare a
- 10 | slide with respect to that?
- 11 A. Yes. If I can just point out one more thing about
- 12 | Simulation 3 which I think is important.
- 13 | Q. Okay.
- 14  $\parallel$  A. The slice of the population will -- will move from
- 15 simulation to simulation given -- given data availability, but
- 16 | I think it's important to point out that this is -- this is the
- 17 | entire class. So this includes in-state and out-of-state high
- 18 schools, both, you know, public and private. So we've got the
- 19 | full array of students in Simulation 3. Some of the other
- 20 simulations will have a slice of a population, but this has it
- 21 all.
- 22 | Q. If we can now move on to the next simulation. This refers
- 23 to Simulation 13?
- 24 A. That's right.
- 25 Q. Can you just describe for the Court what adjustments you

made compared to the last simulation we were looking at in modeling Simulation 13?

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A. Yes. So Simulation 13, the way this is presented, the bolded material is what's new and different about Simulation 13 compared to Simulation 3. So we're refining the socioeconomic preference.

So it's the same as Simulation 3, but the major added component here is that we are going to provide a preference to students who come from socioeconomically disadvantaged high schools. So I mentioned before the distinction between growing up in a socioeconomically disadvantaged family and living in a socioeconomically disadvantaged neighborhood. A third component in all the academic literature is that attending a high-poverty school or a school where there are other attributes to the school will on average produce lower levels of academic achievement; and so if we can identify students who have done quite well despite the fact that they face this obstacle, that's — there's something very special going on.

So we define socioeconomically disadvantaged high schools as those who are in the highest one-third in terms of percentage of free and reduced priced lunch. So the classmates we're talking about here are the highest one-third of non-English-speaking population and the highest one-third of percentage of single-parent families, and that information is derived from the census block. So that's the major innovation

with Simulation 13.

And, again, you know, there could be a student who comes from a low-income family, lives in a disadvantaged neighborhood, but then is able to win, you know, scholarship to a highly accomplished private school. That student wouldn't receive the third bump, but a student who faced all three of these disadvantages, we want to recognize that — that distinction.

- 9 Q. And really quick before we move on, were some of those adjustments made in response to the modeling of
- 11 | Professor Hoxby?
- 12 | A. Yes.

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- 13 | Q. Can you explain which ones?
- A. Yes. So Professor Hoxby raised some of the issues that are included here -- percentage of non-English-speaking population, percentage of single-parent families -- and so we thought her discussion of those issues warranted a refinement to Simulation 3.

In addition, Professor Hoxby discussed the preference for children of faculty and staff. And so in Simulation 3, we had not turned off the preference for children of faculty and staff; and in this one, we did turn off that preference, in addition to the preferences for legacy and other categories like that.

So one distinction -- one other distinction between

- Simulation 13 and Simulation 3 is that that we're limiting
- 2 | this to in-state applicants, which is the approach that
- 3 Professor Hoxby takes throughout her process.
- $4 \parallel Q$ . And why are you limiting it to in-state applicants, or why
- 5 do you understand Professor Hoxby to be doing so?
- 6 A. Well, Professor Hoxby I think is right in pointing out that
- 7 82 percent of UNC's population -- student population comes from
- 8 | in state, and so we're talking about the vast majority of
- 9 students here through the in-state population.
- 10 Q. And did you mention there were also data limitations that
- 11 required limiting this scenario to that population?
- 12 A. That's right. So Professor Hoxby, you know, relies, as I
- 13 mentioned earlier, on the rich data in the NCERDC database of
- 14 all the public high schools, and that's an important resource
- 15 ∥ to try to tap into.
- 16 | Q. The next slide shows the results of this simulation?
- 17 | A. Yes.
- 18 Q. Why don't you describe for us your view as to how this
- 19 simulation fares with respect to racial and ethnic diversity.
- 20 A. Yes. So I think this is another viable race-neutral
- 21 alternative. Racial and ethnic diversity remains strong in
- 22 | this simulation. So African American shares and Hispanic
- 23 shares are comparable to the current levels of diversity.
- 24 On this slide, we -- we added a consideration of the
- 25 combined underrepresented minority admissions. So in most of

the slides, this will include African Americans, Hispanics, and Native Americans in the combined underrepresented minority 2 3 population. Because in Simulation 13 the data were reported in 4 a way that we couldn't separate out Native American students, 5 this slide and this slide only, the 14.1 percent underrepresented minority population doesn't include Native 6 7 It's just the African American and Hispanic mix, Americans. but in most of the cases, maybe all the cases subsequent, that 8 9 will include Native Americans. But the combined percentages is 10 comparable. 11 Q. And just really quick, when you -- when these -- on all of 12 these measures when you're referring to status quo, what is the comparative group to the population that you're modeling here? 13 A. Well, we're always trying to compare apples and apples. In 14 15 this case, the status quo numbers would be different than the first slide because this is in-state public and private high 16 17 school, whereas the earlier one included out-of-state students. 18 Q. What does this simulation reveal with respect to the levels of socioeconomic diversity in the status quo versus the 19 20 simulated admitted group? 21 A. Yes. So the educational benefits that derived from 2.2 socioeconomic diversity are stronger in this stimulation than 23 under the status quo. So we see a rise in disadvantaged families by almost ten percentage points. Disadvantaged 24 neighborhoods have better representation, as do students coming

- from disadvantaged schools.
- $2 \parallel Q$ . And what can you say with respect to the results regarding
- 3 the academic characteristics of the simulated class here?
- 4 A. Yes, once again the academic characteristics are very
- 5 strong, very similar in terms of both SAT scores and high
- 6 school GPA. And, again, I'll reiterate, this is particularly
- 7 | impressive, given that we're now -- we now have a student body
- 8 that has had to overcome more hurdles in life than under the
- 9 status quo.
- 10 MR. STRAWBRIDGE: Your Honor, I know it's almost
- 11 | 11:00, and so this is a convenient time from my examination if
- 12 | we want to take our morning break.
- 13 | THE COURT: All right. We can do that.
- 14 | Sir, you may step down.
- 15 Let us recess until 10 after 11:00.
- 16 (A morning recess was taken from 10:55 a.m. until
- 17 | 11:13 a.m.; all parties present.)
- 18 Q. (By Mr. Strawbridge) Mr. Kahlenberg, you prepared a slide
- 19 | for the next simulation that you reviewed?
- 20 A. Yes.
- 21 | Q. This refers to Simulation 11. Can you describe the
- 22 | differences with respect to this simulation from the ones we've
- 23 been looking at?
- 24 A. Yes. So Simulation 11 is also socioeconomics based on
- 25 | Professor Arcidiacono's model, but it makes a few adjustments.

The first is that it includes not only those students who applied to UNC but other potential applicants using the NCERDC high school data that Professor Hoxby used.

So the disadvantage is that it does not include the holistic readings that UNC is able to employ, but it can use other criteria in the model that mattered to UNC, like SATs and grades.

Because the -- one other distinction is that because we now have a broader set of students who are able to apply -- the applicants and the nonapplicants in the North Carolina database -- the size of the socioeconomic preference that is accorded to students does not need to be as large as under the earlier simulation because we can get the benefits of educational diversity with a smaller socioeconomic boost.

So this preference -- you know, each of the three potential boosts is about one-third as large as the out-of-state legacy boost in this simulation.

- Q. And have you prepared a slide showing the results of this simulation?
- 20 | A. I have.

- 21 Q. Can you describe what is shown on this slide for Simulation 22 11?
- A. Right. So this simulation, which again includes the nonapplicants -- it's all the in-state public high schools -- students who attended in-state public schools -- actually sees

- 1 | an increase in -- in racial and ethnic diversity. So African
- 2 American shares move from 8.5 percent up to 10.4 percent.
- 3 | Hispanic shares also increase, and the total underrepresented
- 4 | minority population, which in Simulation 11 does include Native
- 5 | Americans, moves from 16.3 percent to 17.7 percent.
- 6 Q. Just really briefly before we go on, can you just explain
- 7 | what the "1.5 SES Boost" in the upper left corner refers to?
- 8 A. Yes. So in Professor Arcidiacono's model, there are logit
- 9 coefficients he had that are associated with various
- 10 preferences, and so the legacy preference is 4.71 increasing
- 11 | your chances of admission. It gets to the magnitude of the
- 12 preference. And so the 1.5 refers to a preference that's
- 13 roughly one-third the size of a legacy preference.
- 14 | Q. What does this simulation show with respect to the
- 15 | socioeconomic diversity versus the status quo?
- 16 A. So drawing on this larger population, we're able to see a
- 17 | substantial increase in socioeconomic diversity. So 29 percent
- 18 are disadvantaged under the status quo. That moves to
- 19 44 percent. Disadvantaged neighborhoods also see an increase,
- 20 and disadvantaged schools see an increase as well.
- 21 | Q. And what does this simulation show with respect to the
- 22 | academic characteristics of the status quo versus the simulated
- 23 class?
- 24 A. Yes, the academic characteristics remain strong. The
- 25 students are achieving SAT scores, you know, a couple

- percentiles different than the status quo. Again, remarkable given the large increase in socioeconomic diversity and the
- 3 obstacles those students have faced. And high school GPA
- 4 actually increases under this simulation.
- 5 | Q. Now, Professor Kahlenberg -- I'm sorry. Mr. Kahlenberg,
- 6 the simulations we've been looking at are all variations on the
- 7 model of UNC's current holistic admissions process with the
- 8 | adjustments you've described?
- 9 A. That's correct.
- 10 Q. Did you model some other types of simulation of
- 11 | race-neutral alternatives to UNC's admissions process?
- 12 | A. Yes.
- 13 | Q. And is that what we're going to look at next?
- 14 A. That's right. So UNC had modeled itself a number of
- 15 percentage plans, and so we wanted to explore that race-neutral
- 16 | alternative where students at the top of various high school
- 17 | classes would be admitted. So this Simulation 8 that we're
- 18 about to discuss is the top 4.5 percent of students in various
- 19 | high schools throughout North Carolina.
- 20 What's different about this approach than the UT-Austin
- 21 percentage plan where students in the top 10 percent by high
- 22 school GPA are admitted is that this is using -- this is a
- 23 | holistic approach. So it's the top 4.5 percent as UNC would
- 24 consider them to be among the top students, so including those
- 25 | ratings on essay and extracurricular activities. So they're

- defined more holistically than simply grades as in the UT
  system. We turn off the same preferences as before: Race,
  legacy, early decision, first-generation status, fee waiver,
  and female applicants.
- Q. And then using this top 4.5 percent metric, how did that affect the simulation's ability to generate enough seats to compare to the existing admitted class at UNC?

A. Right. So there was a -- there was a shortfall because you don't have students in the top 4.5 percent of every high school who have applied, you know, and so some schools have so few applicants that you couldn't even reach the top 4.5 percent.

And so about 30 percent of the seats were -- were vacant under this plan.

And so in order to make up -- to complete the rest of the class, we filled the remaining seats with top students across the board. These are the -- again, holistically rated by UNC, but the top students irrespective of what high school they come from to complete that 30 percent of the student body.

And this is analogous to what UT-Austin does. So UT-Austin doesn't say the top 10 percent plan will apply to every slot at UT-Austin. They allocate 75 percent of the seats for the percentage plan, and then 25 percent of the seats at UT-Austin are filled through other means. And we're following that rough model by saying 70 percent of the seats are filled through the top 4.5 percent plan, and then the other 30 percent will be

- filled using holistic ratings from the students that UNC considers to be the top students.
- 3 Q. And have you prepared a slide showing the results of this 4 simulation?
- 5 A. Yes.
- Q. Can you describe what we're looking at on this slide with respect to Simulation 8?
- A. Yes. And I'll just point out that since the populations
  are shifting a little bit, this is in-state public and private
  schools because it's using the UNC data. So we do have the
  private schools in here.
- So you can see that the racial diversity remains quite

  strong. African American shares increase by a percentage

  point; Hispanic shares stay steady; and the overall combined

  underrepresented minority shares remain -- remain identical to

  the status quo.
- Q. And what does the simulation show with respect to the socioeconomic diversity of the simulated versus status quo classes?
- A. So the socioeconomic diversity increases in all three respects: Disadvantaged family, disadvantaged neighborhood, and disadvantaged school.
- Q. And what can you say about the academic characteristics under this simulation?
- 25 A. Under this simulation, the SAT scores, even with a more

- 1 socioeconomically diverse class, remain quite high, within a
- 2 couple percentage points of the SAT of this current class, and
- 3 | high school GPA remains strong as well.
- $4 \parallel Q$ . Now, you mentioned this simulation was based upon the
- 5 current applicant pool at UNC?
- 6 A. That's correct.
- $7 \parallel Q$ . Did you -- did you run a modification of this simulation
- 8 | that would embrace the broader data set including high school
- 9 students who had not applied to UNC?
- 10 | A. I did.
- 11 || Q. What can you tell us about this simulation?
- 12 A. So this is also a -- Simulation 9 is also a percentage
- 13 plan. We take the top 4 percent through race-neutral
- 14 | admissions. So it's similar to Simulation 8, but now we're
- 15 | including the -- those who did not apply to UNC. Because we
- 16 don't have those -- because they're nonapplicants, we don't
- 17 | have UNC's ratings for all the students, but we still have
- 18 | Professor Arcidiacono's Model 2 which tells us information
- 19 about how -- what types of things UNC values in terms of SAT
- 20 scores and grades and that kind of thing.
- 21 So we awarded admission to the top 4 percent by high
- $22 \parallel \text{school}$ , and, following UT, we said 75 percent of the class
- 23 would be filled this way and the remaining 25 percent with
- 24 other top-performing students according to what -- again, to
- 25 what UNC values, not with the ratings, but what UNC values

- otherwise.
- 2  $\mathbb{Q}$ . And I trust you prepared a slide showing the results of
- 3 | this simulation?
- 4 A. I did. So because Simulation 9 includes nonapplicants,
- 5 | there's a different population. We don't have the private
- 6 schools. We just have the in-state public schools from the
- 7 | larger NCERDC data. You can see that African American shares
- 8 | hold steady; Hispanic shares also are roughly comparable, as
- 9 are the combined underrepresented minority shares.
- 10 Q. Are you able to explain, Mr. Kahlenberg, why there is such
- 11 | a large jump in the column that's labeled "White Admits" in
- 12 | this analysis?
- 13 A. Yes. This is an artifact of the data, so we're
- 14 | combining -- the status quo numbers are coming from UNC, and
- 15 the simulation numbers are coming from the NCERDC. And there
- 16 are differences between the two databases, but one of the
- 17 | relevant differences here is that in the UNC data, some of the
- 18 students are -- do not have a race associated with them.
- 19 | They've declined to provide that or for whatever reason they
- 20 don't have a -- not every student has a race accorded to him or
- 21 her in the admitted student discussion. By contrast, the
- 22 | NCERDC database includes race for all -- all -- virtually all
- 23 students, and so that's why we see the difference in the -- in
- 24 the white admits.
- 25 Q. What does this simulation reveal with respect to the

- lacksquare socioeconomic diversity of the simulated class?
- 2 A. So the socioeconomic diversity is -- unlike the other
- 3 | simulations, we don't see a big jump in socioeconomic
- 4 diversity: Slightly fewer disadvantaged families,
- 5 disadvantaged neighborhoods about the same, but we do see an
- 6 | increase, you know, with the percentage plan in disadvantaged
- 7 school.
- 8 | Q. And what do we see about the academic characteristics of
- 9 | this simulation?
- 10 A. Academic characteristics remain very strong. The SAT
- 11 | scores are roughly comparable; and high school GPA, which UNC
- 12 says it values even more, goes up.
- 13 Q. I believe you mentioned earlier in your testimony that
- 14 Professor Hoxby ran some of her own simulations with respect to
- 15 | race-neutral alternatives?
- 16 A. That's correct.
- 17  $\parallel$  Q. Did you find any of her approaches viable for consideration
- 18 by UNC?
- 19 | A. I did.
- 20 Q. Can you describe an example of that?
- 21 | A. Yes. So Professor Hoxby ran a number of simulations of
- 22 | various race-neutral alternatives, and I want to highlight this
- 23 one, which I think is promising. So -- and -- more than
- 24 promising. Viable.
- 25 So in this -- I'm sorry for all the jargon here, but this

is her 750/20 simulation, which means that she sets aside 750 seats in the class for disadvantaged admits and defines disadvantaged as the lowest 20 percent using a complex formula that includes family, neighborhood, and school SES.

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So this -- as I mentioned earlier, Professor Hoxby has a different way of presenting the data than I do and Professor Arcidiacono does. We -- we complete the entire class to show whether the simulation works about as well, and Professor Hoxby doesn't do that. So what she does with the 750/20 simulation is reports the racial characteristics and the SAT scores for the students who are admitted through disadvantaged segment of the admission system and then runs a lottery to see whether -- using current UNC admits to see whether you could create the precise level of racial and -- racial diversity and SAT score threshold as -- as the status quo.

And I suggested to Professor Arcidiacono that he make a few adjustments to the Hoxby plan. The primary one was to actually complete the class. So let's not run a lottery, but let's see what the whole class will look like if we use this alternative.

Because Professor Hoxby used actual UNC admits to complete her class, the system was not race-neutral; that is to say, some of the UNC admits may have received consideration of their race in admissions. And so I didn't think that was an appropriate way to complete the class and, instead, completed

- 1 the class with the most academically qualified students
- 2 | remaining using a measure of high school GPA and SAT, equally
- 3 weighted, for the in-state public high school students. So
- 4 | that was the approach I took.
- $5 \parallel Q$ . And did you use the in-state public high school students
- 6 | because that was what Professor Hoxby used, or was there a
- 7 different reason?
- 8 A. Yes, that was Professor Hoxby's approach.
- $9 \parallel Q$ . And you prepared a slide showing the results of this
- 10 | simulation?
- 11 A. Yes.
- 12 Q. What can you tell us about what this simulation revealed?
- 13 | A. So the African American shares remained comparable; the
- 14 | Hispanic shares increase; and the combined underrepresented
- 15 minority admits hold -- hold steady. So I think this is
- 16 successful on that dimension of racial and ethnic diversity.
- 17  $\parallel$  Q. What does this simulation reveal with respect to the
- 18 | socioeconomic diversity of the admitted class?
- 19 A. So the socioeconomic diversity also increases under the
- 20 | indicators that we have. I'd like to point out, though, that
- 21 | there are some anomalies in this socioeconomic data that's
- 22 different than the other simulations.
- 23 So the first is given the -- you know, we're working with
- 24 Professor Hoxby's data and then the -- the data that we had
- 25 | been relying on, NCERDC. So low income is defined two

different ways in this simulation for the low-income family.

For the status quo, the number is 12.5 percent based on the percentage of students in the UNC data who are eligible for a fee waiver -- who receive a fee waiver; and the results of the simulation are presented in terms of free and reduced-price lunch, so a different indicator.

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So in theory, this should be fine because the way the College Board and UNC decide whether someone eligible for a fee waiver is whether they're eligible for free and reduced-price lunch. But I just want to acknowledge that it's possible that some students who are eligible for free and reduced-price lunch might not apply for the fee waiver. So that's not a precise apples-and-apples comparison.

The other thing I want to acknowledge is that the high school low-income comparison has a complication to it as well. That is that there was a -- an error that Professor Arcidiacono committed in defining the school code early on in this process. He fixed it for most of the simulations. But just in short, there -- high schools have a code associated with them, and then there's a separate piece of the code that relates to the -- there's kind of a prefix to the code. He accident -- or inadvertently neglected to include the prefix, and so, as a result, I don't want to represent that these high school data are -- are precise in any way.

I will say, though, that I think we can be fairly confident

that the socioeconomic diversity, even though -- will be strong in this simulation even though these particular indicators have 2 3 some problems associated with them because, you know, the whole 4 point of Professor Hoxby's exercise here was to give a boost to 5 socioeconomically disadvantaged students. So she does it by setting 750 seats aside, which is 18.5 percent of the class. 6 7 So given -- this, again, is an imprecise comparison. But we know that UNC currently has only 3.8 percent of students coming 8 9 from that bottom 20 percent by income. Professor Hoxby is 10 using a different measure of disadvantage, but she's talking about a quite disadvantaged population, the bottom 20 percent, 11 which is different than, say, eligible for free/reduced-price 12 lunch, which is 50 percent of the North Carolina population. 13 So -- anyway, I'm probably saying too much. But there's --14 15 my point is that I think there is reason to believe that socioeconomic diversity would also be part of the picture here 16 17 under the simulation, although I want to be clear these particular indicators are not as strong as the racial criteria 18 or the academic criteria in this simulation, although the 19 20 socioeconomic indicators in all the other simulations are quite 21 precise. 22 And what does this simulation reveal with respect to the 23 academic characteristics? Academic characteristics remain quite strong with respect 24

to both SAT and high school GPA.

- $1 \parallel Q$ . And briefly, what is the declining percentile?
- 2 A. Just a two-percentile-point decline in SATs, and the GPA
- 3 remains very high at 4.63.
- $4 \parallel Q$ . Before we move on, I just want to make sure -- this,
- 5 perhaps, was implicit in your testimony, but do you find that
- 6 all the simulations we have reviewed here, in your experience
- 7 | and understanding of what's possible for colleges out there,
- 8 | amount to available race-neutral alternatives to UNC?
- 9 A. Yes.
- 10 Q. Do you think that the alternatives we've been looking at
- 11 here are feasible to be implemented?
- 12 A. I do. I mean, there are -- as I was explaining before,
- 13 there are a number of universities now that have grappled with
- 14 | the transition from race-conscious admissions to race-neutral
- 15 admissions, and a number of these universities employ
- 16 socioeconomic preferences. They increase the weight associated
- 17 | with consideration of economic disadvantage. A number of them
- 18 have employed percentage plans. So, in my opinion, these are
- 19 | feasible, workable race-neutral alternatives that UNC officials
- 20 | could -- could implement.
- 21 | Q. You mentioned you had read the expert reports of Ms. Long
- 22 | in this case?
- 23 A. I did.
- 24 | Q. Did she suggest that race-neutral alternatives had not been
- 25 | successful in replicating underrepresented minority

- representation at other schools that stopped using racial 2 preferences?
- 3 A. So she spoke broadly about many of the race-neutral 4 alternatives not keeping up with the demographics of the state 5 as a whole, which is a different question than critical mass.
- Q. And do you believe that there are universities comparable 6 7 to UNC that have been successful in replicating underrepresented minority representation using race-neutral 8 means?

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A. Yes, there are a number of institutions that have been successful, flagship institutions, so the top institutions in the state.

So a colleague of mine at The Century Foundation conducted an analysis of 10 flagship universities that were required for various reasons to -- to move from a system of race-conscious admissions to race-neutral admissions, and she's found that in seven of the ten cases the institutions were able to maintain or increase both African American and Latino shares of the student body.

So these are -- include, you know, institutions like UT-Austin -- she was looking when they were -- you know, were completely race-neutral -- and other institutions: University of Washington, University of Florida, and a number of others.

There were three exceptions in her study, institutions that were not able to maintain both African American and Latino

- shares at the same level as they had when using race. It was
  UC Berkeley, UCLA, and University of Michigan. Since then
  University of California-Berkeley and UCLA have admitted the
  most diverse classes they've ever had.
- Q. Are there other race-neutral strategies available to UNC-Chapel Hill that have not been factored into the simulations you've just described?
- 8 | A. Yes.

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- 9 Q. And what would those be?
- 10 A. Well, there are a number, but I'm just going to
  11 highlight -- highlight three of them.
  - preference. You'll recall we looked at income. We looked at, you know, factors like eligibility for free and reduced-price lunch or fee waiver. We looked at first-generation college. But one of the aspects that I would have liked to have used in these simulations is wealth, that is, the net worth of individuals.

One has to do with the construction of a socioeconomic

- There is a broad body of research to suggest that, regardless of income, having higher wealth improves a chance a student's life chances and their chances to go to college and to participate in a higher-education experience. So it's unfortunate that we don't have enough data in this case to employ.
- 25 It's particularly significant that we don't have wealth

data, given the exercise of trying to find race-neutral ways of producing not only economic diversity but racial diversity.

Because of the history of slavery and segregation in this country, the wealth gap between black people and white people is much greater than is the income gap. You know, we had the income indicators, but we didn't have the wealth indicators.

So research suggests that on average African American families make about 60 percent of what white families make, but when you compare the wealth differential, African American families' median household net worth is just 10 percent of the median net worth of white families. And the reason that would be relevant in a socioeconomic preference is there may be African American students — and I should say the same gaps apply to Latino students.

There may be students who appear to be more advantaged because they are higher income, they don't qualify for free/reduced-price lunch, but typically, they may have very low wealth. That's a disadvantage that African Americans and Latinos face disproportionately that white families are much less likely to face. Obviously, this isn't the case all the time. There are some white families that have low wealth too. But, on average, not including wealth hurts African Americans and Latinos in the -- in the socioeconomic preference process; and so there is reason to believe that if we had wealth data available that we could have produced higher levels of racial

- $oxed{1}$  and ethnic diversity using a socioeconomic preference.
- 2 Q. And is it possible for colleges to collect data about
- 3 applicants' wealth?
- 4 A. Yes. So -- so normally wealth is a fairly private thing.
- 5 We don't usually, you know, know much about the wealth of
- 6 | families, but in the case of colleges, especially, you know,
- 7 | somewhat expensive colleges like UNC, there is a great deal of
- 8 information about family wealth. So any student filling out
- 9 the FAFSA, for example, for student aid will have a place where
- 10 they would indicate wealth. It's not for every student, but
- 11 | for many students we'll get that wealth data.
- 12 UNC also participates in a program that the College Board
- 13 put together called the CSS Profile which provides -- which
- 14 asks families for additional information about wealth that is
- 15 | not included in the FAFSA. So UNC has access to wealth data
- 16 about students in a way that almost no other -- I should say
- 17 | institutions of higher education have access to wealth data
- 18 | that's almost unique in American -- in the American landscape.
- 19 So I do think that's something UNC could do.
- 20  $\parallel$  Q. And just briefly, have there been any examples of colleges
- 21 using wealth data as part of a race-neutral approach to
- 22 | admissions?
- 23 A. Yes. So UCLA Law School has used wealth as a race-neutral
- 24 | indicator for some of the very reasons I've been describing,
- 25 that it's a good indicator of opportunity and also has a

- positive racial effect when it's considered.
- Q. What is the next additional strategy that was not factored
- 3 | into your simulations?
- 4 A. So better recruitment of applicants does not show up in at
- 5 | least a subset of these simulations. So you may recall that
- 6 | Simulations 3, 13, and 8 all relied on actual UNC applicants.
- 7 So this assumes that no new students will apply to UNC through
- 8 better recruitment efforts.
- 9 Now, UNC has, you know, a number of good programs for
- 10 | recruitment. They have a program in which recent graduates go
- 11 | into high schools and have tried to encourage students to apply
- 12 to UNC and to other institutions of higher education. They're
- 13 doing some good work in this area.
- 14 But at the same time, we know from the applicant data that
- 15 only 22 percent of applicants to UNC are first-generation
- 16 college in a state where, as I've said before, 72 percent of
- 17 | students -- I'm sorry -- of adults above age 25 lack a
- 18 | four-year degree. So that suggests additional recruitment in
- 19 those three simulations could have a positive impact on -- on
- 20 racial/economic diversity and on -- you know, if we find
- 21 | high-achieving students who fit those categories, then on
- 22 | academic qualifications as well.
- 23 Q. What are the other race-neutral strategies that may be
- 24 | available to UNC that are not factored in your simulations?
- 25  $\parallel$  A. So -- so these simulations all assume that UNC does nothing

to improve the transfer of community college students. I
mentioned earlier that the -- there are institutions that have
sought to diversify through race-neutral means by recruiting
more promising students in the community college sector.
Because community colleges are less expensive, they tend to
draw on a population that has lower socioeconomic status than
four-year institutions, more likely to have racial diversity
than four-year institutions; and so increasing the transfer
process of community college students to UNC could increase
diversity.

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Now, once again, UNC has some good programs in this area. They have what's known as the C-STEP program where they work with, I believe it's, about 14 of the 59 community colleges in North Carolina. And I applaud them for doing that, but — but programs like that could be increased, enhanced, extended to try to increase racial economic — racial and economic diversity.

So just to give you one comparison, about 5 percent of UNC students are community college transfer students. At UC Berkeley, you know, very elite institution with very high standards, 20 percent of the students are community college transfers.

So there does seem to be some -- some room for improvement. We didn't model that, you know, so I'm not representing to you that -- Your Honor, that -- you know, precisely what UNC could

- do. I just want to underline that the simulations we have
  provided so far do not assume any increase in community college
  transfers, and that's another race-neutral alternative that is
  available.
- Q. Now, to the -- how in this litigation has UNC responded to your simulations?
- 7 A. Well, on the one hand, they -- you know, strictly speaking, they haven't responded. The Panter committee, which was 8 9 designed to examine race-neutral alternatives, as of the end of 10 discovery had not examined any of the race-neutral simulations that either Professor Hoxby or I, in conjunction with 11 Professor Arcidiacono, provided. So there's been no response 12 13 from the -- the body that has been impaneled to review race-neutral simulations. 14

And Professor Hoxby herself has declared at her deposition that she is not opining on whether race-neutral alternatives are available. She's providing data about whether UNC can precisely match its racial demographics and precisely match its academic criteria, but is not opining on whether a race-neutral alternative is available.

21 Q. Did Professor Hoxby provide some criticisms of parts of your modeling approach?

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A. Yes. So I would say, broadly speaking, Professor Hoxby
had -- had two concerns. The first is that the socioeconomic
preferences that I suggested were too large. In other words,

that because my models provide a substantial boost to

socioeconomically disadvantaged students, we would end up

admitting some students who might not be able to do the work.

That was the one -- that was one criticism.

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The other main criticism, which wasn't fully articulated but was -- was mentioned a number of times, is that this would be just too expensive; that it's less expensive -- if your sole goal is racial diversity, it's less expensive to admit, you know, more economically advantaged underrepresented minorities than it is to move to a system that provides, you know, substantial consideration to socioeconomic obstacles under -- under consideration.

- Q. Let me just ask you first, can you -- are you persuaded by concerns that your socioeconomic preferences in your models are too large?
- A. I'm not persuaded. So in Simulation 11, the socioeconomic preferences that I am envisioning are smaller than the preferences based on race are today for African American students.

Now, there is literature for -- research from Georgetown professor Anthony Carnevale that looks at -- tries to quantify in terms of the SAT points the obstacle students face in terms of race and socioeconomic status, and he finds that the most socioeconomically disadvantaged students are on average projected to score 399 points lower on the SAT than the more

advantaged -- socioeconomically advantaged students.

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By contrast, when you look at students who are of the same socioeconomic status, African Americans are projected to score 56 points lower than white students. And so the disadvantages that are captured by socioeconomic status are, you know, in Carnevale's terms, seven times as large as the disadvantages associated with race per se.

Now, I want to be clear that if -- if the -- if the race number were zero, that would not mean that our society has gotten beyond racism. The -- you know, we know that African Americans and Latinos are disproportionately poor because of a legacy of discrimination and ongoing discrimination. So the fact that socioeconomic status captures most of the disadvantages here says nothing about how prevalent racial discrimination is in American society, but it does suggest that race-neutral alternatives are promising and that -- that socioeconomic -- that if you're trying to devise a system that's fair and looks at economic -- looks at obstacles overcome, that the primary obstacles can be captured by socioeconomic status.

And so that's, I think, important context to consider

Professor Hoxby's criticism of our -- of the multiple bumps -you know, the two or three bumps for socioeconomic status,
which in some cases are larger -- in Simulation 13 are larger
than the race -- race preferences.

Now, as to the concern about whether, you know, unqualified students would be admitted because we're giving such a 2 3 substantial socioeconomic boost, Professor Arcidiacono's 4 analysis has found that there were only 20 students who 5 received those three bumps who scored below 1000 on the SAT. So if UNC were to say, you know, "No matter how deserving these 6 7 students are, we just think below 1000 on the SAT -- we don't think they'll do well here," they could decide not to admit 8 9 those 20 students; and you would still have, you know, broadly 10 speaking, the same results as the simulations outlined here. 11 Twenty students out of 4,000 is not going to make much 12 difference in the overall representation of groups. So for all those reasons, I found that criticism 13 unconvincing. 14 15 Q. And could you respond -- do you find -- the criticism about increasing socioeconomic diversity in the class would be too 16 17 expensive, do you find that criticism compelling? 18 I did not. So under the -- the guidelines we're all working under here from the Supreme Court, the burden is on the 19 20 universities to prove their race-neutral alternatives don't 21 work, not that no race-neutral alternatives are available. 2.2 And so, you know, one alternative for UNC in this case 23 would be to provide some evidence that, you know, the 24 socioeconomic preferences or the percentage-plan approach that I've been -- the simulations that I've offered would simply be

not something that UNC could afford. UNC provided no such evidence of -- that these are unaffordable for them. 2 3 would be the -- I think the most important point. 4 Although I did not myself do a -- you know, a complex 5 analysis of the financial ability of UNC given the fact they did not provide any -- any research to suggest they couldn't 6 7 afford this, I just make a couple of observations. One is that UNC has an enormous endowment. It's 8 9 \$3 billion. There are 22,000 institutions of higher education 10 in the world. UNC's endowment is the 35th largest. So it's in the very, very top worldwide, richest of the richest 11 universities. So -- so that's one factor to consider. 12 1.3 There's also testimony from Steve Farmer and others that if UNC couldn't use race in admissions, it remains committed to 14 15 finding new and different ways to create racial diversity, which is an encouraging indication that perhaps UNC would find 16 17 the resources necessary to -- to make this possible. UNC is justly proud of the fact that it has the Carolina 18 Covenant program to cover the cost for students below 19 20 200 percent of the income -- the poverty level, and I quess I 21 don't -- I'm not convinced that there's any -- that UNC 2.2 wouldn't be able to find the resources necessary to make this 23 change. 24 The last thing I'll mention is that in states where

institutions had to move to race-neutral alternatives, you did

see the state legislatures and governors step up with financial 2 resources, new scholarship programs to make race-neutral 3 alternatives viable. This happened even in cases where there 4 were right-leaning Republican governors in office in Texas and 5 Florida where both governors opposed the use of race, but once race wasn't allowed to be used, they felt it was their duty to 6 7 provide additional financial resources to institutions of higher education to provide new scholarships to make the 8 9 race-neutral alternatives work. So that's another observation 10 I will make about the -- about UNC's concern these alternatives 11 are too expensive. MR. STRAWBRIDGE: I have no other questions at this 12 time for Mr. Kahlenberg. 13 14 THE COURT: All right. 15 MR. FITZGERALD: Your Honor, if you will give me one 16 second. 17 THE COURT: Yes. 18 (Pause in the proceedings.) 19 CROSS-EXAMINATION 20 BY MR. FITZGERALD: 21 I guess it's good afternoon, Mr. Kahlenberg. 2.2 Good afternoon. Α. 23 So a few background questions. Is it fair to say that you've basically spent your whole career advocating for 24 class-based affirmative action?

- 1 A. Well, I would say that I have, you know, tried to do a
- 2 | number of things, but among them was raising -- you know,
- 3 | looking at research and then advocating class-based affirmative
- 4 | action. So it's -- I would say it's support of class-based
- 5 affirmative action based on compelling research.
- 6 Q. And, in fact, after you were engaged in this case, you
- 7 personally funded the filing of an amicus brief in your name in
- 8 the Supreme Court in Fisher versus Texas; is that correct?
- 9 A. That's correct.
- 10 Q. And just for background, your relationship with Mr. Blum,
- 11 who is the president of SSFA, dates back to 2003; is that
- 12 | correct?
- 13 | A. Yes.
- 14  $\parallel$  Q. And that year you met him for the first time at a lunch
- 15 with several other people, correct?
- 16 A. That's my recollection, yes.
- 17 | Q. And thereafter, you and he -- you, Mr. Blum, and others
- 18 went to the White House to advocate for the United States
- 19 Government to file an amicus brief in the Grutter matter?
- 20 A. So Mr. Blum did not go to that meeting.
- 21  $\parallel$  Q. Following that meeting, did you go with others to the White
- 22 | House to advocate for the U.S. Government to file a -- an
- 23 amicus brief in the *Fisher* case?
- 24 A. Yes, I was communicating with the Bush administration that
- 25 there are race-neutral alternatives available to -- to using

- 1 | race that could be successful.
- 2  $\parallel$  Q. And let me -- I may have led you astray. I said the *Fisher*
- 3 | matter. I meant to refer to the *Grutter* matter.
- 4 Was it an amicus brief in the *Grutter* matter in 2003?
- 5 A. Yes, yes, that's correct.
- 6 Q. I asked you a bad question. You agreed with me. So my
- 7 bad. Thank you.
- 8 And you've testified as an expert witness, obviously, on
- 9 behalf of SFFA in the *Harvard* case, correct?
- 10 A. That's correct.
- 11 | Q. And, in fact, you attended a press conference with Mr. Blum
- 12 | in 2014 where you participated in announcing that lawsuit
- 13 | against Harvard, correct?
- 14 A. I was in the audience.
- 15 Q. Did you speak to reporters at that press conference?
- 16 A. I think there were some questions that were directed to me,
- 17 | but I wasn't standing up to make any official statement. I
- 18 | think I did respond to some questions that were asked.
- 19 Q. Were you quoted in -- on the news as saying that you
- 20 | believe that the plaintiffs in that case had presented
- 21 | considerable evidence suggesting that Harvard discriminated
- 22 | against Asian American applicants?
- 23 A. I think that's right. I think -- and that's considerable
- 24 | evidence as opposed to definitive evidence.
- 25 Q. But that was before you had seen any evidence from Harvard

- yet, correct?
- 2 A. That was based on the complaint.
- 3 | Q. And we'll come back to that in a moment.
- 4 You mentioned this morning -- I believe you testified that
- 5 the trial judge in the *Harvard* matter had reviewed and accepted
- 6 similar simulations to what you are offering here today; is
- 7 | that correct?
- 8 A. Yes. So maybe I should clarify what I mean. The Court in
- 9 | that case accepted the concept of simulations as a valid way of
- 10 | examining this issue.
- 11 | Q. And just to be clear, in the opinion that Judge Burroughs
- 12 issued at the end of the case, did she cite both the analysis
- 13 performed by Professor Card on behalf of Harvard and your
- 14 | analysis is, quote, all convincingly establishing that no
- 15 | workable race-neutral alternatives existed?
- 16  $\parallel$  A. So I want to make sure I understand the question: That she
- 17 | concluded that no race-neutral alternatives were available.
- 18 | That's correct.
- 19 Q. And she cited your testimony as part of the basis for
- 20 | convincingly establishing that race-neutral alternatives would
- 21 | not work in that case, correct?
- 22 A. So she cited my -- my research, yes.
- 23  $\parallel$  Q. So just to be clear, so you said that the judge accepted
- 24 | your testimony. You mean it was allowed into evidence?
- 25 A. Yes, that's all I meant.

- Q. Thank you.
- 2 And at the same press conference at which the lawsuit
- 3 | against Harvard was announced in 2014, the lawsuit in this case
- 4 was also announced, correct?
- 5 A. I think that's right.
- 6 | Q. And you were involved in working on the case before the
- 7 complaint was filed, correct?
- 8 A. That's correct.
- $9 \parallel Q$ . And, in fact, you were heavily involved in reviewing and
- 10 editing the complaint in this case, correct?
- 11 A. Yes, reviewing -- so I wasn't drafting the complaint. I
- 12 was asked to comment on it and to provide edits. That's
- 13 | correct.
- 14 Q. And you saw multiple drafts that you edited, correct?
- 15 A. I think there were a number of different drafts. I think
- 16 | that's right.
- 17  $\parallel$  Q. And it's fair to say that you agreed at the deposition that
- 18 you were heavily involved in the editing of the complaint?
- 19 A. That sounds right. I mean, I don't want to overstate my
- 20 | role. There -- you know, my area of focus obviously is
- 21 | race-neutral alternatives, so it's not as if I was
- 22 participating broadly in the complaint. I really focused on
- 23 | input on those issues.
- $24 \parallel Q$ . And if we can go to the deposition testimony, DX315 at
- 25 | line -- page 18, line 3 -- oh, 19. I'm sorry.

- Do you agree with me that you testified at the deposition that you would say that you were heavily involved in the editing of the complaint?
- 4 | A. Yes.
- $5 \parallel Q$ . And that was true in the *Harvard* case as well --
- 6 A. Yes.
- 7 Q. -- that you were heavily involved in the editing of that 8 complaint?
- 9 And would you agree with me that it is possible that you 10 gave advice to SFFA on which schools to sue? Correct?
- 11 A. It's possible, yes.
- 12 Q. And did you state that in your deposition as well; that you
- 13 could not recall, but it was possible you gave advice on which
- 14 schools to sue?
- 15 A. The deposition was a couple years ago, but I'll take your
- 16 | word.
- 17 Q. Now, we can agree that you're not offering any opinion in
- 18 this case on whether or not the school group review process was
- 19 used to manipulate the racial composition of the admitted
- 20 | class, correct?
- 21 A. That's correct.
- 22 | Q. And similarly, we can agree that you're not offering any
- 23 opinion in this case on whether or not the waitlist process was
- 24 used to manipulate the racial composition of the admitted
- 25 class, correct?

- A. That's correct.
- 2 | Q. And we've talked about this before. I'll just touch upon
- 3 | this briefly just to be clear.
- 4 You do not have a degree in economics, mathematics or
- 5 statistics, correct?
- 6 A. That's correct.
- 7  $\|$  Q. And you've never worked in an admissions office, correct?
- 8 A. That's correct.
- 9 | Q. And you've never worked in a university financial aid
- 10 office, correct?
- 11 A. Correct.
- 12 Q. You've never worked in a university recruiting function,
- 13 | correct?
- 14 A. That's correct.
- 15 Q. And you have never managed a university endowment, correct?
- 16 A. That's correct.
- 17 | Q. You have never served on the board of a higher education
- 18 | institution, correct?
- 19 A. That's correct.
- 20  $\parallel$  Q. And I think we can agree that you did not personally design
- 21 or run the simulations you're sponsoring, correct?
- 22 A. Yes. We had a clear division of duties where I would draw
- 23  $\parallel$  on my experience, you know, with race-neutral alternatives that
- 24 have been used elsewhere and then instruct
- 25 Professor Arcidiacono with kind of high-level ideas. He knew

- the data. I don't claim to know that, and so that was -- that was the division.
- 3  $\mathbb{Q}$ . And it is fair to say that when you were asked at your
- 4 deposition about the underlying computer program for the
- 5 | simulation you seek to sponsor, which was called Kahlenberg
- 6 | race-neutral model dot DO, you were not familiar with that
- 7 program, correct?
- 8 A. That's correct. Just to reiterate, I know my lane, and I
- 9 wasn't going to question Professor Arcidiacono's analysis of
- 10 work papers and that sort of thing.
- 11 Q. And you agree with me that you had not even looked at the
- 12 underlying program -- you said the program. You hadn't looked
- 13 | at the underlying work papers for that program, correct?
- 14 A. That's correct.
- 15 Q. And, in fact, when you were asked about the work papers,
- 16 you weren't sure who had created them, other than you knew that
- 17 you had not, correct?
- 18 A. That sounds right.
- 19 Q. And in terms of checking to see whether or not any of the
- 20 | models or results that came from the models were the product of
- 21 | overfit models, that was not something in your lane, correct?
- 22 A. That's correct.
- 23 Q. And prior to your deposition in this case, you had never
- 24 testified before to the significance of a logit number,
- 25 | correct?

- 1  $\|$  A. Well, in the *Harvard* case that issue came up.
- 2 | Q. And so that's why I asked you prior to your deposition in
- 3 this case had you testified --
- $4 \parallel A$ . That's right. The deposition was before the *Harvard* case.
- 5 | Correct.
- 6  $\parallel$  Q. And you did rely upon -- in your first report in January of
- 7 2018, you put in your report an array of coefficients derived
- 8 | from Model 7 -- Professor Arcidiacono's Model 7. Do you recall
- 9 | that?
- 10 A. Yes. The actual simulations use Model 4, but -- Model 4
- 11 and Model 2, but, yes, in the report I include a table from --
- 12 | from 7.
- 13 Q. To indicate what the size of various coefficients were,
- 14 | correct?
- 15 A. That's right.
- 16  $\mathbb{Q}$ . Do you know that Model 7 is overfit?
- 17  $\parallel$  A. So the Model 7 is illustrative of the -- the logit --
- 18 | relationship. Model 4 shows something very similar in terms of
- 19 the significance of various preferences. But, yes, Model 7 I
- 20 understand is overfit.
- 21  $\|$ Q. Did you know it was overfit at the time that you included
- 22 the table derived from Model 7 in your report?
- 23 A. I did not, and I -- I mean, this is -- again, with the
- 24 division of duties, that's one that -- that I relied on
- 25 | Professor Arcidiacono.

- 1 Q. And at the time of your deposition, you were not aware that
- 2 | Professor Arcidiacono was using any measures in his models that
- 3 were not themselves being used by the university, correct?
- 4 A. I'm sorry. Can you repeat that again?
- 5 Q. Sure. You did not -- you had no understanding -- strike
- 6 | that.
- 7 You were not aware of anything that Professor Arcidiacono
- 8 was using in his models that was not being used by the
- 9 university in its admissions process as of the time of the
- 10 deposition, correct?
- 11 A. I don't remember.
- 12 Q. Let me show you your deposition, DX315, at page 77,
- 13 | line 11. There we go.
- 14 If we can look here at the first question: "Are you aware
- 15 of whether or not Arcidiacono's academic index comes from UNC's
- 16 calculations or is it something he created on his own, if you
- 17 | know?"
- 18 And your answer was: "So the academic index is something
- 19 | that's used at other universities as well."
- 20 | A. I see. So, yeah, he --
- 21 Q. Go ahead, sir.
- 22 A. Yes. No, I see your point.
- 23 Q. I was going to move ahead to the next page, but I didn't
- 24 want to cut you off.
- 25  $\parallel$  If we can go to the next page to line 1, you give an

- 1 answer, I believe: "Well, Carolina has a system of looking at
- 2 | the strength of the program that a student is taking, as well
- 3 as SAT scores and grades. So what I asked
- 4 | Professor Arcidiacono to do was look at UNC's system, as
- 5 ppposed to something UNC is not using."
- 6 A. Yes.
- 7 Q. Do you see that?
- 8 | A. So --
- 9 | Q. I'm going to continue -- I'll stop. Go ahead, sir.
- 10 A. So I think -- I think what's going on here -- my
- 11 | instructions to Professor Arcidiacono were to replicate as
- 12  $\parallel$  closely as possible the -- the -- UNC's current system of
- 13 admissions, which is why I've been talking today about the
- 14 | holistic ratings and all the rest; and there is one simulation
- 15 where those ratings are not available and where
- 16 | Professor Arcidiacono uses SATs and grades. But that -- it's a
- 17 | minor piece of the whole puzzle.
- 18 | Q. And I am just going to show you one more section, the next
- 19 question and answer, and that's what I was referring to. The
- 20 guestion was: "So, to your understanding, do you know if
- 21 | Professor Arcidiacono was using any measures that were not
- 22 | themselves being used by Carolina?"
- 23 Your answer was: "I'm not aware of any."
- 24 Do you recall that?
- 25 A. So in fairness, UNC uses SAT scores; they use grades. They

- don't call it the academic index, but those are indicators that UNC relies upon.
  - Q. And as you sit here now, you know that UNC does not calculate an academic index, correct?
  - A. Correct.

5

- 6 Q. They don't use one; they don't have one, correct?
- 7 A. That's correct.
- 8 Q. Thank you.
- Det me now turn to the simulations we talked about, and I'll try to keep us all straight on which simulation we're referring to. So we'll start talking about the simulations regarding percentage plans, and we'll talk about Simulation 5 first so we can keep track.
- In your January report, you sponsored a simulation that
  Professor Arcidiacono ran that was called Simulation 5,
  correct?
- 17 A. That's correct.
- 18 Q. And to run this simulation, you asked Professor Arcidiacono
- 19 to rank UNC's current applicants using his model, removing any
- 20 preference that he believes was for race and certain other
- 21 | preferences and then admit the top 4.5 percent, correct?
- 22 | A. So Simulation 5, you know, had some errors in it, so I'm
- 23  $\parallel$  not -- it's not top of mind, but that sounds generally correct.
- 24 Q. I want to walk through the process of how you got from
- 25 | Simulation 5 to Simulation 8.

- A. Okay.
- 2 | Q. So if that sounds generally correct -- and you then
- 3 represented in the report that running Simulation 5 in that way
- 4 showed it was possible to achieve the educational benefits of
- 5 diversity without compromising the academic excellence of the
- 6 class. Do you remember saying that?
- 7 A. That sounds right.
- $8 \parallel Q$ . And this simulation used the actual data from the UNC
- 9 applicant pool, correct?
- 10 A. I believe that's right.
- 11  $\parallel$  Q. And you wrote in your report in January that, quote,
- 12 | Simulation 5 is superior to the status quo in virtually every
- 13 | respect, correct?
- 14 A. Again, it's been a while since I looked at Simulation 5
- 15 since we discarded it, but --
- 16  $\mathbb{Q}$ . If we can just look at --
- 17 | A. -- that sounds -- I'm not going to argue with that.
- 18 Q. We'll look at Plaintiff's -- PX118.1, which is, I believe,
- 19 your January report, at page 81.
- 20 And is that your statement that "Simulation 5 is superior
- 21 | to the status quo in virtually every respect"?
- 22 | A. Yes.
- 23 Q. "African American representation increases by 51 percent;
- 24 | Hispanic shares increase by more than 16 percent, and
- 25 disadvantaged shares also increase. Geographic diversity is

- 1 enhanced as top students in all high schools can attend UNC.
- 2 | Meanwhile, traditional academic criteria are honored; indeed,
- 3 | academic qualifications improve under this model, as both mean
- 4 SAT scores and high school GPA rise."
- 5 Did you say that, sir?
- 6 A. Yes.
- $7 \parallel Q$ . And then did you continue on the next page, at page 82, and
- $8 \parallel \text{say}$  -- the following page said: "...a careful investigation of
- 9 UNC's admissions data and practices confirms that UNC has at
- 10 | its disposal viable race-neutral alternatives that would
- 11 provide a net increase in racial and socioeconomic diversity
- 12 | without requiring the use of race, " correct?
- 13 A. That's correct.
- 14 Q. Now, after you offered this simulation as proving that a
- 15 | race-neutral alternative would work, Professor Hoxby pointed
- 16 out errors in the simulation, correct?
- 17 A. That's correct.
- 18 Q. And specifically, she pointed out that in Simulation 5, the
- 19 model that -- the simulation that was run with
- 20 | Professor Arcidiacono, ended up admitting too few students,
- 21 | correct?
- 22 A. That's correct.
- 23 Q. And so the number of students admitted by the simulation
- $24 \parallel$  was 3,741 rather than 4,427, which was the size of the actual
- 25 | 2019 class, correct?

- A. That's correct.
- $2 \parallel Q$ . And so the number of students that the simulation was short
- 3 was about 686. Does that sound right?
- 4 A. Yeah. I mean, that's why in subsequent simulations we get
- 5 the class, you know, to the right size.
- 6 Q. And we'll walk through that.
- 7 But it was about 15 percent too small, correct?
- 8 A. Right.
- 9  $\parallel$  Q. Now -- and you agree that Professor Hoxby was dead right on
- 10 | that, correct?
- 11  $\|$  A. She was.
- 12 | Q. And to fix this error, you asked Professor Arcidiacono to
- 13 | fill the missing seats with top students using what was akin to
- 14 | an academic index focused in particular on grades and test
- 15 | scores, correct?
- 16 A. Yes. So that was inartful language, akin to the academic
- 17 | index. So it's -- you know, what we're trying to do is fill
- 18 the seats with a combination of factors, including grades and
- 19 test scores. I was -- I -- I recall asking
- 20 | Professor Arcidiacono for a quick-and-dirty way to describe
- 21 | what he was doing, and he used that language.
- 22 Q. And that language was inartful, correct?
- 23 A. I think it was.
- 24 Q. And then in addition to this issue with the size of the
- 25 class that would be admitted under Simulation 5, there was a

- $oxed{1}$  coding error regarding the school codes in Simulation 5 that
- 2 Professor Hoxby identified as well, correct?
- 3 A. That's correct.
- 4 | Q. And after Professor Arcidiacono fixed the school code error
- 5 | that Professor Hoxby found, the number of seats that you and
- 6 | Professor Arcidiacono were short was even bigger, correct?
- $7 \parallel A$ . That's correct.
- 8 | Q. And, in fact, the number of vacancies or missing seats rose
- 9 | from 15 percent to 30 percent, correct?
- 10 A. Right. As I described in the subsequent simulation, that's
- 11 the 30 percent that we fill with other means, right.
- 12 Q. And when you read Professor Hoxby's report and she
- 13 | indicated that the school code errors had caused these
- 14 problems, did you know yourself whether or not she was right
- 15 when you read the report by yourself?
- 16 | A. That's -- no, that's Professor Arcidiacono's territory.
- 17 | You know, when we discussed it, he made clear this is one of
- 18 | those areas where she's right, and so I indicated, well,
- 19 obviously -- we both agreed to fix that problem.
- 20 Q. And then prior to the school code error that
- 21 | Professor Hoxby had identified, she had done an analysis in her
- 22 | report that you read indicating that the average SAT score of
- 23 your Simulation 5 had been calculated wrong and that the SAT
- 24 points were 75 points too high. Do you recall that?
- 25  $\parallel$  A. Yes, there was an error in the reporting of the SAT scores

- as well.
- 2 || Q. And then once you fixed the errors in Simulation 5 and you
- 3 added the top students, that simulation became Simulation 8,
- 4 | correct?
- 5 A. I believe that's right, yes.
- 6  $\parallel$  Q. And just so we're clear, the method used in Simulation 8
- 7 was to take the top students from the existing pool in UNC and
- 8 | admit the top 4.5 percent of the students based upon the
- 9 | Arcidiacono admissions index; is that right?
- 10 A. That's right.
- 11 | O. And then --
- 12 A. From the various high schools.
- 13 Q. Yes.
- 14 | A. Yes.
- 15 Q. Now, let me talk to you about -- in this model, when you
- 16 | make calculations as to what the results are, you have to make
- 17 | assumptions about what is going to happen in terms of
- 18 | applicants' abilities -- of willingness to apply, correct?
- 19 A. Yeah, models will -- there are different ways to predict --
- 20 | not to predict, but to handle that uncertainty about who's
- 21 | going to apply; and so in some of the cases, we -- we take a
- 22 | current class that's applied, assume no one else is going to
- 23 apply, and then in others we use, following Professor Hoxby,
- 24 the NCERDC approach.
- 25 Q. We'll talk through those assumptions for the Court. Let me

just talk generally, stepping away from Simulation 8 for the 2 moment. 3 If you have a regime where you tell the world, "We're fully 4 committed to race-conscious admissions, holistic admissions," 5 and then you tell the world, "We're no longer engaging in race-conscious admissions, but now we're going to engage in 6 7 admissions that -- be more focused on socioeconomic diversity, " you will agree with me that applicants, whether minority or 8 9 not, socioeconomically diverse or not, may think differently 10 about applying to UNC? Correct? A. Yeah, I think the keyword there is "may." I don't think we 11 can be confident about precisely what is going to happen, but 12 13 the incentives are different, so it may be that more working-class African Americans and Latinos apply, where in the 14 15 past more upper middle class applied. I think that's right. Q. With Simulation 8, when generating the results, that 16 17 modeling, that chart we saw assumed that every single 18 underrepresented minority who had applied before in this new world in which race-conscious admissions are gone would still 19 20 apply, correct? 21 A. So -- so it makes -- yeah, we -- there's a continuum. 22 There is the -- there are the simulations that say we're going 23 to use the existing data and therefore just assume the exact 24 same people are going to apply. At the other end of the continuum is the assumption that, you know, incentives will

- change, and we're just going to open up to everyone in the NCERDC, and nonapplicants may apply. I think the truth is going to be somewhere in the middle.
- But you're right, using one approach is -- I mean -- let me

  step back and say that's why I think it's important to model

  both approaches, to give you that continuum.
- Q. And just now to focus on Simulation 8 in particular,

  Simulation 8 would be replacing the current UNC holistic system

  with a system that favors socioeconomic preference, correct?
- 10 | A. Yeah.

17

- 11 Q. And for calculating the results of who's actually going to
  12 be an applicant and how this is all going to work out,
- 13 Simulation 8 assumes that no underrepresented minorities leave
- A. Right. That's what I'm saying. We've got the -- you know,
- 16 lots of different models to cover the fact that on the one
- applicants; on the other extreme, it's probably unlikely that

extreme it's probably unlikely you'll get the same exact

- 19 100 percent of the people will apply, and you want to model
- 20 those so that you can get a sense of the total picture. You
- 21 have to model something.

the applicant pool, correct?

- 22 | Q. And to my point, just on Simulation 8 -- I just want to
- focus on that simulation because you report results from a
- 24 mathematical exercise.
- 25 Those results are premised on the assumption that not a

- single underrepresented minority applicant leaves the applicant pool, correct?
- A. Right. I guess what I'm trying to explain is that if

  Simulation 8 were out there by itself, that was the only

  simulation done, that could be -- that could be -- one could

  raise questions about whether the same exact people are going

  to apply, and that's why we model it both ways, to give that
- 9 Q. We'll talk about the other models or other simulations
  10 separately. I'll go through them one by one, and we'll focus
  11 on this question each time.
  - My question is: For Simulation 8, you're assuming when the calculations are run that not a single underrepresented minority applicant leaves the applicant pool, correct?
- 15 A. Right. We're assuming no new working-class African
  16 Americans and Latinos are applying either.
  - Q. And in addition, when you -- when you adopt a plan, a simulation that says we're going to prefer socioeconomic diversity, the calculation of the results in Simulation 8 assumes that not a single additional person with socioeconomic diversity applies, correct?
  - A. That's correct.

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range.

- MR. FITZGERALD: Your Honor, this may be a good place to break for lunch.
- 25 THE COURT: All right. Yes.

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Sir, you may step down.
 2
             THE WITNESS: Okay. Thank you.
 3
             THE COURT: All right. Let us recess until 1:30.
 4
        (A noon recess was taken from 12:30 p.m. until 1:30 p.m.;
 5
    all parties present.)
             THE COURT: Yes, sir. You may proceed.
 6
 7
            MR. FITZGERALD: Thank you, Your Honor.
8
        (By Mr. Fitzgerald) Good afternoon, Mr. Kahlenberg.
9
       Good afternoon.
   Α.
10
       I'll try to keep us straight when we're talking about
    simulations, so I'm now going to talk to you about another
11
   simulation called Simulation 9.
12
       And that is what you referred to as the 4 percent plan?
13
   A. Yes.
14
15
      And will you agree with me that this simulation uses the
   applicant pool generated from the NCERDC data?
16
17
       That's correct.
18
   Q. And Simulation 9 -- when we talked about Simulation 8, we
   had talked about the background of Simulation 5, some
19
20
   corrections that were made, and then eventually that became
21
   Simulation 8, correct?
22
   A. That's correct.
   Q. And similarly, Simulation 9 came out of Simulation 5 with
23
   those corrections made, correct?
24
```

The basic concept of the percentage plans is similar.

- Q. And here 75 percent of the class is admitted if they have the top 4 percent class rank, right?
- 3 A. "Class rank" meaning the credentials in Model 2 that are desired by UNC.
- 5 Q. So it's not based upon the high school class rank. It's
- 6 based upon the rank on an index that Professor Arcidiacono
- 7 created in Model 2?
- 8 A. Correct.
- 9  $\parallel$  Q. And we agree that's not the process UNC currently uses,
- 10 | correct?
- 11 A. That's correct.
- 12 | Q. And importantly, when you calculate how the results will
- 13 turn out when you do it differently under the 4 percent plan
- 14 | versus the holistic admissions plan, the assumption is made
- 15 | that 100 percent of the people who are qualified will apply to
- 16 UNC, correct?
- 17 A. That's correct in this continuum. It's the other end of
- 18 | the continuum.
- 19 Q. It's everyone -- it's no one is let in the pool and no one
- 20 | let out of the pool; now everyone is in the pool, correct?
- 21 A. That's correct.
- 22 | Q. Would you agree with me that it's an unrealistic
- 23 | assumption?
- 24 A. I think it's meant to provide parameters. So on the one
- 25  $\parallel$  end, only people who applied in the past will apply; at the

- other end of the spectrum, 100 percent will apply. I agree with you it's unlikely that 100 percent would apply.
- $3 \parallel Q$ . Would you consider it an audacious assumption?
- 4 A. I believe I used that language.
- 5 | Q. And you used that when Professor Kretchmar made that
- 6 assumption in a model. You criticized her for making that
- 7 | assumption which you called audacious, correct?
- 8 A. Well, I said there were advantages and disadvantages to the
- 9 | two approaches and, you know, assuming 100 percent is one
- 10 extreme. That's right.
- 11 | Q. My question is: Did you call that assumption when
- 12 | Professor Kretchmar made it audacious?
- 13 | A. Yes.
- 14  $\parallel$  Q. Now, just to be clear, that means that the model -- the
- 15 simulation, when it calculates the results, assumes that every
- 16 public high school valedictorian in the state will apply to
- 17 | UNC?
- 18 A. Everyone, yes.
- 19 Q. Everyone. Thank you.
- 20 And even with those assumptions, Simulation 9 resulted in a
- 21 decrease in diversity for Hispanics of about 10 percent, from
- 22 | 5.9 percent to 5.3 percent, meaning 10 percent (indiscernible).
- 23 (Court reporter requests clarification.)
- 24 MR. FITZGERALD: I'm sorry. I'll say that again.
- 25 Q. (By Mr. Fitzgerald) Meaning -- when I say a 10 percent

- 1 drop -- if there were 5.9 percent of Hispanics in the admit
- 2 pool under the current system, under that simulation with those
- $3 \parallel$  assumptions, the Hispanic admits would drop to 5.3 percent,
- 4 | meaning a drop of .6 percent, correct?
- 5 A. So for the purpose of this, I'm going to assume what you
- 6  $\parallel$  are saying the data -- because I don't have it all in my head
- 7 | exactly, the percentages.
- 8 | Q. No one should. If you did, I would be worried. Let me
- 9 pull this up. I think it was on the slide -- if we can pull up
- 10 the slide for -- Kahlenberg Slide 29 might be easier because --
- 11 | we'll stay on the slides we did this morning.
- 12 A. Thank you.
- 13 Q. 21. I'm sorry. Slide 21.
- 14 I don't know if yours is a little blurry, but do you see
- 15 | that Hispanic admits go from 5.9 percent to 5.3 percent?
- 16 | A. They do.
- 17  $\parallel$  Q. And that would be -- .6 percent would be a roughly
- 18 | 10 percent drop, would you agree?
- 19 A. Yes.
- 20 | Q. Would you also agree that Asian American applicants would
- 21 drop from 11.6 percent to 10.3 percent?
- 22 | A. Yes.
- 23  $\|Q$ . And that would be roughly an 11 percent drop?
- 24 A. Yes. I mean, I think it's relevant for context that UNC,
- 25 | because it -- you know, as you're saying, it doesn't engage in

- 1 racial balancing, year to year these numbers change a little
- 2 bit.
- $3 \parallel Q$ . But this is the number generated by the assumption that it
- 4 | applies, correct?
- 5 A. Yes.
- $6 \parallel Q$ . And then the Native American population drops from
- $7 \parallel 1.9$  percent to -- that's on a different chart. Okay. If it
- 8 dropped from 1.9 percent to 8 percent [sic], that would be a
- 9 | substantial drop proportionally, would you agree? I don't know
- 10 | that it's reflected here.
- 11 A. Well, it would be underrepresented, yeah. Yes.
- 12 | Q. 1.9 to .8 percent?
- 13 A. That's right.
- 14 Q. And all based upon the assumption that all people apply,
- 15 | correct?
- 16 A. That's correct.
- 17  $\parallel$  Q. Let me turn to Simulation 3 next, and 3 is a simulation
- 18 where the applicant pool is just the University of North
- 19 | Carolina, correct?
- 20 A. That's correct.
- 21 | Q. And that's based upon Professor Arcidiacono's Model 4,
- 22 | correct?
- 23 A. That's correct.
- 24 Q. And that's where you provided what you call bumps -- SES
- 25 | bumps to folks who meet any of three criteria: They're either

- 1 first-generation college, they applied for a fee waiver or they
- 2 | are eligible for free or reduced-price lunch, correct?
- 3 A. That's one bump for being in one of those categories. And
- 4 we had the data on free or reduced lunch for certain years, not
- 5 others, for Simulation 3.
- 6 Q. But if you fit into any one of these three categories, you
- 7 | received a bump, correct?
- 8 A. That's correct.
- 9 Q. Then if the person lived in a ZIP code in North Carolina
- 10 with a median income, in the bottom third nationally, you added
- 11 | another bump, correct?
- 12 A. That's correct.
- 13  $\|$  Q. And so an applicant could get up to two bumps, correct?
- 14 A. That's correct.
- 15 Q. And the bumps were significant, correct?
- 16 A. Sizable out-of-state legacy.
- 17  $\parallel$  Q. And by your metric, it added -- each bump added 219 points
- 18 on the SAT score as one measure, correct?
- 19 A. I don't remember the exact number, but that's possible.
- 20 | Q. And that was netting out the current -- whatever current
- 21 | preference there was for socioeconomic diversity, correct?
- 22 | A. With such specific numbers, it's hard for me without my
- 23  $\parallel$  report. For purposes of our discussion, I'll assume you're
- 24 citing the report correctly.
- 25 Q. And if the bump was doubled, it could be 400 some -- well

- over 400 points on the SAT, correct?
- 2 A. That's correct.
- 3  $\mathbb{Q}$ . And this would provide a strong incentive for folks from a
- 4 | socioeconomically disadvantaged background to apply, correct?
- 5 A. That's correct.
- 6 Q. It would take away the preferences given to
- 7 | underrepresented minorities, correct?
- 8 A. Underrepresented minorities -- there would be many
- 9 | underrepresented minorities who would receive the new bump, of
- 10 | course.
- 11 | Q. But an underrepresented minority who did not qualify for
- 12 the SES bump would be worse off with this system, correct?
- 13 A. They would no longer receive the preferences, yes.
- 14 Q. Again, your assumption says that under those circumstances,
- 15 | no one joins the applicant pool from the SES group, correct?
- 16 A. Yes. So that's correct as we've been discussing the
- 17 | parameters here -- the model parameters rather than every
- 18 particular possibility. So those are the two end points of the
- 19 spectrum.
- 20 Q. I just want to be clear. You make two assumptions: That
- 21 | no socioeconomically disadvantaged people -- no additional
- 22 | people apply, notwithstanding that they may be getting more
- 23 than 400 additional points -- SAT points credit when they
- 24 | apply, correct?
- 25 A. That's correct.

- Q. And similarly, when any race preference is removed, you
- 2 | still have the same number of underrepresented minority
- 3 applicants, correct?
- 4 A. That's correct.
- $5 \parallel Q$ . And on that premise, you calculate the results, correct?
- 6 A. That's correct.
- $7 \parallel Q$ . Are you aware that Professor Hoxby ran the simulation
- 8 against student -- the student population in North Carolina,
- 9 allowing other SES candidates to apply?
- 10 A. Yes, through the NCERDC, right.
- 11 | Q. And then when she scaled it down to the size of the class,
- 12 | the SAT scores on average fell by 170 points; is that right?
- 13 A. I don't recall the exact numbers.
- 14 Q. Do you have any reason to doubt that the SAT scores fell to
- 15 | 1136?
- 16  $\|$  A. This is for -- let me make sure I understand the question.
- 17  $\|$  Q. When Professor Hoxby ran the simulation,
- 18 | the (indiscernible).
- 19 (Court reporter requests clarification.)
- 20 | Q. When Professor Hoxby ran a simulation against this data but
- 21 | allowed additional SES applicants, the SAT scores fell,
- 22 | correct?
- 23 A. Correct.
- 24 Q. So these assumptions affect the results of the simulations,
- 25 correct?

- A. Yes.
- $2 \parallel Q$ . Thank you.
- 3 And let me turn to Simulation 13. In essence, this is the
- 4 same situation where, again, the applicant pool is locked both
- $5 \parallel$  ways. No one gets in the pool, and no one gets out, correct?
- 6 A. That's correct.
- $7 \parallel Q$ . And that's the assumption upon which you calculated the
- 8 | numbers that appear in the charts, correct?
- 9 A. That's correct.
- 10 Q. And we'll turn to Simulation 11. And that's another
- 11 simulation involving an SES bump of 1.5, correct?
- 12 A. That's correct.
- 13 Q. And this one uses the NCERDC data, correct?
- 14 A. That's correct.
- 15 Q. That's based upon Professor Arcidiacono's Model 2, correct?
- 16 A. That's correct.
- 17 | Q. And, again, this falls into the category where the
- 18 assumption is made at the time you calculate what the results
- 19 will be that every high school student in North Carolina will
- 20 | apply, correct?
- 21 A. That's correct.
- 22  $\parallel$  Q. And I'll turn now to the simulation that we'll call
- 23 | Modified Hoxby 750/20. You mentioned that you had a
- 24 disagreement with how Professor Hoxby completed the class. Do
- 25 you recall that?

- A. That's correct.
- 2 Q. And one of the concerns you had was that she used the
- 3 underlying admissions data to complete the class for the actual
- 4 admissions, and since that was under a race-conscious decision,
- 5 | that introduced some element that lacked race neutrality,
- 6 correct?
- 7 A. Yeah. I mean, I would argue it's a significant element to
- 8 | lack race neutrality in admitted students where race was used
- 9 | in the process. It didn't make any sense to me.
- 10 Q. What I'm trying to figure out is how the numbers are
- 11 affected by different choices people make.
- 12 | Will you agree with me, whether or not you agree with the
- 13 decision that Professor Hoxby made on how to project how the
- 14 | class would be filled, the assumption she made was favoring the
- 15 outcome of her race-neutral alternative, correct?
- 16 A. That's correct.
- 17  $\parallel$  Q. And, again, when you approached it differently, you once
- 18 again made the assumption that every top student in the state
- 19 would apply to UNC, correct?
- 20 A. Yes.
- 21  $\|$ Q. And so based upon those results -- based upon that
- 22 | assumption, you calculated the results that we went over this
- 23 morning, correct?
- 24 A. That's correct.
- 25 Q. Will you agree with me that between the analysis in your

- reports and the analysis in Professor Hoxby's reports and your depositions that the waterfront of race-neutral alternatives
- 3 has been covered in this case?
- 4 A. I think that's a fair statement, yes.
- $5 \parallel Q$ . Now -- pardon me. Excuse me just one second.
- 6 THE COURT: Yes.
- 7 (Pause in the proceedings.)
- 8 | Q. (By Mr. Fitzgerald) Now, this morning I believe you
- 9 | testified that one of the schools that you believe are covered
- 10 after going to race-blind admissions were the California
- 11 schools, UCLA and Berkeley, correct?
- 12 A. That's right.
- 13 Q. Now, is it fair to say that UCLA and UC Berkeley went race
- 14 | blind as a result of Proposition 209?
- 15 A. That's correct.
- 16 Q. And that occurred in 1996, correct?
- 17 A. That's correct.
- 18 | Q. And after that went into effect, would you agree with me
- 19 that racial diversity dropped dramatically at both schools?
- 20 | A. So, yes, it took them a couple years to get their
- 21 | race-neutral alternatives in place, so initially there was a
- 22 | very sharp drop.
- 23 Q. And then they -- after a couple of years, they did in good
- 24 | faith pursue race-neutral alternatives, correct?
- 25 A. So I would say yes and no. I would say, yes, they adopted

- 1 a number of good programs that -- you know, a percentage plan,
- 2 | bigger socioeconomic preferences, community -- enhanced
- 3 community college transfers. They did a number of good things,
- 4 | but I don't think they've done enough.
- $5 \parallel Q$ . And you'll agree with me that as of 2014, you advised the
- 6 | Supreme Court in your amicus brief that UCLA could not sustain
- 7 the prior levels of racial diversity using their race-neutral
- 8 | alternatives, correct?
- 9 A. That's right. That's referencing a study I discussed
- 10 earlier where seven out of ten were able to get up to prior
- 11 | levels of black and Latino representation and three at that
- 12 | time did not, and UCLA was one of them.
- 13 Q. And the three were the most -- the three most selective
- 14 schools of the ten, correct? The three of the ten that not did
- 15 | not achieve racial diversity following the elimination of
- 16 | race-conscious admissions were the three most selective schools
- 17 out of those ten, correct?
- 18 A. I think that's right, but I don't think the selectivity is
- 19 the key issue there.
- 20  $\parallel$  Q. But you would agree with me that there were -- three
- 21 schools that it didn't work in were UCLA, Berkeley, and
- 22 | Michigan, correct?
- 23 A. That's correct.
- 24 Q. And they were the three most selective schools in that
- 25 | study, correct?

- 1 A. That is true, although there may be other relevant factors 2 here.
- Q. And will you agree with me that you've stated that the
  three exceptions were universities that draw from a natural
  applicant pool and face a hard time enrolling black and Latino
  applicants who had competitors still applying racial
- 7 preferences? Would you agree with that statement?
- 8 A. I do.

19

harder, correct?

- 9 Q. And you will agree with me that when schools that attempt to go race blind are drawing on a natural applicant pool, it is
- A. That's right. I mean, I would draw a distinction, I guess, between a state-level initiative which prohibits a particular set of universities from using race from any federal intervention which could have national implications. So a university that was told by a federal court that they couldn't use race would send a signal to lots of other universities that they better be careful about pursuing race-neutral
- than UC Berkeley, UCLA, and the University of Michigan where
  the rest of -- all the competitors can still use race, but they

alternatives. And so they would be in a different position

- 22 can't. So it's an unlevel playing field.
- Q. And you'll agree with me that if UNC voluntarily, separate and apart from this case, adopted a race-neutral alternative at any point, they would face competition from schools that had

- not done so, correct? Just like Berkeley and UCLA and Michigan, correct?
- 3 A. Except to the extent that, you know, a leading institution
- 4 | like UNC recognized that it could use race-neutral
- 5 | alternatives. I think that would send a signal as well to
- 6 other universities that they ought to seriously explore these
- 7 | issues more vigorously than they have in the past.
- 8 | Q. And you'll also agree with me that you stated in the past
- 9 | that percentage plans may not easily translate to public or
- 10 private universities with natural pools of applicants? Is that
- 11 | fair?
- 12 A. I think -- you know, I don't remember when -- when I wrote
- 13 | that. I guess I feel now that there are -- there are ways to
- 14 | try to extend a percentage plan, but in states like
- 15 | North Carolina where 82 percent of the students are in state,
- 16 | then it's less of an issue anyway.
- 17 | Q. But you'll agree that UNC does draw on a natural applicant
- 18 pool, correct?
- 19 | A. I do.
- 20 | Q. And going back to the situation with California, putting
- 21 | aside -- you testified in the deposition in this case that UCLA
- 22 | and Berkeley were on the list of schools that had not achieved
- 23 diversity, correct, racial diversity, following the change in
- 24 applications? Correct?
- 25 A. Yes. This was as of -- the 2012 study found that UCLA, UC

- 1 Berkeley, and University of Michigan had not yet achieved the
- 2 | levels of black and Latino representation that they had in the
- 3 past.
- 4 | Q. And in 2018, you testified that those two schools had not
- 5 yet achieved racial diversity, correct, in the deposition in
- 6 this case?
- 7 A. So if you're saying so, I'm guessing there's a slide that
- 8 | suggests I said that. I mean, I -- Berkeley has -- Berkeley
- 9 and UCLA have just admitted their most diverse classes ever.
- 10 Berkeley is 17 percent white. So if I said that in 2018, I may
- 11 have been incorrect.
- 12  $\|$  Q. And did you also say that in a report you filed in the
- 13 | Harvard case in 2017?
- 14 A. I'm sure I cited the 2012 study.
- 15 | Q. And putting aside --
- MR. FITZGERALD: And, Your Honor, I just make a note
- 17 we object to updating information beyond the discovery record.
- 18 Q. (By Mr. Fitzgerald) But putting aside whatever may have
- 19 | happened in 2019 or '20, where we are, you'll agree with me
- 20 | it's been more than two decades since California and Berkeley
- 21 | ended their race-conscious admissions; and at least until a few
- 22 years ago, whatever happened in the last couple of years, they
- 23 went decades where their racial diversity failed to catch up,
- 24 | correct?
- 25 A. I think that's accurate. As I say, I think they could have

- done more, but that's accurate.
- $2 \parallel Q$ . Thank you.
- 3 And let me ask you this question, Mr. Kahlenberg: Would
- 4 you agree with me that -- and have you said this before, that
- 5 | the pursuit of socioeconomic diversity could be expected to
- 6 | lower the rankings of universities when the funds they use to
- 7 pay for such diversity are not available to be spent on other
- 8 things that lead to higher rankings?
- 9 A. I -- yes, I think that's true if -- if we don't see a --
- 10 you know, a widespread adoption of -- of race-neutral
- 11 alternatives. If an institution, in my view, kind of does the
- 12 right thing and tries to open its doors to more students of
- 13 humble backgrounds, that they could not do as well in the U.S.
- 14 | News & World Report rankings, I think that's accurate.
- 15 | Q. And you'll agree with me that a change in U.S. News & World
- 16 | Report rankings could affect the applicant pool, correct?
- 17 A. It could.
- 18  $\parallel$  Q. People like to go to schools with better ranks, correct?
- 19 A. Yes. I mean, I think people also like diverse
- 20 environments, as we all know. So I think that would be an
- 21 offsetting consideration as well.
- 22  $\parallel$  Q. Well, if the school became less diverse and its rank fell,
- 23 | that would be a double negative, correct?
- 24 A. I'm saying if they adopted socioeconomic preferences and
- 25 | that meant it couldn't spend as much money on climbing walls

- and other things that might be attractive to students, there
  will be some students who might say, "This institution is open
- 3 to all. I'd rather go there."
- 4 Q. And if they spent less money on faculty or retaining
- 5 | faculty, that would hurt the admissions, would it not?
- 6 A. I mean, it could potentially reduce the rankings to the
- 7 | extent that institutions are competing on prestige for U.S.
- 8 News & World Report. And I think it's right to say that an
- 9 | institution which -- which opens its doors to more students has
- 10 to make -- has to make choices, and if it's more important to
- 11 | be higher on the U.S. News & World Report than it is to be open
- 12 to all students, that's a choice any university can make.
- 13 | Q. But you'll agree with me that the U.S. News & World Report
- 14 | rankings can be affected?
- 15 A. Can be -- I'm sorry?
- 16  $\parallel$  Q. Can be affected by a change in admissions policy if funds
- 17 | are spent on socioeconomic diversity, correct?
- 18 A. Yes.
- 19 Q. Now, you talked earlier today about financial aid. Are you
- 20 | aware that the university is one of only two public
- 21 | universities in the country that meets 100 percent of each
- 22 | admitted student's need?
- 23 A. So I know the Carolina Covenant program is well regarded.
- 24 | I've written favorably about it. I think it's a good program.
- 25 Q. And are you aware that the Carolina Covenant program takes

- 1  $\parallel$  care of 100 percent of the qualifying students' needs?
- 2 A. Yes.
- 3 Q. And you're aware that Carolina was the first public
- 4 university to engage in that kind of program?
- $5 \parallel A$ . Well, I -- I remember when the UNC officials invited me to
- 6 | speak at a panel in 2006. I think this was around the time
- 7 when they were trying to get other universities involved, so it
- 8 | wouldn't surprise me that they were one of the first.
- 9 Q. And we could agree that you spoke very favorably about the
- 10 program, correct?
- 11 A. I would say I was mixed. So I spoke favorably about the
- 12 | financial aid program. I thought it was an important step.
- 13 was critical of UNC for not coupling the Carolina Covenant
- 14 | financial aid with a meaningful boost in the admissions process
- 15 to low-income students. You can have the best financial aid
- 16 program in the world, but if you're not letting people in the
- 17 door, then it doesn't do as much good as if you do both things.
- 18 | That was my point at the time.
- 19 Q. But you agree that you characterized it as a positive
- 20 effort to increase financial aid, correct?
- 21 A. Yes.
- 22 | Q. And are you aware that the university has been ranked first
- 23 among public universities in Kiplinger's Personal Finance
- 24 magazine's ranking of best college values for 18 years?
- 25 A. I didn't know that, no.

- 1 Q. And are you aware that the university received the Jack
- 2 Cooke award in 2017, which is given to a selective college or
- 3 university with an excellent record of admitting, supporting,
- 4 | and graduating outstanding low-income students?
- 5 A. As I said, I think UNC does some good things. Could do
- 6 more, though.
- 7  $\|Q$ . You mentioned that you thought that some of these options
- 8 were feasible. I recognize where the burden of proof is, but
- 9 you mentioned it's feasible.
- 10 You'll agree with me that you have not done a quantitative
- 11 | analysis of what the financial cost of increasing the
- 12 percentage of fee waiver, first-generation college, Carolina
- 13 | Covenant admits would cost, correct?
- 14 A. Right. I was in the posture of hoping to have a chance to
- 15 examine the University of North Carolina's evidence on why it
- 16 | couldn't afford more socioeconomic diversity, and so I would
- 17 | have reacted to that. But in the absence, I didn't do an
- 18 | analysis, that's correct.
- 19 | Q. And you haven't done any detailed analysis of what parts of
- 20 the university's endowment are restricted, correct?
- 21  $\|$  A. I've examined some information about that, but I haven't --
- 22 I didn't write anything in my report about that.
- 23 Q. Now, with regard to analysis, you'll agree with me that
- 24 you've not done a quantitative analysis particular to the state
- 25 of North Carolina about the overlap between those people who

- are socioeconomically disadvantaged and those who are underrepresented minorities, correct?
- 3 A. So I would say -- I mean, certainly in conjunction with
- 4 | Professor Arcidiacono, we looked at overlap between
- 5 | socioeconomic status and race with respect to UNC's applicants
- 6 | and student body. There -- I believe we did some analysis of
- 7 | the NCERDC data as well that's in the other reports. I don't
- 8 recall all the particulars though.
- 9 Q. And you did not do a quantitative analysis of how they
- 10 | overlapped, correct?
- 11 A. Well, I'm not sure what you mean by that. I mean, I know
- 12 there's discussion in the report about the issue, broadly
- 13 | speaking, in looking at NCERDC data and, you know, what
- 14 proportion of African Americans and Latinos are disadvantaged.
- 15 And, of course, the simulations are meant to get at that major
- 16 question, so I guess that's how I'd answer that question.
- 17 | Q. You're obviously aware of the C-STEP program that you
- 18 | talked about this morning, correct?
- 19 A. Yes. I think it's a good program.
- 20 | Q. And with regard to community college transfers, you did not
- 21 do a simulation or other quantitative analysis testing how it
- 22 would work if the university tried to expand it to other
- 23 | colleges, correct?
- 24 A. Yes, that's correct. Our simulations didn't assume
- 25 anything about -- about community college transfers. We just

- 1 put that out there as another thing for -- another strategy
- 2 | that UNC could consider, but we didn't do a quantitative
- 3 analysis.
- $4 \parallel Q$ . And you testified this morning about legacy preference. Do
- 5 you recall that testimony?
- 6 A. Yes.
- 7  $\parallel$  Q. And you'll agree with me that limiting a legacy preference
- 8 | is not a standalone race-neutral alternative, correct?
- 9 A. I don't really see any of these efforts as completely
- 10 standalone. So if you provide a socioeconomic preference and
- 11 | then you don't provide financial aid, that's no good. I mean,
- 12 you need to do both. I think there are -- you know, addressing
- 13 | legacy preferences would -- would have some impact on improving
- 14 | racial diversity and certainly socioeconomic diversity, but by
- 15 | itself -- I wouldn't advocate any of these things just by
- 16 | themselves.
- 17 | Q. And are you aware that Professor Arcidiacono has testified
- 18 | that the number of minorities admitted to the university is
- 19 minimally affected by legacy preference?
- 20 A. I heard that testimony, yes.
- 21  $\parallel$  Q. And you brought up the topic of early admissions in your
- 22 | testimony today. Do you recall that?
- 23 A. Yes.
- 24 Q. And when you wrote your first report, do you recall
- 25 | indicating your concern that early admissions has a bad

- influence on the process because it required an applicant to commit to a decision early in the process? Do you recall that?
- 3 A. So it's my understanding that UNC -- they have different
- 4 forms of early admissions. I think I always use the term
- 5 | "early admission" kind of generally. There's early action and
- 6 there's early decision. Early decision, you know, you need to
- 7 commit; and it's my understanding UNC doesn't have that
- 8 process.
- 9 Q. That's my point. Can we agree that it's an early action
- 10 program where a student can apply early and, if accepted, can
- 11 | still choose to go somewhere else? Correct?
- 12 A. That's correct. I mean, it still slants toward the wealthy
- 13 and well-connected and white students who -- who realize it's
- 14 | an advantage to apply early, whereas other students who might
- 15 | not have intensive counseling won't have that knowledge. So I
- 16 | would say early decision is worse than early action, but they
- 17 | both imply inequities.
- 18 Q. You indicated that some universities had abandoned early
- 19 | admissions, correct?
- 20 A. That's correct.
- 21  $\parallel$  Q. And in your early reports, you referenced Harvard as one of
- 22 the universities that had abandoned early admissions, correct?
- 23 A. They experimented with that, yes.
- 24 Q. Is it fair to say that Harvard, Princeton, and the
- 25 University of Virginia all abandoned early admissions in or

- about 2006?
- 2 A. Yes.
- $3 \parallel Q$ . And then in about 2010, did Harvard, Princeton, and the
- 4 University of Virginia go back to early admissions because they
- 5 | thought they were losing underrepresented minorities who
- 6 applied to other schools?
- 7 A. Well, so I can't speak to UVA and Princeton, but I can
- 8 | speak to Harvard because we had access to internal documents
- 9 through the *Harvard* case. And it was clear they were primarily
- 10 concerned about losing, you know, highly sought-after students,
- 11 many of whom were not underrepresented minorities. So -- so
- 12 with respect to Harvard, they may have said publicly that they
- 13 wanted to continue to attract underrepresented minorities, but
- 14 | I don't think the evidence bears out that as being their
- 15 primary consideration.
- 16  $\parallel$  Q. But at a minimum, they were concerned that eliminating
- 17 | early admissions decisions led them to get less highly
- 18 | qualified applicants, correct?
- 19 A. That's correct.
- 20  $\parallel$  Q. And then they abandoned that approach, correct?
- 21 A. That's correct. Although -- I mean, there are ways to do
- 22 | this where you could -- you could continue an early program and
- 23 | just not give preference to it. What I talked about was
- 24 turning off the preference for early admissions.
- 25  $\parallel$  Q. And are you assuming, sir, that there is a preference for

- early admissions when you give that testimony?
- 2 A. Professor Arcidiacono, in his models, established that UNC
- 3 provides a preference for early admission.
- $4 \parallel Q$ . And so your assumption is based upon what you saw in
- 5 | Professor Arcidiacono's math, correct?
- 6 A. That's correct. That's what it's based on.
  - MR. FITZGERALD: Nothing further, Your Honor.
- 8 THE COURT: All right. Yes, ma'am.
- 9 MS. TORRES: Defendant Intervenors just have a few
- 10 quick questions for the witness. If we may proceed.
- 11 THE COURT: You may proceed, yes.

## CROSS-EXAMINATION

#### 13 BY MS. TORRES:

7

- 14 Q. Good afternoon, Mr. Kahlenberg.
- 15 A. Good afternoon.
- 16 | Q. I'm going to ask if Aaron can bring up Slide 5 from your
- 17 direct testimony this morning.
- 18 And you recall testifying earlier today about how you
- 19 considered statewide demographics; is that right?
- 20 A. In this, yes.
- 21 | Q. And specifically, you compared the demographics of students
- 22 | who are first generation at UNC with statewide demographics of
- 23 adults who lacked a college degree; is that right?
- 24 A. That's right.
- 25 Q. Across the state of North Carolina, correct?

- A. That's correct.
- 2 | Q. And you agreed that there was a striking contrast between
- 3 | these proportions, correct?
- 4 | A. I do.
- $5 \parallel Q$ . And for you, the striking contrast was informative for
- 6 | showing underrepresentation; is that right?
- 7 A. That's correct.
- 8 | Q. I'm going to move to a different topic now briefly. You
- 9 were retained in this case to examine how UNC could implement
- 10 workable alternatives to considering race to produce the
- 11 | benefits of diversity; is that right?
- 12 A. Educational benefits of diversity. That's correct.
- 13 | Q. And you would agree that the benefits of diversity include
- 14 | reducing isolation so that underrepresented minority students
- 15 do not feel like representatives for their race; is that right?
- 16 A. I can agree with that.
- 17 | Q. And you reviewed various sources that you talked about to
- 18 | formulate your conclusions, correct?
- 19 A. That's correct.
- 20  $\parallel$  Q. And all the sources that you relied upon to formulate your
- 21 | opinions are cited in the three reports that you wrote for this
- 22 | case?
- 23 A. So broadly speaking, yes. I mean, because this is my area
- 24 of work, it's possible there is something stuck in the back of
- 25 my head, but anything I cited certainly would be part of what I

- l included.
- 2 | Q. And you took great care to make sure that your report was
- 3 | accurate, correct?
- 4 A. I tried to.
- 5 | Q. And as a researcher, you know that it's important to cite
- 6 your sources, correct?
- 7 A. Yes. No, I'm not being clear. I thought you were asking
- 8 | if -- if my -- kind of my -- the thinking in my report was
- 9 | informed only by things that I've cited, and I'm saying, just
- 10 to be cautious, that it's possible that there are ideas in the,
- 11 you know -- that have assimilated into my mind over the last 25
- 12 years that -- where there wasn't -- you know, it would have
- 13 | influenced my thinking. But anything that had particular
- 14 | evidence would, of course, be cited.
- 15 Q. And just to clear things up, in arriving at your opinions
- 16 | about workable alternatives, you never consulted with any UNC
- 17 | students; is that right?
- 18 A. That's -- that's correct. I didn't think that was going to
- 19 be essential to my analysis.
- 20 | Q. And you did not review any written declarations by current
- 21 students at UNC, correct?
- 22 A. So -- in preparing my reports, no.
- 23 | Q. And you didn't review any written declarations by alumni of
- 24 UNC discussing their educational experiences at UNC, correct?
- 25 A. That's correct.

- 1 Q. And you didn't consult any student surveys about the levels
- 2 of racial isolation felt by black and Latino or Native American
- 3 | students and their comfort level in participating in class?
- 4 A. No. That's -- I remember there was a survey that I looked
- 5 at.
- $6 \parallel Q$ . Did you directly review a student survey firsthand?
- $7 \parallel A$ . I -- well, I don't know if it was a report on the survey or
- 8 | the actual, you know, questions, but I definitely remember some
- 9 sort of a climate survey.
- 10 Q. Did you cite it in the sources relied upon in your report?
- 11 A. I don't know.
- 12 MS. TORRES: No further questions.
- 13 THE COURT: All right. Thank you.
- 14 Any redirect?

## 15 REDIRECT EXAMINATION

#### 16 BY MR. STRAWBRIDGE:

- 17 | Q. Mr. Kahlenberg, do you remember Mr. Fitzgerald asking you
- 18 | some questions about some errors that affected the calculations
- 19 | in Simulation 5 placed in your report?
- 20 A. I do.
- 21 | Q. Did you present any analysis based on Simulation 5 in your
- 22 | testimony today?
- 23 A. No. It contained errors, so we -- I mean, I don't stand by
- 24 | that one. It had some errors. When pointed out the errors, we
- 25 corrected them, and so I'm not relying on them.

1	MR. STRAWBRIDGE: No further questions.
2	THE COURT: All right. You may step down, sir. Thank
3	you.
4	THE WITNESS: Thank you.
5	THE COURT: Yes.
6	(The witness left the stand.)
7	THE COURT: Further evidence for Plaintiffs?
8	MR. STRAWBRIDGE: Your Honor, subject to the documents
9	I think the parties have already agreed to be admitted and any
10	need for us to recall or introduce rebuttal evidence, we rest
11	our case at this time.
12	THE COURT: All right. Are there any motions before
13	the Court?
14	MS. BRENNAN: No, Your Honor.
15	THE COURT: All right.
16	MS. BRENNAN: Your Honor, if we may just have a moment
17	to resituate for a second.
18	THE COURT: Yes.
19	MS. BRENNAN: Thank you.
20	(Pause in the proceedings.)
21	THE COURT: You may call your first witness.
22	MS. BRENNAN: Thank you, Your Honor. The UNC
23	Defendants call Stephen Farmer.
24	STEPHEN FARMER, DEFENDANT UNC WITNESS, SWORN
25	DIRECT EXAMINATION

# BY MS. BRENNAN:

- 2 THE WITNESS: Your Honor, may I remove my mask?
- 3 THE COURT: You may.
- 4 THE WITNESS: Thank you.
- 5 Q. Good afternoon, Mr. Farmer.
- 6 A. Good afternoon.
- 7  $\mathbb{Q}$ . Could you please introduce yourself to the Court and state
- 8 your current position at the university?
- 9 A. I'm Stephen Farmer. I'm the vice provost for enrollment
- 10 and undergraduate admissions.
- 11 Q. I'd like to take you back a little bit and ask you about
- 12 your personal background. Where did you grow up?
- 13 A. I grew up near the village of Rustburg, Virginia, in the
- 14 country, about three miles outside of the village.
- 15 Q. Could you describe your family background?
- 16 A. My parents were one generation removed from the farm. They
- 17 | both grew up on family farms. They both grew up in large
- 18 families. My mother was one of 18 children. My father was one
- 19 of seven. They came off the farm, and they got jobs. My dad
- 20 went to work as a machinist in a factory. My mom went to work
- 21 | as a clerk in the county office building. And they raised my
- 22 | sister and me in the little community where we were surrounded
- 23  $\parallel$  by our relatives.
- 24 | Q. Where did you go to school for your precollege years?
- 25  $\parallel$  A. I went to the public schools of Campbell County, Virginia:

- 1 | First Rustburg Elementary School, then J.J. Fray Elementary
- 2 | School, then Rustburg Middle, and then Rustburg High.
- 3 | Q. Did you attend college?
- 4 | A. I did.
- $5 \parallel Q$ . Where did you go to school?
- 6 A. I went to Duke University.
- 7 Q. Did you receive a degree?
- 8 A. I did. I received a bachelor's degree in English there.
- 9 Q. Had other family members attended college?
- 10 A. My sister, who is four years older than I, went to college
- 11 | before me and is probably responsible for my going to college.
- 12 Q. After you graduated from college, did you pursue any
- 13 | graduate work?
- $14 \parallel A$ . I did. I went to graduate school at the University of
- 15 Virginia.
- 16 Q. Did you receive a degree?
- 17 | A. I received a master's degree there in English also.
- 18 Q. Do you recall what year that was?
- 19 A. That was 1986.
- 20 | Q. And after you completed your master's degree, what -- did
- 21 | you go to work?
- 22 A. I worked on a Ph.D. for a while, and then I taught at Mary
- 23 | Washington College, now Mary Washington -- or the University of
- 24 Mary Washington in Fredericksburg, Virginia. Then I came back
- 25 | to Virginia, and I taught for a little while, and then I went

- to work in the office of admission there.
- $2 \parallel Q$ . How many years did you teach before you started in
- 3 | admissions at Virginia?
- 4 A. Including teaching as a graduate student, I think maybe
- 5 seven, maybe eight years.
- 6  $\parallel$  Q. What year did you join the office of admissions -- of
- 7 undergraduate admissions at UVA?
- 8 A. In 1994.
- 9  $\mathbb{Q}$ . What was your position?
- 10 A. I was the assistant dean of admission.
- 11 | Q. And what were your general responsibilities in that role?
- 12 A. I recruited students. I read applications. I traveled to
- 13 | recruit students across Virginia and across the country, and
- 14 for a while, I handled all the correspondence for the office.
- 15 After a while, I began to recruit honors students to the
- 16 university and began to do communications and operations
- 17 | related work for the university.
- 18 Q. How long did you hold that position?
- 19  $\|$  A. For six years.
- 20  $\mathbb{Q}$ . What was your next position?
- 21 | A. I moved to Chapel Hill and became senior associate director
- 22 of undergraduate admission.
- 23 | Q. What brought you to Chapel Hill?
- 24 A. The short answer is it was and is a wonderful university
- 25  $\parallel$  and a public university. The longer answer is that my wife and

- 1 I had two small children. My wife was pastoring a church and
- 2 working 60 or 70 hours a week and wanted to take a break, and
- 3 | the rule in my wife's line of work is that when the preacher
- 4 | leaves the pulpit, the preacher leaves town. And so, although
- 5 | we loved Charlottesville, we had to leave, and we were just
- $6 \parallel \text{lucky that we found the University of North Carolina.}$
- 7  $\|Q$ . Can you remind me what year it was that you came to UNC?
- 8 | A. That was in 2000.
- 9 Q. What was your position?
- 10 A. I was senior associate director of undergraduate admissions
- 11 | for operations.
- 12 Q. What were your responsibilities in that role?
- 13 A. I handled all the administrative functions of the office,
- 14 | all the back-office functions: The processing of applications,
- 15 correspondence with students, information technology,
- 16 | information systems, things like that.
- 17  $\parallel$  Q. At some point did your position in the admissions office at
- 18 | the university change?
- 19 A. It did. Even while I held that job, my position began to
- 20 change, and I became more involved in the recruitment of
- 21 | students and in the evaluation of candidates, and in the
- 22 | general leadership of the office, and, by extension, in the
- 23 | leadership of the university.
- 24 | Q. At some point did your title change?
- 25  $\parallel$  A. It did. In 2004, I became assistant provost and director

- l of undergraduate admissions.
- $2 \parallel Q$ . Did your responsibilities change when the title changed?
- 3 A. Yes. I became -- I became responsible for the whole of the
- 4 office, fundamentally responsible for our success, for our
- 5 strategy, for our relations with schools across North Carolina
- 6 and with others across the campus.
- 7  $\mathbb{Q}$ . And has your title changed again since 2004?
- 8 A. It has.
- 9 Q. Can you describe that change?
- 10 A. In 2011, I became vice provost for enrollment and
- 11 undergraduate admissions. That's my current role.
- 12 Q. And what are your primary responsibilities in that current
- 13 role?
- 14 | A. I continue to direct the Office of Undergraduate
- 15 Admissions, but I'm also responsible through the leaders of two
- 16 | other offices for the success of the Office of Scholarships and
- 17 | Student Aid and the Office of the University Registrar, and I'm
- 18 also involved as a member of the Chancellor's Cabinet and a
- 19 member of the Provost's Cabinet and broader questions of
- 20 | leadership for the university.
- 21  $\parallel$  Q. How long will you continue to hold this position?
- 22 A. Until December 31st of this year.
- 23 Q. Have you accepted a new possession?
- 24 | A. I have.
- 25  $\mathbb{Q}$ . What is that position?

- A. I'll be the first vice provost for enrollment at the University of Virginia.
- 3 Q. What led to that change?
- 4 A. Well, it's hard to make this change because I love the
- 5 university and I love my colleagues and I love our students,
- 6 | but Charlottesville is the place where my wife and I met and
- 7 were married. It's the place where our children were born and
- 8 | baptized. Our children are grown now, and it seemed like a
- 9 good time to try something new.
- 10 Q. I'd like to turn now and talk to you about your current
- 11 position at the university.
- 12 MS BRENNAN: And, Aaron, if you could put up a
- 13 demonstrative, DX501.
- 14 | Q. (By Ms. Brennan) Mr. Farmer, I'd like to ask you to look
- 15 | at this. Are you familiar with this document?
- 16 | A. I am.
- 17 | Q. What does it depict?
- 18 A. This shows the -- in a high level the organization of
- 19 enrollment at the university, the people to whom I report, and
- 20 | the people who report to me.
- 21 Q. Can you please explain who you report up to?
- 22 A. Yes, I report to Bob Blouin, the provost of the university.
- 23 | Q. And who does Blouin report to?
- 24 A. Bob Blouin reports to Kevin Guskiewicz, who is the
- 25 chancellor of the university.

- Q. Who does the chancellor report to?
- 2 A. The chancellor reports to the Board of Trustees of the
- 3 university.
- $4 \parallel Q$ . And then could you talk about the boxes that are below you
- 5 on the chart, your -- the people who report up to you?
- 6 A. From left to right, in the Office of Scholarships and
- 7 | Student Aid, Rachel Feldman, who is associate provost for
- 8 scholarships and student aid, reports to me. All the way to
- 9 the right, in the Office of the University Registrar, Lauren
- 10 DiGrazia, who is the university registrar, reports to me. And
- 11 then in the Office of Undergraduate Admissions, there are a
- 12 number of associate directors who themselves have leadership
- 13 responsibilities through the office and across the university.
- 14 0. And then there's some functions listed in that box. What
- 15 | are those functions within the admissions office?
- 16 A. We have a pretty broad mission in the Office of
- 17 | Undergraduate Admissions. So we're responsible for traditional
- 18 admissions functions, such as the evaluation of candidates, and
- 19 | I think the box that's labeled "Readers" represents that
- 20 | function. We also recruit candidates. We recruit applicants
- 21 | to the university, and then we recruit students once they've
- 22 | been admitted to the university, and that's in the recruiting
- 23 box.
- But we also do other things. So you see the C-STEP program
- 25 | that's been mentioned here today represented here, and then you

- see the Carolina College Advising Corps, which has also been mentioned here today, represented in the box, and then you see other functions, such as communications, relations with other campus partners there.
- Q. I also want to ask you about the boxes that are to the top right, and that reflects the Advisory Committee and Faculty Council.

How does the admissions office relate to those entities?

- A. The university operates in a system of shared governance.
- 10 | The administration of the university shares governance with the
- 11 | faculty and with various faculty committees. The Advisory
- 12 Committee on Undergraduate Admissions is a faculty committee
- 13 chartered under the code of faculty governance. In effect,
- 14 | it's a part of Faculty Council. The members of that committee
- 15 | are appointed by the chancellor.
- 16  $\mathbb{Q}$ . We can put that exhibit aside.
- In your capacity as the head of admissions, have you had
- 18 the opportunity to serve on committees at the university?
- 19 | A. I have.

8

- 20 | Q. Can you describe some of that committee service?
- 21 A. I've served on committees that have had to do with the
- 22 | success of students, the happiness, the well-being of students
- 23 | at the university. I've served on committees that have
- 24 | involved fundraising for the university. I've served, as I
- 25 mentioned, on the Chancellor's Cabinet and on the Provost's

- 1 Cabinet. I serve currently on the Educational Benefits of
- 2 Diversity Working Group. I am staffed to the Committee on
- 3 Race-Neutral Strategies and a number of other committees over
- 4 | time.
- $5 \parallel Q$ . To what extent does this committee service give you an
- 6 pportunity to interact with various people throughout the
- 7 university?
- 8 A. Well, it gives me daily opportunities to interact with
- 9 people across the university: Faculty members, fellow
- 10 administrators, deans of the university, others who are
- 11 involved in the financial affairs of the university and
- 12 | fundraising for the university, and people who are involved in
- 13 the lives of students on behalf of the university.
- 14  $\parallel$  Q. In your role, do you also have the opportunity to interact
- 15 | with students?
- 16 | A. I do.
- 17 | Q. Can you talk about that?
- 18 A. Well, it's a blessing to be involved in the lives of
- 19 students, and I've done different things at different times at
- 20 the university. I've taught a class at the university. I have
- 21 regular conversations with representatives from student council
- 22 | and other student organizations. I stay in touch with a lot of
- 23 students we recruited to the university that keep me informed
- 24 about their lives.
- 25 Probably my main involvement, though, on a day-to-day

- 1 basis, especially in the pre-pandemic environment, was just in
- 2 the day-to-day workings of the Office of Undergraduate
- 3 Admissions. We have a lot of students who volunteer their
- 4 | time. They give tours to prospective students. They talk and
- 5 | try to help prospective students and their families. And we
- 6 have a lot of work-study students, students who are putting
- 7 | themselves through school by working in the Office of
- 8 Undergraduate Admissions. And, again, in a pre-pandemic
- 9 environment, I saw, I lived, and I worked with those students
- 10 every day.
- 11 | Q. Mr. Farmer, I'd like to turn now and ask you some questions
- 12 | about the university and its mission. We're going to take a
- 13 look at DX1. You have a binder of exhibits if you need to
- 14 | refer to them that way, but we are also going to be putting
- 15 them up on the screen if that would be easier.
- 16 Do you recognize this?
- 17 | A. I do.
- 18 Q. What is it?
- 19 A. This is the mission statement of the university.
- 20 | Q. And could you please read the highlighted portion of the
- 21 mission statement of the university?
- 22 A. "Our mission is to serve as a center for research,
- 23 scholarship, and creativity and to teach a diverse community of
- 24 undergraduate, graduate, and professional students to become
- 25 the next generation of leaders."

Q. I want to ask you some questions about this mission
statement, and I'm actually going to direct you to the language
that's above the highlighted portion where it talks about the
university being the nation's first public university.

2.2

What does it mean to the university's mission that it's the first public university?

I think it's hard for most people at the university to

- think of the university without thinking of it as a public institution that's responsible to the people and that's here to serve the people of North Carolina. Our being public is integral to who we are. It's how we think of ourselves, and we make decisions based on our understanding of our responsibilities as a public university.
- Q. And then the mission portion that you just read talked about "to teach a diverse community of undergraduate, graduate, and professional students to become the next generation of leaders."

What is the importance to the university's mission of teaching a diverse group of students?

- A. We believe strongly, based on our experience and based on evidence, that if we're going to prepare the next generation of leaders for our state and our country, we have to provide them the experience of learning and living alongside people from different backgrounds.
- Q. Has the university received any recognition for having top

- academics?
- 2 A. We have.
- 3 Q. Can you describe that?
- 4 A. Well, we've been perennially ranked among the top five
- 5 public universities by *U.S. News & World Report.* We have
- 6 | really high global rankings among all universities, public and
- 7 private, worldwide.
- 8 Q. I want to ask you, then, about the competitiveness of
- 9 admissions at the university. How selective is the university?
- 10 A. It's hard to earn admission. It's especially hard for
- 11 nonresident students, but it's also hard for North Carolinians.
- 12 In a typical year, we'll offer admission to 47 to 50 percent of
- 13 the North Carolinians who apply and maybe 12 to 14 percent of
- 14 | the out-of-state students who apply.
- 15  $\|$  Q. Approximately how many applications do you receive? And
- 16 I'd like to focus your answers on the time period of 2013 to
- 17 | 2017.
- 18 A. I think in 2017, we received about 43,500 applications,
- 19 roughly.
- 20  $\mathbb{Q}$ . And what is the size of the class?
- 21  $\mathbb{A}$ . At the time it was about 4,200, I believe.
- 22 | Q. And you talked about a difference between in state and out
- 23 of state. Can you describe how that works?
- 24 A. Well, we have a limit on out-of-state enrollment, and the
- 25 | limit is by policy of the Board of Governors of the university

- 1 system. Enrollment in our first-year class is capped at
- 2 | 18 percent of the total. So we have fewer spaces for
- 3 | nonresident students with many more candidates from out of
- 4 state, though. About two-thirds of our candidates in a typical
- 5 | year come from beyond North Carolina and about a third from
- 6 within.
- 7  $\|$  Q. I'm going to ask you some questions about the university's
- 8 commitment to diversity. That commitment has been described
- 9 here as a broad commitment to diversity. Do you agree with
- 10 | that?
- 11 A. I do agree with that.
- 12 Q. And can you describe what that means?
- 13 A. We're interested in enrolling great students who will make
- 14 | each other better, both because of the excellence of their
- 15 achievement and their potential and because of their
- 16 differences one from another. We don't think of diversity as
- 17 | limited by what we know. We are willing to be surprised by the
- 18 differences that our students bring to us when they apply for
- 19 admission, and that's one of the reasons why it's important for
- 20 us to consider candidates one by one, as individual people,
- 21 | each of them unique from everyone else.
- $22 \parallel Q$ . What would you describe are the benefits of diversity and
- 23 | having a broadly diverse class?
- 24 A. Well, the university's enumerated certain benefits of
- 25  $\parallel$  diversity. We've codified them, if you will, and are assessing

ourselves against those specific benefits.

In general, the benefits are that students are able to 2 3 experience different perspectives that will challenge them to 4 think; that students will come up with more creative solutions 5 than they would have come up with otherwise; that students will learn how to navigate in a complex and multicultural world so 6 that they'll know more and they'll be able to do more when they leave us.

- 9 Q. You mentioned that this has been memorialized. I want to 10 look at some university documents, and we'll start with DX6.
- Do you recognize this? 11
- I do. 12 Α.

- 13 Q. What is it?
- This is the university's academic plan from 2003. 14
- 15 What is an academic plan? Q.
- It's a statement of the university's goals and aspirations 16
- 17 where academics are concerned.
- Q. I'd like to look at page 17 of the PDF. Do you see where 18
- this says "Six overriding academic priorities will guide 19
- 20 Carolina over the next five years"?
- A. I do. 21
- 22 Can you please read what Priority D states?
- 23 A. D says: "Increase diversity among faculty, students, and
- 24 staff."
- And then if we could look at page 28 of the document, do

- 1 you see -- is this a further explanation of that particular
- 2 priority?
- 3 | A. It is.
- $4 \parallel Q$ . And if you could read what this states in the first
- 5 | sentence.
- 6 A. "Diversity is critical to the University's effectiveness in
- 7 | fully preparing students for the world."
- $8 \parallel Q$ . Do you agree that as of 2003, this was a priority for the
- 9 | university? Is that consistent with your experience?
- 10 A. I do agree, and that's completely consistent with my
- 11 | experience.
- 12 | Q. We can set that one aside, and I want to look at another
- 13  $\parallel$  exhibit, DX7.
- 14 | What is this document?
- 15 A. This is the academic plan from 2011.
- 16 Q. And if we can look at page 3 of the document briefly. This
- 17 | has "Academic Plan Steering Committee," and it looks like
- 18 you're listed. Were you a member of this group?
- 19 A. I was.
- 20  $\parallel$  Q. Let's look at page 46. Did equity and inclusion remain a
- 21 theme in this document?
- 22 | A. It did.
- 23 Q. Can you please read the highlighted portion?
- 24 A. "Our approach to equity and inclusion on campus must
- 25 proceed from a moral conviction, a social commitment, and an

- 1 institutional educational priority that recognize how much
- 2 | Carolina's learning environment is enhanced by students,
- 3 | faculty, and staff from multiple backgrounds and ethnicities
- 4 | interacting together."
- $5 \parallel Q$ . And based on your own experience, was that a value and
- 6 commitment of the university in 2011?
- 7 | A. It was.
- 8 Q. I'd like to now show you DX2 and see if you recognize this
- 9 document.
- 10 | A. I do.
- 11 Q. And this states at the top: "Resolution 2016-12. On
- 12 | Commitment to Diversity and Inclusion." What is this?
- 13 A. This is a resolution that Faculty Council unanimously
- 14 approved in 2016.
- 15 Q. Were you at a meeting where this occurred?
- 16 A. I was at this meeting.
- 17 Q. Okay. And this was in 2016?
- 18 A. Yes, I believe it was.
- 19  $\|Q$ . How much support did this statement have among the faculty?
- 20 A. Well, it passed unanimously.
- 21 | Q. And I want to take a quick look at the resolution. If you
- 22 could look at -- is that paragraph 2? Yep -- the highlighted
- 23 portion and read that into the record, please.
- 24 A. "Therefore, the Faculty Council reaffirms its commitment to
- 25 the values of diversity and inclusion. We recognize that

- 1 student body diversity is a vital and necessary component of
- 2 | academic excellence, and we believe that we can achieve our
- 3 | educational, research, and service missions only by creating
- 4 and sustaining a diverse and inclusive environment."
- 5 Q. Thank you. Could you read the first three sentences of the
- 6 second paragraph, please?
- 7 | A. "We are committed to promoting the many educational
- 8 | benefits, generation of new ideas, and the innovations that
- 9 | flow from a diverse student body. These benefits are a real
- 10 and meaningful part of our pedagogy. It is our goal for our
- 11 students to experience these benefits inside and outside the
- 12 classroom as part of their educational experience by fostering
- 13 the best conditions possible to maximize these results."
- 14  $\parallel$  Q. And is this statement consistent with what you personally
- 15 observed in terms of the faculty's commitment to diversity?
- 16 | A. It is.
- 17  $\parallel$  Q. We can set that one aside, and I want to now turn to PX3.
- Do you recognize this document?
- 19 A. I do recognize it.
- 20 Q. I'm sorry. DX -- it's DX3, for the record.
- 21 What is this?
- 22 A. This is a report that Provost Jim Dean submitted to
- 23 Chancellor Folt in 2017 about the educational benefits of
- 24 diversity and inclusion at the university.
- 25  $\parallel$  Q. Did you have any involvement in the preparation of this

- document?
- 2 | A. I did.
- 3 | Q. Can you describe your involvement?
- 4 A. I helped edit the final draft of it.
- $5 \parallel Q$ . And what was the purpose of this document?
- $6 \parallel A$ . This document was intended to draw together the work that
- 7 | had been done over the years on the part of faculty and
- 8 administrators at the university and to incorporate in one
- 9 place the university's view of the educational benefits of
- 10 diversity that we're committed to providing to our students.
- 11 | Q. And let's go to page 5 of the PDF, please. This section is
- 12 entitled "The Benefits of Diversity and Inclusion." And if we
- 13 can scroll out from this, it looks like in this section there
- 14 | is an attempt to put into categories some of the educational
- 15 benefits that the university is striving to achieve.
- 16 Is that your understanding?
- 17 A. Yes, that's right.
- 18 | Q. Could you please go through those headings and describe
- 19 what those areas are?
- 20 A. The first is "Promoting the robust exchange of ideas."
- 21 | Q. And then the second?
- 22 | A. The second is "Broadening and refining understanding." The
- 23 third is "Fostering innovation and problem-solving." The
- 24 | fourth is "Preparing engaged and productive citizens and
- 25 | leaders." And the fifth is "Enhancing appreciation, respect,

- l and empathy."
- $2 \parallel Q$ . So this document was 2016. Are those benefits that the
- 3 university first realized in 2016?
- 4 A. No. Those are benefits that we had been talking about for
- 5 years. This document was an attempt to incorporate and refine
- 6 the things that we've been discussing over a period of many
- 7 years in one place.
- 8 Q. Have you had an opportunity to personally observe some of
- 9 these benefits?
- 10 A. Yes, absolutely.
- 11 | Q. Can you provide an example?
- 12 A. Just one?
- 13 Q. Well, let's start with one.
- 14 A. "Preparing engaged and productive citizens and leaders."
- 15 | I -- for a variety of reasons, I have some close secondhand
- $16 \parallel \text{experience}$  with the ROTC battalions at the university, and I
- 17 | know how committed the leadership of those battalions -- both
- 18 the officer and the NCO leadership of those battalions are to
- 19 | fostering diversity within their battalions, and I also know
- 20 that they try very hard to ensure that their cadets are
- 21 | interacting with one another in a way that will help those
- 22 | cadets prepare for their lives as leaders of diverse platoons
- 23 or companies or battalions themselves eventually.
- 24  $\mathbb{Q}$ . When we talk about the educational benefits of diversity,
- 25 has the university recognized that there are specific benefits

- for racial and ethnic diversity?
- 2 A. Yes.
- 3  $\|Q$ . Can you talk about that?
- 4 A. The world that our students will join is a multiracial
- 5 world, and multiracial understanding is really a part of all of
- 6 the benefits that are enumerated here. It's important that our
- 7 students have the experience of learning and living alongside
- 8 other students of other races and ethnicities because that's
- 9 the world they will join, and it's also important that they
- 10 have that experience at the university because the
- 11 conversations they have will be richer and the discoveries that
- 12 they make will be better and the decisions that they make will
- 13 be better informed as a result of their experience with
- 14 | students of other races and ethnicities.
- 15 Q. I'd like to now change topics and ask you some questions
- 16 | about the admissions process, and, again, I want to focus on
- 17 | that 2013 to 2017 time frame to describe this.
- 18 We've heard a lot in this case so far about data and
- 19 statistics. Is that how you think about applications to the
- 20 | university?
- 21 A. I think about candidates to the university. I think about
- 22 | students who are applying to the university. You know, I --
- 23 and we think about people who are entrusting us to try to make
- 24 sense of them, to appreciate the best in them, to consider them
- 25  $\parallel$  as fairly and as fully as we can, and then to make good

- decisions about them. And, yes, there are times when we use data. There are times when we pay attention to the whole, but 2 3 our daily work is work meeting students, trying to understand 4 them, and trying to treat them well and care for them one by 5 one by one. So, yes, we think of data, but we think primarily of people and primarily of young people. 6 7 What are you trying to achieve with the admitted class? Well, we want to enroll students who can contribute to the 8 9 excellence of the university, and we want to enroll students 10 who together will be better than any of them could be alone. And the way that I put it to people often is that we're looking 11 for great students who will make each other better, and we're 12 1.3 looking for students who will form a community where people can 14 thrive and people can learn and people can trust that others 15 will see the best in them and want to work with them to help them do together, again, what they can't do by themselves. 16 17 O. What is holistic review?
  - A. Holistic review means that we try to make sense of whole people. We try to make sense of candidates as human beings. We try to understand them as fully as we can given the limits that we face. You know, we're -- we're considering students through the applications that they submit. We don't get to live with them. You know, we don't get to teach them or coach them or mentor them. But within those limits, we try to consider students carefully one by one, and, you know, we try

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to care for students really one by one.

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I mean, holistic admission really means that we focus on the best in young people, that we try to see the best in them, that we try make sense of them, where they come from, what they care about, what they're good at, what they've struggled at, what they can get better at, what difference they'll make in the lives of the people around them and in the lives of other people who are going to depend on them forever.

So holistic admission, I know that sounds probably pretty expansive, but it really involves our considering students comprehensively, rigorously, sympathetically, individually, one by one by one on the basis of everything that we know about them, not one or two facts that we know about them, but everything that we know about them.

- Q. Can you describe the role of the admissions office in furthering the university's mission as it relates to the educational benefits of diversity?
- A. I think it starts with caring for young people and encouraging them. You know, the -- the university -- we have students who come to us from all walks of life; and if we don't treat them well, if we don't respect them, if we don't thank them for applying, if we don't honor their trust in us when they take a chance and apply for admission, if we don't do those things, if we don't care for people in the moment, they won't join us; and they shouldn't.

So we start by trying to care for young people as soon as we meet them and encourage them to think about the university. We encounter many students who have never thought about coming to Chapel Hill. We talk with many students who have never thought about going to college. And, again, our job is to try to see the best in them and try to care for them and encourage them and to demonstrate to them the university might be worth their time.

So we advance the educational benefits of diversity, first of all, by caring for people and in the act of caring to try to encourage people to think about joining us, the broadest pool of candidates we can find. If students don't apply, we can't admit them, and so we have to care for them and encourage them to think about coming and joining us.

Once they apply, we try to consider them, as I said, one by one, and we try to imagine the difference that they'll make in the lives of others and in the life of the university, and we try to imagine the capacity to which they would benefit from being a part of our community. And it's putting together that jigsaw puzzle of students who come from different places, who have different ideas, who have different backgrounds, who travel different paths. It's putting together that complex human community that helps the university advance and achieve the educational benefits that we're trying to provide to our students.

- Q. Have you received any guidance from the faculty advisory committee on how to approach the admissions process?
- 3 A. We have.
- $4 \parallel Q$ . And I would like to look at DX9. What is this document?
- 5 A. This is the faculty advisory committee's statement on the
- 6 evaluation of candidates for admission.
- 7 Q. And if we could look at the first paragraph of that, could 8 you please read that into the record?
- 9 A. "In evaluating candidates for undergraduate admission, the
- 10 University of North Carolina at Chapel Hill seeks to shape the
- 11 entering class so that its collective strengths will foster
- 12 excellence within the University community; enhance the
- 13 education of everyone within it; provide for the leadership of
- 14 the educational, governmental, scientific, business,
- 15 | humanistic, artistic, and professional institutions of the
- 16 state, nation, and world; and enrich the lives of all the
- 17 people of North Carolina."
- 18 Q. Does the admissions office follow that guidance?
- 19 A. We do.
- 20 Q. And I want to look at paragraph 3, please. That's actually
- 21 | the middle paragraph here. Could you please read that
- 22 | highlighted portion?
- 23 A. "The qualities we seek in each class are those that foster
- 24 such a community, including intellect, talent, curiosity, and
- 25 creativity; leadership, kindness, and courage; honesty,

- perseverance, perspective, and diversity. Although we expect
  each successful candidate to demonstrate strength in many of
  these areas, we do not expect every candidate to be equally
  strong in all of them. Just as there is no formula for
  admission, there is no list of qualities or characteristics
  that every applicant must present."
- $7 \parallel Q$ . Is that how it works in practice?
- 8 A. That is how it works in practice.

- Q. And I wanted to look at the first sentence of the following paragraph where it says "In shaping the class...." It uses some language that sounds very similar to what you've said, which is that "...we evaluate individual candidates rigorously, holistically, and sympathetically."
  - Can you describe what you mean when you say you look at people sympathetically?
  - A. You know, students do a lot of work when they apply to Chapel Hill, and they do a lot of work just to get to the point of applying. They have other responsibilities. They have other cares. They have other things to do. They have people who depend on them.
  - We don't take for granted when someone takes the time and goes to the trouble to apply for admission at UNC, and we think that when a student does that, the student deserves to be treated with care and the student deserves to be treated sympathetically. I guess here by sympathetically we mean we

- want to understand people, we want to see the best in them, we want to give them the benefit of the doubt.
- Q. Now I want to point to the last sentence there, and it talks about that "...we understand the context within which achievements have been realized and potential forged."

6 What do you mean by that?

- A. You know, no student lives in the air. No student lives in the abstract. Students are real people. They come from real families. They live in real neighborhoods. They go to real schools that are in real communities. We don't feel as though we can understand any student fully unless we try to understand as fully as we can the context within which the student has lived and done his or her work because, again, students aren't they're not interchangeable parts. They're not numbers to us. They're people, and people have lives.
- Q. Would you be able to do what's being described in DX9 if the only thing you knew about a candidate was their GPA and their SAT score?
- 19 | A. No.

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Q. Okay. I want to now turn away from that document and talk about the stages of review at a high level, and I'm just going to state that we will be hearing later from one of your associate directors who is going to go through the evaluation process in more detail. So I'm just asking really to orient the Court, and I think we've prepared a demonstrative for this,

DX503, about the stages of review in the application process.

Are you familiar with this?

A. I am.

2.2

- Q. And could you just at a high level walk the Court through these stages of review?
- A. Before we get to these stages of review, there are a lot of people who work really hard to put all the credentials together, and I just have to say that because we have a lot of people in the admissions office who are demonstrating care for students just by making sure that their credentials don't go astray. So all that happens before we get to the person who is labeled Tier 1.

Once files are complete, they are distributed randomly to readers. In a typical year, we have about 40 people reading applications, and most of those students -- most of those readers are assigned to do first reads on files. When the first reader reads a file, the first reader makes some notes. The first reader applies some ratings, as other people have discussed here today. The first reader writes a comment that tries to summarize what the reader has said, and the first reader recommends a decision, and then the first reader passes the folder along.

That can happen in a couple of different ways. If the candidate is an out-of-state candidate who the first reader is recommending for admission, the candidate -- the folder goes to

- a second read the file goes to a second reader. If there's a candidate about whom the first reader is not sure, the file can go for a second read. If the reader in question is a new reader who is just learning how to do her job or his job, the filed goes for a second read. But in other cases, the file could go straight through as a provisional decision, straight through to the school group review section that you see on the screen.
- 9 Q. Can you talk about if it were to go to the second read, 10 what happens at that level?
- A. The second reader's job is to read what the first reader
  wrote and to see whether the decision makes sense given the
  whole of the file, to do a comprehensive evaluation of the
  file, and then either agree or disagree with the first reader's
  conclusion.
- 16 Q. And then at some point do these files all end up at the school group review?
- 18 | A. They do.
- 19  $\mathbb{Q}$ . What happens at that stage?
- A. At the end of each cycle -- and we have two deadlines for candidates. We have an early-action deadline in October, and we have a regular decision deadline in January. At the end of each of those two cycles, all of these provisional decisions that have been made over a period of several months by 40 different readers, they get collected and they get arranged in

schools.

And so the school group review process involves a senior member of the team, a second reader, a Tier 2 reader, going through and looking at all of the decisions that have been made within each school that sent us candidates.

- Q. Do the readers at school group review review files in any different way than they're reviewed at the earlier stages?
- A. Their charge is to provide the same comprehensive and holistic, rigorous, sympathetic, individualized review to any file that they evaluate that they would have if they had been a first or a second reader. School group review is an extension of comprehensive and holistic review.
- Q. What are the purposes of school group review?
  - A. There are a couple. We have a lot of different people reading applications over a long period of time. They're working really hard. They're doing the best they can, but they're learning as they go along. They're entering information in the file.

And so one purpose of school group review is quality control. It's to make sure someone hasn't entered a rank in class incorrectly or a GPA incorrectly. Because the decisions are arranged within the roster of a school, the second reader — excuse me, a school group reviewer can see if there are anomalous decisions or decisions that look anomalous within the school group.

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2.2.

So, for example, if we have 20 candidates from a school — from a North Carolina school and we've offered admission to candidates who are Nos. 2 through 12 and we haven't offered admission to the candidate No. 1, it's important for us to take a look at candidate No. 1. There might be a really good reason why we're not offering admission to candidate No. 1, but we want to make sure. We want to make sure that before the decisions go out the door that we can defend them to counselors in schools. We want to make sure that we could defend them to families when they call. We want to make sure that we got things right is one purpose of school group review.

The other purpose of school group review is to make sure that we don't overadmit our class. Because what happens over the course of three or four months of reading, as people are making provisional decisions, we inevitably end up with more people we want than we have spaces, and so school group reviewers have to go through and they have to make difficult decisions within schools about candidates to move in one direction or the other. Sometimes candidates are admitted from — or moved from a provisional admit offer to a waitlist offer or a denial offer. Sometimes students are moved from a provisional deny offer to a waitlist offer or admit offer. So there are files going in every direction as we're trying to get to the right number of admissions for the cycle.

- 1 Q. And you said that you were trained to get to the right
- 2 number of admissions as it relates to in state and out of
- 3 state.
- 4 A. That's correct, yes.
- $5 \parallel Q$ . Do you use any other numerical targets for any other
- 6 categories as part of that process in the school group review?
- $7 \parallel A$ . No, we do not.
- 8 | Q. And is that true at all stages of the process?
- 9 A. That is true at all stages of the process.
- 10 Q. And then it looks like the next step after school group
- 11 | review is that decisions are released. What are the potential
- 12 options there?
- 13 A. A student could be offered admission, a student could be
- 14 offered a place on the waiting list, or a student could be
- 15 declined.
- 16  $\parallel$  Q. And I see an option coming from the waitlist or from denial
- 17 | that there is an appeal. What is the appeal process?
- 18 A. Students may appeal a negative admissions decision, and
- 19 | that's anything less than an admission. They may appeal a
- 20 | negative admissions decision first to me, and then if I decline
- 21 the appeal, they may appeal to the provost of the university.
- 22  $\parallel$  Q. Let me talk to you now -- we can put this exhibit aside --
- 23 about the evaluation of candidates as it occurs during this
- 24 process. I want to ask is there guidance that's provided to
- 25 readers about evaluation of candidates?

- A. Yes.
- 2 | Q. And let's look at DX10. Do you recognize this?
- $3 \parallel A$ . I do. This is the reading document that we use to help
- 4 | train readers.
- $5 \parallel Q$ . And I think we've seen a prior version of this document.
- 6 Can you describe the difference between the document that was
- 7 used, I believe, with Dr. Kretchmar and this document?
- 8 A. We've had a version of this document I think since about
- 9 | 2006 or 2007, and it's been updated, revised periodically ever
- 10 | since.
- 11  $\mathbb{Q}$ . And for the one that we have up on the screen now, DX10,
- 12 what year does this reflect?
- 13 A. 2016-2017.
- 14  $\parallel$  Q. And if we can look at page 5 of this document where it
- 15 talks about the evaluation process, could you please look at
- 16 the first paragraph and read the first two sentences?
- 17 | A. "In keeping with principles established by the Advisory
- 18 | Committee, the Office of Undergraduate Admissions assigns no
- 19 | fixed weights or points to any specific parts of the
- 20 application for admission, and it uses no formula to assess the
- 21 | students who have applied. With the exception of the
- 22 | 18 percent limit on out-of-state enrollment in the first-year
- 23 class, there are no quotas of any kind."
- 24 || Q. Is that an accurate statement?
- 25 A. That's an accurate statement.

- 1 Q. And then I want to look at page 6 of the document, please.
- 2 And if you could read what it states here with the highlighted
- 3 | language in the middle of the paragraph.
- 4 A. "In keeping with policies and procedures established by the
- 5 Advisory Committee, they, meaning readers, "are also
- 6 explicitly and repeatedly encouraged to base their
- 7 | recommendations on everything they know about candidates rather
- 8 than on one or two criteria."
- $9 \parallel Q$ . Is that what readers are asked to do in practice?
- 10 | A. That is.
- 11  $\|Q$ . Then I want to look at -- a little further down the page
- 12 | there's a heading that says "Criteria for Admission." Could
- 13 you please read the first paragraph?
- 14  $\parallel$  A. "The goal of each evaluation is to understand the candidate
- 15 | individually, comprehensively, and holistically. Accordingly,
- 16 the relative weight or credit assigned to any individual
- 17 | criterion may vary from candidate to candidate. Candidates for
- 18 admissions are evaluated on everything the admissions process
- 19 reveals about them and not on the basis of formulas or preset
- 20 scoring requirements. Because individual students differ
- 21 | widely from one another, it is difficult, if not impossible, to
- 22 | list every criterion that might be used over the course of an
- 23 admissions season in which more than 35,000 candidates are
- 24 | evaluated."
- 25  $\|Q$ . Is that also how it works in practice?

- A. That is.
- 2 Q. Then I want to look at the next sentence below there that
- 3 | starts with "typically." What does that sentence state?
- 4 A. "Typically, however, more than forty criteria, grouped
- 5 | roughly into eight categories, are used at every stage in the
- 6 admissions process."
- $7 \parallel Q$ . What does it mean that more than 40 criteria are used at
- 8 | every stage?
- 9 A. It means that readers should consider everything they know
- 10 about candidates at every stage in the admissions process,
- 11 | including everything that they know about students across these
- 12 | 40 rough criteria.
- 13 | Q. And then if you look below that, it groups those 40
- 14 criteria into several headings. It looks like there are eight
- 15 of them.
- 16 Could you just list the eight categories of criteria that
- 17 | are considered?
- 18 A. Academic program criteria, academic performance criteria,
- 19 standardized testing criteria, extracurricular activity
- 20 | criteria, special talent criteria, essay criteria, background
- 21 | criteria, and personal criteria.
- 22  $\parallel$  Q. I want to ask you now about the consideration of race in
- 23 the admissions process.
- MS. BRENNAN: Your Honor, this section is going to go
- 25  $\parallel$  a little bit longer than probably about five or ten minutes, so

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I would defer to you if you want us to go ahead and get started
 2
    or you would like to go ahead and take the afternoon break.
 3
             THE COURT: Why don't we take a 15-minute recess, and
 4
   we will resume at 3:20.
 5
             MS. BRENNAN: Thank you.
        (An afternoon recess was taken from 3:05 p.m. until
 6
 7
    3:20 p.m.; all parties present.)
8
             THE COURT: You may proceed.
9
             MS. BRENNAN: Thank you, Your Honor.
10
        (By Ms. Brennan) Mr. Farmer, when we broke, I was about to
    ask you some questions about the consideration of race in the
11
12
   admissions process.
        Is there any guidance in the reading document for readers
13
   about how race is considered?
14
15
        There is.
   Α.
        I'd like to look at DX10 that we were looking at
16
17
   previously, at page 7, and this is a section of the reading
   document entitled "Race, Ethnicity, and National Origin."
18
        Could you please read the first paragraph?
19
20
        "While race, ethnicity, or national origin may be used at
21
    any stage in the admissions process, it is never used as
2.2
   anything other than one part of the comprehensive, holistic,
23
   and individualized review afforded to each candidate. At no
   point in the process are candidates of different racial or
24
   ethnic backgrounds reviewed in separate groups. Nor does the
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- University have explicit or implicit quotas for any particular racial group or ethnic group, or for underrepresented students 2 3 as a whole, or for students of color as a whole."
- 4 Q. Is that all accurate in terms of the way that it works in practice? 5
  - A. Yes, that's accurate.

- 7 Q. And I want to ask you about specifically when it talks about "may be used at any stage." What does that mean?
- 9 A. We want to treat students as whole people at every point 10 along the way when we're evaluating them; and so everything that we know about them, including if they choose to disclose 11
- their race or ethnicity, may be used at every point along the 12 way in the decisions that we make about individual people. 13
- Q. Is it fair to say that that's not something unique about 14 15 race in terms of it being able to be considered at every stage?
- A. It's true about everything that we consider about 16 candidates or everything that we know about them. 17
- Q. Now I want to look at the first sentence of the next 18 paragraph. Could you please read that into the record? 19
- "Within this flexible and non-numbers-based consideration 21 of race, and in support of the cultivation of diversity broadly 2.2 construed, the University also aims to enroll critical masses
- 23 of students who identify themselves as members of groups the University deems underrepresented." 24
- - Is that an accurate statement?

- A. That is an accurate statement.
- $2 \parallel Q$ . What does it mean that the university aims to enroll
- 3 critical masses of students who identify themselves as
- 4 | underrepresented?
- 5 A. Critical mass is a complicated idea, a complex idea. It's
- 6 really about the experience of students in our community, and
- 7 | it's about their ability to contribute fully to the experience
- 8 of others and also benefit fully from the experience that we
- 9 offer.
- 10 Q. How does that relate to the university's desire to provide
- 11 | educational benefits?
- 12 A. It's integrally connected to our desire to provide crucial
- 13 educational benefits of diversity to our students. Our
- 14 | students have to feel free to be themselves. They -- they have
- 15 | to feel as though they can be the unique individuals they are.
- 16 To the extent that people think of them as spokespeople for
- 17 | their race or to the extent that people stereotype them on the
- 18 basis of their race, it limits their ability to contribute
- 19 | fully to the experience of others, and it also limits their
- 20 | ability to benefit from the education that we're trying to
- 21 provide.
- 22 | Q. That sentence also refers to groups the university deems
- 23 underrepresented, and then the paragraph goes on to define what
- 24 | that is.
- 25 Which groups are considered unrepresented --

underrepresented?

- 2 A. American Indian students; Hispanic, Latino, Latina 3 students; black or African American students.
- 4 MS BRENNAN: And could we just show the next portion of that paragraph?
- Q. (By Ms. Brennan) And does this portion of the reading document set forth how that definition came into place?
- 8 A. It does.

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- 9 Q. I want to now look at page 8 in the third paragraph and 10 have you read this paragraph into the record, please.
- 11 A. "Consistent with the Supreme Court's decision in Grutter, the race or ethnicity of any student may -- or may not --12 1.3 receive a 'plus' in the evaluation process depending on the individual circumstances revealed in the student's application. 14 15 And, while a 'plus' that is awarded may be significant in an individual case and tip the balance towards the admission of 16 17 the student, it is not automatically awarded, and not considered in terms of numeric points or as the defining 18 feature of an application. Even if awarded, a 'plus' does not 19 20 automatically result in an offer of admission. In alignment 21 with the direction provided by the Supreme Court, including 22 most recently in its decisions in Fisher I and Fisher II, the 23 race and ethnicity of any applicant is always viewed in the

context of everything else that the admissions committee knows

about a candidate and in light of the range of contributions

- 1  $\parallel$  the candidate might make to the University community."
- 2 Q. Are the statements in that paragraph related to how the
- 3 | admissions process works accurate in practice?
- 4 A. They are accurate.
- 5 Q. And to what extent has the university attempted to ensure
- 6 that its admissions program is compliant with legal standards?
- $7 \parallel A$ . Well, we seek the advice of counsel all the time, and we
- 8 | have for many, many years. We have actively sought to align
- 9 | our practices precisely with the guidance that we've received
- 10 as the law has been revealed to us in these decisions.
- 11  $\|Q$ . I want to ask you about what information evaluators have
- 12 when they're reviewing applications about race. How do
- 13 | evaluators know a student's race, typically?
- 14 A. They know a student's race if the student reveals the
- 15 | student's race to us, and they don't know the student's race if
- 16 the student does not reveal the student's race to us. And the
- 17 | student reveals if he chooses to or she chooses to -- the
- 18 student reveals race through The Common Application that the
- 19 student submits to us.
- 20 | Q. Just to be clear, does the university require information
- 21 | about race and ethnicity?
- 22 A. No, we don't.
- 23 Q. Do evaluators have information during their review of
- 24 applications about how many students have been provisionally
- 25 admitted based on race or ethnicity?

- A. No, they do not.
- 2  $\parallel$  Q. They do not now, but I want to ask during that -- that time
- 3 | frame that we're talking about, was that information available
- 4 | to anyone?
- 5 A. There was a period of time before 2015 when aggregate
- 6 | information was available to some people in the office.
- 7 Q. Has that changed?
- 8 A. It has changed. In 2015, we eliminated any reference to
- 9 | the number of students admitted with numbers disaggregated by
- 10 | race from the reports that we've produced.
- 11 Q. After 2015, what information do readers of applications
- 12 have available to them about the numbers of provisionally
- 13 admitted students about race or ethnicity?
- $14 \parallel A$ . They have information about the number of students who have
- 15 applied. They don't have any information about the number of
- 16 students who have been admitted. They don't have any
- 17 | information about the number of admitted students who have said
- 18 | that they intend to enroll.
- 19 Q. Are there times when someone in the admissions office needs
- 20 to look at the numbers of provisional admits for any reason?
- 21  $\|$  A. Yes, there are.
- 22 Q. And what happens when that occurs?
- 23 A. If a reader or someone who is involved in the reading
- 24 process has a reason to learn how many students have been
- 25 admitted with the numbers disaggregated by race, then that

- person has to recuse himself or herself from reading from that point forward.
- 3  $\mathbb{Q}$ . And why was that implemented?
- 4 | A. It was implemented because -- although readers had never
- 5 | made decisions in light of information that they knew about the
- 6 | aggregate numbers of students who had been admitted
- 7 disaggregated by race, to be on the safe side, we implemented
- 8 that recusal to make sure that there could be no confusion and
- 9 there could be no misinterpretation of our practices.
- 10 Q. And even during the time when some may have had access to
- 11 | that type of information, did they ever use it to adjust
- 12 individual decisions based on what they knew about the
- 13 provisional numbers?
- 14 | A. No.
- 15 Q. How can you say that with confidence?
- 16 | A. Because we talked about the importance of paying attention
- 17 | to individual students, first of all, and extending the same
- 18 | individualized and comprehensive review that we extend to
- 19 students at the beginning through to the very end of the
- 20 process. We train people well. We check behind them to make
- 21 | sure that they were following our guidelines. And also,
- 22 | honestly, I've never heard that mentioned in the admissions
- 23 office. I've never heard anyone give an instruction; I've
- 24 never heard conversation about that. That simply wasn't what
- 25 we did.

- Q. I'm going to ask some follow-up questions about the consideration of race.
- 3 Are there applicants of all races who are rejected?
- 4 A. There are.
- $5 \parallel Q$ . Are there applicants who get in no matter what their race
- 6 or ethnicity is?
- 7 A. Yes, of course.
- 8 | Q. Are there candidates of different racial or ethnic
- 9 | backgrounds who are ever assigned automatic points based on
- 10 | that racial or ethnic background?
- 11 A. No.
- 12 Q. Do you ever negatively evaluate applicants on the basis of
- 13 | their self-disclosed race or ethnicity?
- 14 A. No, we do not.
- 15 Q. Do you ever negatively evaluate applicants because they
- 16 | choose not to share information about their race or ethnicity?
- 17  $\blacksquare$  A. No, we do not.
- 18 Q. Are there ever any particular different standards or
- 19 thresholds based on race in the admissions process?
- 20 A. No, there are not.
- 21 | Q. When the document talks about race being a potential plus,
- 22 is that something that can apply to students other than
- 23 underrepresented minority students?
- 24 A. Yes, it can.
- 25  $\parallel$  Q. Can you give an example of how that might happen?

- I can give a complicated example. So -- this is an actual example. A student from Vietnam, who identified herself as 2 3 Montagnard -- Asian and Montagnard, applied for admission. The 4 student and her family had moved across the world, had settled 5 in a part of North Carolina I'm sure they'd never heard of 6 before, and the student thrived in her environment despite the 7 difficult circumstances, and the whole of her background was 8 appealing to us when we evaluated her applications -- her 9 application.
  - I think that story reveals sometimes how hard it is to separate race out from other things that we know about a student. That was integral to that student's story. It was part of our understanding of her, and it played a role in our deciding to admit her.
- 15 Q. Does the attempt to understand individual circumstances apply equally to applicants of all races? 16
- 17 A. It does.

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- Q. Overall -- to what extent do you take into account the 18 overall contribution that each individual would make to the 19 20 student body?
- A. We strive to give every student an equal chance to 22 demonstrate their capacity to make other people better, you 23 know, better not just through what they've already achieved, but better because of the distance they've traveled or the distance that they will travel. And we try hard to extend that

same level of care and that same level of consideration to every candidate who applies, no matter what the student's 2 3 numbers are, no matter what the student's immediate credentials 4 are. 5 There's been a claim in this case of an implicit formula as it relates to race. What is your response to that? 6 7 A. That there is no formula. We don't think formulaically about complicated people, and every person who comes to us is 8 9 complicated. We don't think that students are a little bit of 10 this and a little bit of that. We don't disaggregate them into 11 parts and assign coefficients to them and then try to put them back together, because at the end of it we have to talk to the 12 1.3 people we admit. We have to talk to the people we disappoint. We feel that we owe them -- that we have a duty to them to 14 15 consider them as whole, complicated people, and not just subject them to some formula, implicit or explicit, that 16 17 doesn't do justice to their achievements and their potential 18 and to their uniqueness. So that's a long way of saying I don't know what this 19 formula is. We've never talked of formulas. I don't think our 20 21 readers -- I don't think 40 people have an implicit formula. 22 suppose there's a way of discovering a formula for anything 23 that a group does, but we don't consider students formulaically because we know they're people. 24

There's also been a claim in the case that the university's

- admissions office has been overrating race. What is your 2 response to that?
- 3 A. You know, I -- that's not true. You know, I heard the 4 comments about some mythical automatic bump that some students
- 5 get by virtue of their race. That's not the way it works.
- There's no automatic advantage for anybody based on their race. 6
- 7 I want to turn now and ask you some questions about a slightly different topic. That's socioeconomic diversity.
- 9 Are there instructions in the reading document related to that? 10
- 11 There are.

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- Let's look at DX10, page 8, and this talks about 12 socioeconomic status. Could you had read this paragraph into 13 the record, please?
- 15 A. "The University works strongly to attract and retain disadvantaged students regardless of race. This is a critical 16 17 component of the institution's obligation to the state of 18 North Carolina and indeed to the nation. As part of its broad effort to foster diversity within the scholarly community on 19 20 campus, the University's admissions process takes into account 21 the socioeconomic status of each candidate, with an eye towards 2.2 increasing the number of disadvantaged students who are 23 admitted and eventually enroll. As with other criteria

considered by the admissions committee, relative disadvantage

is assessed in ways that are both flexible and

individualized -- a continuum of consideration rather than a
simple on-off switch. Assessment of disadvantage must also in
turn inform the University's interpretation of the candidate's
scores on standardized tests and other academic indicators."

- Q. Is this an accurate statement about the university's consideration of socioeconomic status?
  - A. It is.

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- 8 | Q. How do readers take socioeconomic status into account?
- 9 A. Well, as this paragraph suggests, they take it into account
  10 flexibly and in light of everything else that they know about
  11 the candidate because not every student who is
  12 socioeconomically disadvantaged is the same student, and we
  13 feel that we owe students individualized consideration one by

Having said that, the university is trying to and has been trying to increase its enrollment of low-income students, especially low-income North Carolinians, and increase its enrollment of first-generation college students, especially first-generation college North Carolinians. We've had some success in those areas through recruitment, both of applicants and of admitted students, and we've also had some success by including statements like these in our reading documents and training readers in how to consider socioeconomic status appropriately and flexibly in the process.

Q. What information in the application speaks to socioeconomic

status?

- 2 Well, there are a few things that are -- pretty clearly 3 speak to it: You know, whether a student qualified for a 4 waiver of the application fee; whether a student indicated -and the student may indicate this -- whether the student 5 indicated that the student qualified for free or reduced-price 6 7 lunch; whether the parents are employed; if they're employed, how they're employed; how much education the parents have; 8 9 where the students live; what high schools they attend; what 10 students say about themselves; often what they're involved in outside the classroom, for example, working a job to put food 11 on the table for younger siblings. So we have a variety of 12 information. It differs from one candidate to another. 13
- 14 Q. Is the university considered need blind?
- 15 | A. We are.
- 16  $\parallel$  Q. What does that mean?
- A. Need blind means that we will never hold against a student
  the student's inability to pay the full cost of her
  education/his education at Chapel Hill. That's what need blind
  means. Need blind does not mean that we're blind to the
- 21 circumstances of students, that we're blind to the obstacles
- 22 that they've overcome or the disadvantages that they've
- 23 experienced.
- 24 Q. Do readers have access to all of the information that the
- 25 | financial aid office might get about an applicant?

- 1  $\|$  A. No, readers don't.
- $2 \mid Q$ . Why not?
- 3 A. Well, there are a couple of reasons. One is that we've
- 4 | been concerned over time that candidates for admission, and
- 5 | especially low-income candidates for admission, might be
- 6 worried that if the admissions office had access to the
- 7 | financial information, they might -- despite our telling them
- 8 over and over again that we will never hold against them their
- 9 | inability to pay, they might worry that we were really looking
- 10 for students who could afford to pay. There's been a lot of
- 11 | conversation over the years in higher education through the
- 12 | College Board, through other resources of, you know, students
- 13 | being worried that colleges and universities might actually
- 14 penalize them for being poor. And so we intend the separation
- 15 between admissions and financial aid to reassure students that
- 16 they don't have to worry about that with us.
- 17 | Q. I believe you heard Mr. Kahlenberg's testimony.
- 18 | A. I did.
- 19 Q. Did you hear his suggestion that the university should ask
- 20 | for wealth data from students on applications?
- 21 A. I did.
- 22 | Q. What was your response to that?
- 23 A. I think what he said was an oversimplification of a very,
- 24 very complicated set of circumstances. You know, we're
- 25 concerned already that students are doing so much to apply for

admission. We're concerned that the burden of applying falls disproportionately on low-income students. We don't want to ask students to do more in order to apply.

There's a lot of talk at the federal level about simplifying the FAFSA to provide actually less information to colleges and universities as a way of simplifying the process of applying for aid for low-income students.

We ourselves at UNC-Chapel Hill, although we required the CSS Profile, a more complicated form for new students, we don't require it anymore for students when they're renewing financial aid because we realize that the profile can be a burden and a barrier for low-income students, and we don't want to impose another barrier for students who might already be struggling to get to us.

- Q. Does the reading document also address how other aspects of diversity should be considered?
- 17 | A. It does.

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- 18 Q. And if we can just pull that up. I think it's DX10,
- 19 page 8. It talks about other aspects of diversity. You don't
- 20 necessarily need to read this into the record.
- Could you just state how other aspects of diversity are considered?
- 23 A. Our readers are happy to be surprised. They are happy to
- 24 be surprised by things they've never seen, by perspectives
- 25 they've never encountered, by experiences they've never read

- 1 about. Our readers know that there's more to the world than
- 2 what we see year by year in the admissions process, and so we
- 3 encourage people to try to stay open really to difference of
- 4 | any kind, something that we haven't experienced yet or that we
- 5 | think people won't see often on our campus as a difference, and
- 6 that difference can make a difference in the admissions
- 7 process.
- 8 Q. We can set that document aside, and I have a few more
- 9 questions about the evaluation process and the admissions
- 10 process generally.
- 11 How is legacy considered during the admissions process?
- 12 A. It's considered as one factor among many for nonresident
- 13 candidates only.
- 14 Q. We heard some mention of children of faculty and staff. Is
- 15 there a preference for children of faculty and staff?
- 16 A. There is no preference for children of faculty and staff.
- 17  $\parallel$  Q. Do children of faculty and staff go through the same
- 18 | process as all other applicants?
- 19 | A. They do.
- 20 Q. I want to ask you about early action. Is there a
- 21 preference for early action?
- 22 A. There is no preference for early action.
- 23  $\|Q$ . And how does early action work at the university?
- 24 A. As I mentioned earlier, we have two deadlines. The first,
- 25 the early-action deadline, is on October 15th; and the second,

the regular decision deadline, is on January 15th. We offer two deadlines primarily because it's a way for us to space our reading of 40-some-thousand applications out over six months instead of over a smaller window of time.

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Me offer early in particular because we know there are many, many candidates around North Carolina, every corner of North Carolina, who have been waiting to apply to Chapel Hill. About two-thirds of our candidates apply early. The early pool is, in a typical year, more North Carolinian than nonresident. About a third of the candidates apply regular decision. In a typical year, that pool is more nonresident than resident.

I should say, too, our aim — and we talk about this with staff continuously. Our aim is to make early and regular as close to the same as we can. We want them to be as hard and as easy, one as the other; and that's because we don't want students to have to worry that if they apply to one deadline or the other they're somehow compromising their chances or they're playing some game that they don't know the rules of, and if they play it wrong, it might hurt them. So we try to make the two exactly the same if we can and as close to the same if we can.

- Q. Is early action binding for students?
- 23 A. Students make no commitment when they apply early action.
- 24 | They don't have to enroll if they're admitted.
- $\mathbb{R}^{25} \parallel \mathbb{Q}$ . I'm going to ask you about quality control within the

- admissions process. As an initial matter, how much time and effort goes into the review in the evaluation process?
- 3 A. I'm sorry. Could you restate the question?

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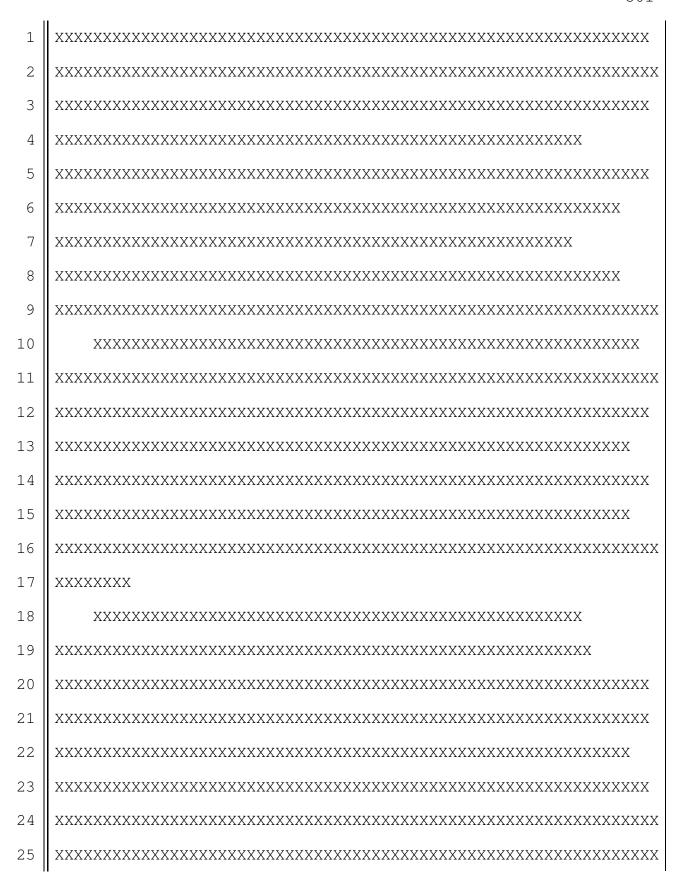
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- Q. Sure. The question is: How much time and effort goes into the evaluation process?
- A. Well, about six months of effort just in the execution of it and another six months in the planning of it.
- Q. And what are some of the ways that the admissions office
  ensures quality in the decisions it's making?
- A. You know, I think it starts actually with hiring smart, caring people who are willing to see the best in students. So hiring is a form of quality control.

We train readers intently, new readers especially intently, over a period of really many weeks. We re-train all readers every year at the beginning of the season. As soon as we start reading applications, new readers are read behind. In other words, there are veteran readers who are reviewing every decision that new readers make, giving them feedback about things they might have missed, praising them when they do things well.

We have the second reads in the process, spot checks. We have files that go to committee and are reviewed by larger groups of people. And then, of course, at the end of it, as we've already discussed, we have the school group process and the decision review process, which is the last step in quality

- 1  $\parallel$  control before we release our decisions to students.
- $2 \parallel Q$ . Overall, how confident are you in the evaluation process?
- 3  $\|$  A. I'm extremely confident in the process.
- $4 \parallel Q$ . Why is that?
- 5 A. Well, because I know how much work goes into training
- 6 people, because I know how much work goes into supervising
- 7 them, because I see in my own reading. When I read behind
- 8 people who did first reads, I see the care and attention they
- 9 bring to the smallest detail in a file; and then in the end, I
- 10 hear about the results through the school group process. And
- 11  $\parallel$  then, as I said before, we do have an appeals process, and so I
- 12 get some feedback about the quality of our evaluations through
- 13 the number of appeals we receive and what I see when I consider
- 14 appeals.
- 15 Q. I want to ask you some questions about the results of the
- 16 | evaluation process. Do you recall specific examples of
- 17 | admitted students who you believe would contribute to the
- 18 | educational benefits of diversity?
- 19 A. I do.
- 20 | Q. Can you share a few of those examples?
- 21 | A. I can. I'm going to share them without their names.



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17	Leaving aside for a minute the difference that all these
18	students made in my life and that's not the point you
19	know, these are the kinds of students we want at the
20	university. They're the kinds of students who make other
21	people around them better every day, and they really
22	demonstrate the benefits to all students of our having students
23	like them in our classes and in our community.
24	Q. Let's talk about the ways that you evaluate your success in
25	achieving the educational benefits of diversity.

Do you share information about the admitted class? 2 I do. 3 Who do you share that information with? 4 Well, eventually, once it becomes public, we share it 5 broadly. We share it broadly with our community. We report to Faculty Council. We have an elaborate detailed report to 6 Faculty Council that tries to describe our students using -using numbers, and that's tricky because our students are more 8 9 than numbers. But at the end of it all, once we've made 10 decision on 4,200 people and invited them into the community, 11 one way that we have to describe them is in terms of their 12 aggregate strengths, and so we produce these statistical profiles, and we share them with the faculty, and they include 13 a lot of information. 14 15 We also do things that are designed to acquaint other people in the university community with who our students are. 16 17 So we will produce infographics, and we'll put them on video boards around the university: In the academic buildings, in 18 the student union, in the residence halls. And it's a way of 19 20 reminding everyone in our community, including our students, of 21 the richness that's all around them. 2.2 You know, beyond those public reports, I talk almost 23 yearly, sometimes more than once a year, with the Board of

Trustees. I report to the chancellor and the provost.

report to the Educational Benefits of Diversity Working Group

the shape of our class on a lot of different dimensions. 2 share information with the Advisory Committee on Undergraduate 3 Admissions. I talk with the alumni association, give 4 presentations to their board. I talk with various fundraising committees. I talk with the alumni committee on racial and 5 ethnic diversity. I've talked with the Tribes of 6 North Carolina when they visited campus. So I try to share information and we try to share information about our students 8 9 broadly.

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The last thing I'll say about this, though, is that we really try hard to tell the stories of students, not just the numbers that describe students in the aggregate, but the stories that describe them as the individual people they are, because at the end of it our students aren't numbers. They're people. And where we can, we try to celebrate them and lift them up and let their stories inspire other people in our community and other people who want to join us.

- Q. Let's look at an example of information that you share out about an admitted class. If we can pull up DX22, and I'll just ask you to identify what the document is.
- A. This is the annual report of the Advisory Committee on Undergraduate Admissions, the committee we talked about earlier, to Faculty Council. Once a year the advisory committee reports to Faculty Council about its work and the work of the Office of Undergraduate Admissions.

MS BRENNAN: Can we go to page 3 of that document,

please? Actually, it may be the next page. Yep. If you can

rotate that, please.

- Q. (By Ms. Brennan) Mr. Farmer, can you describe what this is?
- A. This is a high-level statistical summary of the 4,076
  students who did us the favor of joining us for the fall 2015
  first-year class.
- 9 Q. These were enrolled students?

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- 10 A. These were students who enrolled, yes.
- 11 Q. Can you describe some of the dimensions that you're presenting information about?
- A. Resident and nonresident, sex or gender, citizenship, 13 whether a student requested and received a waiver of the 14 15 application fee, whether the student was the first in the family or will be the first in the family to graduate from 16 17 college, resident children of alumni, nonresident students who receive need-based aid, students who qualified for the Carolina 18 Covenant, students who are affiliated with the military, other 19 20 students -- or a subset of military-affiliated students who are 21 receiving benefits. Those are typically either active-duty 22 servicemen or women or close dependents of them -- students who 23 were identified as having talent in athletics or music or dramatic art, and then there's a little bit of academic 24 information on this section too.

MS BRENNAN: Can you scroll down a little bit further? 1 2 (By Ms. Brennan) Here we see some information about race 3 and ethnicity in a couple of different ways. Can you describe 4 what we're seeing? 5 The first way is the way that we're required to report on race and ethnicity by the Department of Education -- the U.S. 6 7 Department of Education. These are the federal reporting 8 guidelines. And so if you go out to the U.S. Department of 9 Education's statistical repository, you can retrieve this 10 information about schools around the country because schools are all reporting on the same dimension. 11 12 But we found over time that it's important for us to report on race and ethnicity in other ways because race and ethnicity, 13 like everything else about our students, is complicated, and 14 15 there are students who identify themselves in multiple ways. So we have students in the class who are both American Indian 16 17 or Native American and black or African American. We have students in the class who are both Asian and Asian American; 18 Hispanic, Latino and Latina. We feel that it's important to 19 20 report to our community all the ways that students have 21 identified themselves in terms of their race, not just the way 2.2. that the federal government requires that we report their identities. 23 24 MS BRENNAN: Can we scroll down again? I think it might be the next page.

- 1 Q. (By Ms. Brennan) Okay. We can put that document aside.
- 2 I want to ask, when you present this type of information
- 3 and tell stories of students, as you've described it, do you
- 4 get feedback from anyone?
- 5 A. We get plenty of feedback.
- 6  $\parallel$  Q. Can you describe the type of feedback you receive?
- 7 A. Well, you know, I think generally people in our community
- 8 appreciate our students, and so some of the feedback we get is
- 9 really positive. You know, people are glad that we have
- 10 another class. They're glad that the class is diverse along
- 11 many dimensions. They're glad that the class demonstrates
- 12 excellence and potential. So we get positive feedback about
- 13 the class.
- 14 But we get other feedback too; and there are times when
- 15 students, faculty members, alumni, and others will express
- 16 concerns about some of the things that they see in the profile
- 17 | that you just presented.
- 18 Q. In Mr. Kahlenberg's presentation, you may have heard a
- 19 critique for not measuring critical mass specifically. Do you
- 20 | recall that?
- 21 A. I do.
- 22  $\|Q$ . What is your response to that?
- 23 A. I think that critical mass, as I said earlier, is
- 24 complicated, and I think that critical mass has to be assessed
- 25 | not exclusively in terms of numbers but really in the lived

experience of our students: What they're learning, how they're thriving, what they're contributing to the learning and the thriving of others.

You know, meaningful representation is important in critical mass for the reasons that I've just described. It's important that students not feel isolated. It's important that students feel free to be all they are instead of feeling trapped into being one-dimensional, and it's important that students feel free from stereotype. All those things are important, and meaningful representation is important for those reasons. It's also important, though, that we pay attention to the experience of students once they have enrolled.

- 13 Q. Do you pay attention to the numbers?
- 14 A. We do pay attention to the numbers.
- 15 Q. Do you also pay attention to what's happening beyond the
- 16 | numbers, as you've described?

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- 17 A. Yes, of course. Again, both are important. You know,
- 18 meaningful representation is important, but so is the
- 19 experience of our students, and the reason why the two are
- 20 | important is that they're interrelated.
- 21 | Q. I want to ask you first some information about how you
- 22 | assessed how well you've done based on that feedback you've
- 23 received and your own review.
- 24 What have you learned about students' desire for diversity?
- 25  $\parallel$  A. Well, I've learned, I think, a lot in a lot of different

ways. One of the things that I've learned just from the 2 conversations on campus, from stories in the student newspaper, 3 The Daily Tar Heel, from things that I've heard from faculty 4 members that faculty members have shared, from surveys that the university has conducted of the experience of students on our 5 campus -- one of the things that I've learned is that students 6 7 wish there were more diversity, including more racial and 8 ethnic diversity, on our campus, and the feeling is 9 particularly pronounced among underrepresented students. 10 Q. How well has the university done with achieving racial and 11 ethnic diversity in the student body? A. You know, I think we've made progress. We've worked 12 1.3 extremely hard. And when I say "we," I don't mean just the 14 admissions office. I mean the university has worked hard, and 15 I mean our students have worked hard. You know, our students help us recruit students to the university, and our students 16 17 are the best recruiters to the university. So we've worked 18 really hard, and we have made some progress. But I think we -- we have work to do and we -- we're not 19 20 where we want to be. I've honestly never heard a person say at 21 the university that we're where we need to be. So I think 22 people appreciate the experience that they have, but I think 23 people recognize that their experience could be better, and it's our job to try to provide the best possible experience 24 that we can.

- Q. Are there any URM groups in particular that the university has had particular challenges enrolling?
- 3 A. Well, first of all, the underrepresented students who are

applying and enrolling at the university are incredible

- 5 students. They are incredible students, and we, or any
- 6 university, would be lucky to have them. And we have to
- 7 compete for these students. These students have other choices.
- 8 | They don't have to come to UNC. So, yes, we've had to work
- 9 | hard to recruit American Indian, Hispanic, Latino, Latina,
- 10 | Latinx students, black or African American students. We've had
- 11 to work hard. In some years, we've done better; we've had more
- 12 | success than in others.

- 13 Q. Do you have any examples of a particularly challenging year
- 14 with respect to any of those groups?
- 15 A. Yes. I think it was 2013 and -- you know, I think for the
- 16 | first time in a long time the enrollment of African American
- 17 men in the first-year class had fallen below a hundred. And
- 18 when the university published the results of the profile of the
- 19 class, the shape of the class, I -- I think the low enrollment
- 20 of African American men caused a lot of harm. It caused a lot
- 21 of hurt. There was a story about it in The Daily Tar Heel.
- 22 As I recall, three wonderful young men came and sat on the
- 23 | front steps of Jackson Hall where the admission office is
- 24 | located, which is named for the university's first black
- 25 tenured faculty member, and they made a video that they

- released publicly. And it was heartbreaking to watch, but it was terrific because they were speaking of their experience.
- And it wasn't long after that that a group of American Indian students on campus produced a similar video.
- And, you know, I remember that fall in particular being a really tough one for our students and leading students to feel that they needed more than we had been able to give them.
  - Q. Have you received other feedback from minority students on campus about their experiences?
- 10 A. Yes.

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- 11 Q. Generally, what does that feedback tell you?
- 12 Well, again -- and I just want to say this again. We have 1.3 incredible students. The underrepresented students on our campus are fantastic, and, you know, generally, I think -- they 14 15 chose the university. They love the university, but life at the university sometimes is hard for them. You know, I think 16 they feel isolated. Actually, I don't feel that. I know that. 17 I -- I know that underrepresented students sometimes are in the 18 excruciating position of being expected to be the spokesperson 19 20 for their group. I know sometimes that they feel lonely, and I 21 think it's hard for students to thrive under those 2.2 circumstances. That our students have thrived under those
- 24 preparation, and to their resilience. But, again, I think the

circumstances is a tribute to them, to their academic

25 experience has not always been what we want it to be or what

- I students deserve it to be.
- 2 || Q. Has the university made any efforts to formalize its
- 3 assessment of how well it's doing --
- 4 | A. Yes.
- $5 \parallel Q$ . -- in terms of these issues? Can you talk about that?
- 6 A. Well, I should say that the university has been assessing
- 7 the health of our campus, the success of our students, and the
- 8 success of our diversity efforts for a long time, before I came
- 9 to Carolina certainly.
- But recently the provost formed the Educational Benefits of
- 11 Diversity Working Group, and the purpose of that group is to
- 12 develop an assessment plan, implement an assessment plan that
- 13 | will help the university keep tabs on the extent to which it's
- 14 | providing the educational benefits of diversity that we are
- 15 committed to providing and also to consider how we can get
- 16 better.
- 17  $\parallel$  Q. You said recently. Do you recall what year that group was
- 18 | formed?
- 19 A. Several years ago. I'm sorry. 2017, 2018.
- 20 | Q. Okay. Are you a member of the group?
- 21 A. I am.
- 22  $\parallel$  Q. What is your assessment of the group's efforts thus far?
- 23 A. Well, first of all --
- 24 Q. Or as of the close of the discovery period.
- 25 A. Yes. It's a terrific group, and the group is taking its

work seriously. The group developed, I think, a really elaborate assessment plan that it's been executing. You know, the goal of the group really is to start assessing students before they arrive at the university, and so we begin with a survey of enrolling students and admitted students that the office of admissions distributes. And the survey simply asks students the extent to which they are seeking the educational benefits of diversity that the university is committed to providing. So we begin with the baseline of what our students want and need, what they're expecting of us.

You know, while I'm on the subject, the -- all the students want the benefits of diversity that we've said we're going to provide. All 92 -- 95 percent say that they want these benefits.

And so we're trying to take a life cycle approach to pay attention to students at every point along their path. We want to disaggregate results meaningfully across different dimensions so that we can understand how different groups of students are doing, and we want to do this is a rigorous way, in a way that's methodologically sound. We're lucky that we have good methods people on the committee, and they have access to other good methods people around the university. And I think in time — actually, I think the group has already done great work, and I think in time it will make a huge difference at the institution.

- Q. I want to turn to a new topic now and ask you some
  questions about race-neutral strategies and in particular about
  some things that may already be happening at the university.
- Has the university found any alternatives to completely replace consideration of race as a factor in the admissions process?
- 7 A. We have not.
- 8 Q. Has the university nonetheless tried to adopt some
  9 race-neutral strategies to increase its enrollment of
  10 underrepresented minority students in conjunction with holistic
  11 review?
- 12 A. We have.
- Q. I want to talk to you about some of those efforts, and I would like to start with recruiting. Has the university done any diversity-specific recruiting efforts?
- 16 A. Yes.
- 17 Q. And could you talk about the university's general approach to recruiting underrepresented groups?
- A. We want to reach out in every way that we know how and to
  the extent that we can to make sure that any student who would
  benefit from the experience of joining us at the university or
  any student who might contribute to the experience of others is
  at least thinking about UNC. So we start engaging with
  students really early in their high school careers.
- We offer a lot of hospitality to students. In other words,

we welcome them to campus, and when we do that, we try to do it in an appropriate way for students. And we host special sessions, for example, Spanish language sessions, on campus.

We have a team of students who are reaching out to prospective students all the time by telephone.

2.2

We travel to students in their communities. For example, in a nonpandemic year, admissions offices visit every high school that's served by a member of the Carolina College Advising Corps. We go to all hundred counties in North Carolina.

We partner with the Office of Diversity and Inclusion to operate Project Uplift, which is a big pipeline program that happens in the summer, and it is available to rural, low-income, underrepresented first-generation college and other students.

And then we recruit students after they're admitted. So we have special events for them on campus. We partner with the Black Student Movement. We have partnered with Hispanic students and with American Indian students to sponsor special events for those groups, and we have special events on campus for first-generation college students as well.

Q. I want to ask you about some of the signature programs the university has to enhance recruitment and enrollment of diverse students. You mentioned Project Uplift.

I want to ask about another program, Carolina College

- Advising Corps. What is that program?
- 2 A. The Carolina College Advising Corps is our effort to serve
- 3 as many students in North Carolina as we possibly can. So we
- 4 | hire recent graduates of UNC-Chapel Hill. We train them as
- $5 \parallel$  college and scholarship and financial aid advisors, and then we
- 6 place them in underserved schools across the state of
- 7 | North Carolina where they work with any student who seeks their
- 8 | help and where they try to help principals, counselors, and
- 9 teachers create a college-going culture.
- 10 Q. And you heard Mr. Kahlenberg talk about the lack of
- 11 | information that some students may have about things like early
- 12 | action. How does that program address those types of issues?
- 13 A. The advisors that we place in schools are very well
- 14 | trained. In effect, they go to a four- or five-week boot camp
- 15 | in Chapel Hill in the summer before they enter the field. They
- 16 are trained by admissions officers at the university, financial
- 17 | aid officers at the university; and each of them has a contact
- 18 in the admissions office, so they can always reach out with
- 19 questions.
- 20 So in all 79 of our partner high schools, there is a young,
- 21 | well-informed, energetic college advisor who can help
- 22 | low-income students, first-generation college students,
- 23 underrepresented students, any student in the school make sense
- 24 of the things that Mr. Kahlenberg was talking about.
- 25 Q. Do you recall what year the program began?

- A. We began in 2007. We earned the grant that launched the program, I believe, in 2006. I think that's right. It's been a long time.
  - Q. Since the inception of the program, has the program grown to its current levels?

A. Yes. We received the grant for this program in March. We hired our first advisors pretty much immediately, and we had four advisors serving eight schools in August of 2007. We planned to expand to another ten, but what happened is that communities around the state learned about the program, and they wanted advisors, and so we started raising money so we could expand the program. And it's expanded steadily ever since then.

You know, as I mentioned, we have 79 partner schools now.

We have close to 60 advisors. The program costs about

\$3 million a year. We -- we raised the money for it. We do

this as a service to schools and students across

North Carolina, and the program really is huge, and it has a

big impact. You know, the corps serves about 20 percent of all

black or African American students in public high schools in

North Carolina. It serves about 50 percent of all American -
American Indian students in North Carolina. It serves a large

share of Hispanic, Latino, Latinx students and a lot of

low-income students. So we've been really pleased that it's

been able to expand in the way that it has.

- Q. Has the university been in the process of expanding it as rapidly as it reasonably can?
- A. Yes. There have been times when we've -- it's been a stretch to expand as fast as we have, but we wanted to do it.
- 5 So as we have been able to raise the funds to do it, we've
- 6 expanded it.
- 7 Q. I want to ask about the American Talent Initiative. What 8 is that?
- 9 A. The American Talent Initiative, or ATI, is an effort by the
- 10 Aspen Institute in conjunction with Bloomberg Philanthropies to
- 11 encourage the colleges and universities in the country with the
- 12 highest graduation rates to recruit more low-income students.
- 13 | Q. When was that program started?
- 14 A. I believe that program was started in 2015 or 2016.
- 15 Q. And the university was a founding member of that?
- 16 A. We were a founding member. I think we were one of 30 or 40
- 17 | initial members of ATI.
- 18 Q. I'm going to ask you about C-STEP. You've heard a little
- 19 | bit about C-STEP, but can you describe in your words what
- 20 | C-STEP is?
- 21 A. C-STEP is our effort to work in partnership with community
- 22 colleges so that faculty and staff there can identify
- 23 | extraordinarily promising low- to moderate-income students who
- 24 would be great at Carolina, but who aren't thinking about even
- 25 trying to join us or for that matter even thinking about going

to a four-year college or university. The program identifies students very carefully one by one. There's no formula for identifying C-STEP students. The admissions office at UNC considers students carefully and individually in concert with faculty and staff at the community college partners who know the students well.

But when students enroll in the program, we promise them admission to Carolina if they participate fully in the program and if they graduate with an appropriate associate's degree from their community college.

Q. What is the eligibility for the program?

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- A. Typically -- and it varies a little bit, but we aim for students who are at or below 300 percent of the federal poverty guidelines indexed by family size. So that's students who -- if it's a household of four, the household is roughly 70, \$75,000. Most C-STEP students, though, are Carolina Covenant scholars. Most are low income.
  - Q. Does the university provide support for participants?
- A. We do. We provide support for participants as soon as they
  join the program. So we send academic advisors from
  UNC-Chapel Hill to the community colleges to meet with students
  and encourage them and help them make sure that they're taking
- the appropriate prerequisite courses. We bring C-STEP students to campus before they're ever enrolled in UNC.
- 25 The theory behind C-STEP is that -- the real barrier for

- community college transfer students isn't intellectual. It's
  emotional and social. So what we wanted to do was to get
  students comfortable on the campus before they ever enrolled,
  so that instead of their having to make a great leap from their
  community college to Carolina, they could just take a step and
  get to Carolina.
- 7 Q. Is this also a program that the university is interested in growing?
- 9 A. It is, yes.
- 10  $\mathbb{Q}$ . Can you talk about that?
- 11 A. Yes. And we have grown. So we launched C-STEP in 2006 with 3 partner colleges and 8 students, and today we have 14 12 partner colleges and 400 students. It costs money to run the 13 program. We have three staff members in the Office of 14 15 Undergraduate Admissions whom the admissions office funds, but we also provide support to the community colleges. The reason 16 17 why we do that is that we know community colleges have too much to do, and we know that they are constrained in their 18 resources, and so we want to make it as easy as possible for 19 20 our community college partners to serve their students well and 21 to work with us to identify great people who will come and make 2.2 the university better.
- Q. In your view, could more rapid or aggressive expansion of this program wholly replace the consideration of race as a factor in admissions?

- A. No, I don't think so.
- $2 \mid Q$ . Why not?
- 3 A. You know, I should say, too, that C-STEP students aren't
- 4 | the only community college students we enroll. We enroll other
- 5 students from the community colleges of North Carolina.
- 6 | Community college enrollment at UNC-Chapel Hill has grown
- 7 | substantially. Five years ago about 30 percent, maybe 28
- 8 percent of our transfer class was from North Carolina community
- 9 colleges. Last year it was 45 percent. This year it will be
- 10 | higher than that. So we've grown community college enrollment
- 11 generally.
- 12 The number of C-STEP students is fairly small. If we
- 13 doubled the number of partners in the scheme of a 19,000
- 14 | student -- undergraduate student body, the numbers of students
- 15 would still be fairly small. The students are terrific, and
- 16 they make us better, and we're glad to have them, but we don't
- 17 consider that or the expansion of that program to be a viable
- 18 way to replace the consideration of race or ethnicity in
- 19 comprehensive review.
- 20 Q. I'm going to now turn and ask you some questions about the
- 21 | university's financial aid.
- 22 What kind of a commitment has the university made to
- 23 | financial aid?
- 24 A. We promise to meet the full demonstrated need of every
- 25 undergraduate student who's eligible for federal aid.

- 1  $\|$  Q. How common is that among public universities?
- $2 \parallel A$ . There are only two of us.
- 3 Q. Which universities commit to that?
- 4 A. UNC and the University of Virginia.
- $5 \parallel Q$ . What kind of dollars does the university put into this
- 6 | commitment?
- 7  $\parallel$  A. I think in 2016-2017, we spent around \$260 million on
- 8 | student aid. I think close to 160 million of that went to
- 9 undergraduate students. I think 27, 28 million of that went to
- 10 | first-year students. Of the aid that we awarded to
- 11 undergraduate students, \$86 million of it was institutional
- 12 | funding. That is funding that the university itself committed.
- 13 | Q. Do you recall what percentage of the first-year entering
- 14 class received scholarship or grant money or typically does?
- 15 A. In that year 41 percent, and the percentage continues to
- 16 | rise.
- 17 | Q. How much of the university's available scholarship and
- 18 grant funds are need based?
- 19 A. About 93 percent.
- 20 | Q. And I believe you heard Mr. Kahlenberg's testimony about
- 21 | the numbers of low- and moderate-income students at UNC. What
- 22 | is your response to that?
- 23 A. I have two responses. The first is when you look at
- 24 UNC-Chapel Hill in the context of the leading research
- 25 universities in this country -- and we typically consider

- ourselves alongside -- for broad benchmarking, alongside other
  public universities in the Association of American
  Universities. There are 36 public research universities in the
- 3 Universities. There are 36 public research universities in the 4 group.
- 5 When you look at the enrollment of low-income students 6 across that group of schools, as measured by students' 7 eligibility for federal Pell grants, which is one way of 8 identifying low-income students, we're in the middle. When you 9 look at change over time, though, when you look at the increase 10 in low-income students at UNC-Chapel Hill between 2007 and '8 and 2017 and 2018, we're near the top. So we're in the middle, 11 12 but we're getting stronger.
- 13 Q. Can you talk about the Carolina Covenant?
- 14 | A. Yes.
- 15 Q. What is that program?
- 16 A. The Carolina Covenant is our promise to students --
- 17 | low-income students, students who are at or below 200 percent
- 18 of the federal poverty guidelines, again indexed by family
- 19 | size. It's about \$52,000 a year for a family of four. It's
- 20 | our promise to those students that if they come to Carolina and
- 21 | they're willing to work 10 or 12 hours a week in a work-study
- 22 | job, like that young man I was talking about earlier -- if
- 23 they're willing to work 10 or 12 hours a week in a work-study
- 24 | job, they can graduate from UNC debt free.
- 25  $\|Q$ . What has been the impact of the program?

- A. It's had a profound impact on the university because it's brought great students to the university who have made other students better. Its impact on the lives of individual students I think also has been profound.
  - There's so many testimonials of Covenant students. The young woman I mentioned -- I was talking about earlier who came to the first-generation college event with her meemaw, she was a Carolina Covenant scholar. Some of the other students that I've talked about are Carolina Covenant scholars.
- Their ability to focus on their studies, their ability to
  work in an office like the one where I work where people are
  looking out for them, it's really improved the success of
  students on our campus, and I think it's also improved their
  happiness.
  - Q. What percentage of incoming first-year students are eligible for the Covenant scholar program?
- 17  $\|$  A. In a typical year, maybe 13 to 15 percent.
- 18 Q. Has that grown over time?
- A. It has grown some, and it's bounced up and down some. It's a little higher now than it has been and probably not as high
- 21 as it will be following COVID.
- 22 Q. Does the university at this point set a cap on the number
- 23 of students who can participate in the program?
- 24 A. No.

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25  $\parallel$  Q. What kind of an institutional commitment does this require?

- It's a huge commitment. The university has been proud to make that commitment, but it's a struggle to keep it because 2 3 it's expensive to support students. A nonresident -- an 4 out-of-state Covenant scholar, for example, gets \$40,000 a year 5 in institutional grant funding from the university. A resident Covenant scholar gets about 12 1/2, \$13,000 a year in 6 7 institutional grant funding from the university. The difference, of course, is because it costs less to attend if 8 9 you're a resident student.
  - The university spends probably in a given year, as I mentioned, 80 to \$90 million on student aid that it could spend on something else, but that it chooses to spend on student aid because we think it's the right thing to do and we think that it strengthens our student body.

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- Q. Are there limits on the university's ability to expand that commitment in the way that Mr. Kahlenberg suggests?
- 17 The university faces really serious financial challenges, and those financial challenges make it hard for us to expand financial aid at will.
- 20 Q. Can you talk about the sources of funding for financial aid 21 at the university?
- 22 A. Some of the funding for student aid for need-based aid 23 comes from the tuition that students pay. In effect, we return a share of the tuition that students pay back to students in 24 the form of need-based aid. We don't use tuition revenue for

merit aid, but we do use it for need-based aid.

We have some private money that people have donated over time to endow need-based scholarships for students. We have other money that the university has to work very hard to find every year -- and sometimes it's touch and go -- to make sure that we can continue to meet our commitment to students, but we've always found a way.

- Q. And there was a suggestion to just tap into the endowment.

  What's your response to that?
- A. I don't think that's how endowments work. The university does have a substantial endowment. My understanding is that 90 percent or more of it is restricted; in other words, people gave the money to the university for a particular purpose. In effect, there's a contract for the money to be used for that purpose.

I think the university has -- well, the other thing I should say is that the university doesn't spend the endowment. The university spends the income on the endowment. So the endowment is a fund of money that's kept aside to generate revenue in perpetuity, forever; and the university takes whatever revenue the endowment generates and distributes it for the restricted purposes that the endowment has in place.

There's some money every year that's generated by the endowment that's not restricted. I believe that's about 6 or 6 1/2 million dollars a year. There are many demands for that

money, and much of it is already going to need-based student aid.

So there's a limit on what the endowment can do. I appreciate how it seems when someone hears the word "billion" attached to a resource that the university has, but the endowment doesn't work in quite the way that I heard described here today.

- Q. I'm going to ask you whether the university has been recognized for affordability or financial aid efforts.
- 10 A. We have been.

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- 11 Q. Can you talk about some of those recognitions?
- 12 A. Sure. We -- every year, every other year Kiplinger's
- 13 | Personal Finance magazine rates universities, public and
- 14 private, in the country on the basis of their value. And
- 15 Kiplinger's definition of value includes the quality of the
- 16 student body; it includes the success of students in the
- 17 | student body, the rates at which they graduate; it includes the
- 18 amount of financial aid that the university provides to
- 19 students; and it includes the university's tuition and fees,
- 20 with lower being better than higher. So for 18 consecutive
- 21 years -- in fact, every time Kiplinger's has done this ranking
- $22 \parallel \text{of colleges}$  and universities in the United States,
- 23 UNC-Chapel Hill has been the best value among public
- 24 universities.
- 25  $\parallel$  Q. Has the university received other recognition in this area?

- A. We have.
- 2 Q. Can you describe that?
- 3 A. In 2017, we received the Jack Kent Cooke prize for
- 4 excellence in educational equity. We were the first public
- 5 university to receive this prize, which recognizes the college
- 6 or the university in the United States that's doing the best
- 7 | job for outstanding low-income students.
- 8 Q. Having overseen both the recruiting and the financial aid
- 9 aspects, are these areas that have been priorities for the
- 10 university already?
- 11 A. Yes. I mean, I would just say if they weren't priorities
- 12 for the university, we wouldn't be able to do what we do. You
- 13 know, if these weren't priorities for the university, we
- 14 | wouldn't be meeting the full demonstrated need of students. If
- 15 these weren't priorities for the university, we wouldn't have
- 16 the Carolina Covenant. If these weren't priorities for the
- 17 | university, the university wouldn't let its admissions office,
- 18 | much less encourage its admissions office, to run the Carolina
- 19 | College Advising Corps. It wouldn't allow us to compete for
- 20 grants for the C-STEP program. Yes, these things have been
- 21 priorities for the university for a very long time.
- 22 Q. I want to turn to another topic now and ask you about the
- 23 university's consideration of race-neutral alternatives.
- 24 What is your understanding of whether the university has an
- 25 | obligation to consider race-neutral alternatives?

A. We do.

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Q. I'd like to walk through some of the efforts that the university has made over the years.

In the early years of arrival at the university, what was your focus in terms of race-neutral alternatives?

A. You know, I've actually been paying attention to race-neutral alternatives personally since 1996 with the passage of Proposition 209 in California; and through contacts at other universities and through my attendance at professional meetings, I heard that things weren't going well, especially for UCLA and Berkeley. I continued to pay attention to what was going on at UCLA and Berkeley once I got to Carolina.

And what I heard from people there and again in professional meetings is that, at least from UCLA's point of the view and Berkeley's point of view, they had thrown everything they knew at the challenge that they faced once they had been prohibited from any use of race or ethnicity at all in admissions. What I learned is that enrollments of underrepresented students at those schools plummeted, and what I also heard is that applications declined substantially.

So we were paying attention to this natural experiment that was going on in California with Berkeley and with UCLA, and we were paying careful attention to their results.

After I became admissions director in September of 2004, I started attending meetings of Access & Diversity Collaborative

of the College Board. In fact, the first meeting that I attended of the collaborative was the month after I became admissions director.

And the Access & Diversity Collaborative is an effort by the College Board to bring policymakers, legal experts together with enrollment and admissions practitioners so that we could talk about how we could do a better job, so that we could talk about the legal landscape, and so we could hear what other schools were doing and how well their tactics were working.

And from that point forward -- from 2004 forward, somebody in our office, often I, but sometimes others, would attend meetings of the Access & Diversity Collaborative and pay attention to their documents about race-neutral alternatives and other practices that other schools were putting into place. So those were the early years.

- Q. At some point did the university conduct a race-neutral alternative analysis?
- 18 | A. We did.

- 19 Q. Can you describe the first analysis that was conducted?
- A. The first one was in 2007, and what we tried to do -- or I should say what I tried to do because I did this working

  20 solo -- what I tried to do was to take the candidates who had

  21 applied for admission and to apply a rote, formulaic, automatic

  22 bonus to students based on socioeconomic disadvantage, and I
- 25 tried this in a couple of different ways.

- 1  $\|$ Q. Let's look at some of the documentation.
- 2 MS BRENNAN: If you can pull up DX34, please.
- 3 | Q. (By Ms. Brennan) Do you recognize this?
- 4 | A. I do.
- $5 \parallel Q$ . Is this part of the work that you did in that analysis?
- 6 A. This is part of the summary spreadsheet or one of the
- 7 summary spreadsheets that I produced.
- 8 Q. Okay. And if we could look at DX35. Do you recognize
- 9 | that?
- 10 A. I do.
- 11  $\|$  Q. What is that?
- 12 A. This is another of the summary spreadsheets that I
- 13 produced.
- 14  $\parallel$  Q. Okay. And then if we can look at DX36. What is that?
- 15 A. This is a third that I produced.
- 16  $\parallel$  Q. Which spreadsheet is the best one to look at to try to get
- 17 | an understanding of what you did?
- 18 A. I would look at this one because this one weights
- 19 socioeconomic disadvantage the most heavily.
- 20 Q. Can you explain what we see with DX36?
- 21 A. Yes. At the time when I did this simulation, we were
- 22 | calculating for candidates a predicted first-year GPA based on
- 23 any number of factors. We weren't using predicted GPA to make
- 24 admissions decisions, but after we had made admissions
- 25 decisions, we would calculate a predicted GPA. And we did this

so that we could do studies later on of factors that predicted success at the university, and that's what's referred to by AI in Row 1.

2.2.

What this simulation does is it takes a student's AI, and for each of four disadvantaged criteria that the student meets, it adds a third of a point. So if a student was first-generation college, the student got an extra third of a point added to the student's predicted GPA or AI. If the student was also a fee-waiver student, the student got another third of a point. If the student was from a single-person household, the student would get another third of a point; and if the student was first-generation college, the student would get another third of a point. So in effect, if you had a student with a 2.7 predicted first-year GPA, if the student met all four of those criteria, the student would end up with a 4.0 GPA.

So then all I did was apply those weights, those bonuses, if you want to think about it that way, to all the candidates who had applied, and then tried to predict using our yield model, which you see below here, what the shape of the class would have been like on only a couple of dimensions. And you can see the results over in the little box that says "Total."

MR. STRAWBRIDGE: Your Honor, I object, and I need to raise something. I don't know if Your Honor wants me to do it with the witness on the stand or outside the presence of the

witness. THE COURT: Well, I don't know what you're going to 2 3 raise. 4 MR. STRAWBRIDGE: We have concerns about the 5 divergence of the trial testimony from the record that was made 6 at his deposition. 7 That you can't address on cross? THE COURT: 8 MR. STRAWBRIDGE: Well, I mean, I think that there 9 ought to be some concerns about the ability to inquire into 10 discovery of a 30(b)(6) witness's testimony at the deposition. 11 This is -- again, I don't necessarily want to say too much. I can address it on cross, but I actually think the entire line 12 of questioning has crossed a line into improper inquiry. 13 THE COURT: All right. Well, sir, why don't you step 14 15 down and step outside so that I can hear this argument, please. (The witness left the stand and the courtroom.) 16 THE COURT: Yes, sir. 17 MR. STRAWBRIDGE: Thank you, Your Honor. 18 19 We took Mr. Farmer's deposition in June of 2017, and we 20 specifically asked him about his efforts regarding these 21 spreadsheets. He testified at the time that he could not 22 remember how he went about calculating this information. He 23 could not remember how -- what his standard was for whether it 24 would be successful. He was basically unable to provide any substantive information about how he did this. He also said --

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I mean, I should note, at the time that we took his deposition, he had been identified by UNC as a 30(b)(6) witness on its consideration of race-neutral alternatives.

So I am troubled by the fact that now he's got these spreadsheets up and he's testifying in great detail about how he went about reconstructing this analysis when he was unable to say so at his deposition.

MS. BRENNAN: Your Honor, we didn't intend to go into it much further than what I've already asked him, just basically that he did an analysis, which they were aware from the deposition. They have the spreadsheets, so they had the opportunity to see what was depicted in terms of the analysis. You know, he's not really deviated from just explaining what is shown on those Excel spreadsheets. So I think this is proper potentially for cross-examination, but I don't think it

THE COURT: All right. I am going to overrule your objection, and you can address this on cross-examination.

precludes him from talking about what he actually did on some

MR. STRAWBRIDGE: Thank you, Your Honor.

spreadsheets that they have had as well.

THE COURT: All right. Let's call him back in.

How much longer? Let me ask you.

MS BRENNAN: Your Honor, I don't think I will quite finish with him today. I'll have a little bit of direct remaining in the morning. So I'm happy to stop, you know,

whatever time makes sense. 2 THE COURT: Well, we can use these 15 minutes. So why 3 don't we bring him back in. 4 MS BRENNAN: Okay. Certainly. 5 (The witness returned to the courtroom and the witness 6 stand.) 7 THE COURT: You may proceed. 8 (By Ms. Brennan) Mr. Farmer, did the work that you did here as part of this analysis suggest to you a race-neutral 10 alternative that you believed could be adopted at the university? 11 It did not. 12 Q. All right. I'd like to ask you what the next step was for 13 the university's consideration of race-neutral alternatives. 14 15 In 2009, I asked Dr. Jennifer Kretchmar in the admissions office to conduct a thorough review of the literature on 16 17 race-neutral alternatives. 18 Why did you task that to Dr. Kretchmar? Well, Dr. Kretchmar has a Ph.D. in educational psychology. 19 20 I had hired her years before. I had worked closely with her 21 over the years. I knew her to be among the smartest, most 22 intellectually curious people I had met at the university; and 23 I thought this would be a perfect assignment for her. I knew she would do it well, and I knew she'd produce great work. 24

Did she produce a report as a result of this assignment?

- A. She did.
- 2  $\mathbb{Q}$ . Let's look at DX37, please. What is this document?
- 3 A. This is Dr. Kretchmar's literature review.
- $4 \parallel Q$ . And if we could just take a look -- scrolling through the
- 5 document, is this -- how many pages was the document,
- 6 | approximately?
- 7 A. Thirteen.
- 8 Q. And that includes a couple of pages of references at the
- 9 end?
- 10 A. It includes the bibliography, yes.
- 11 Q. Did you review this when you received it?
- 12 | A. I did.
- 13 Q. What did you think?
- $14 \parallel A$ . First of all, I thought it was very well done, as I
- 15 expected it would be, and I thought that the literature review
- 16 | strongly demonstrated that schools like the university had not
- 17 | found race-neutral alternatives that worked well.
- 18 Q. I want to ask you now about what the next step was for the
- 19 university in terms of considering race-neutral alternatives.
- 20 A. The next step was in 2012 when Dr. Kretchmar and I worked
- 21 | together to try to model the impact of a top 10 percent plan on
- 22 the share of the first-year class that was composed of North
- 23 | Carolinians.
- 24 Q. Okay.
- 25 MS BRENNAN: Can we take a look at DX38, please.

- Q. (By Ms. Brennan) What is this document?
- $2 \parallel A$ . This is the summary document of that study.
  - Q. And can you walk us through this?

- $4 \parallel A$ . As the first paragraph says, this top 10 percent policy
- 5 | that we simulated would have yielded a first-year class -- and
- 6 | just to be clear, that's not the entire first-year class;
- 7 | that's the share of the first-year class composed of resident
- 8 students -- a first-year class with a higher percentage of
- 9 underrepresented students, 16 percent versus 15 percent.
- 10 Then it also says that under the same policy, every
- 11 | academic indicator, other than the share in the class ranking
- 12 | in the top 10 percent, would have declined. And as you can see
- 13 here, we found that the average SAT, critical reading and math
- 14 combined, would have been 1262 as opposed to 1317.
- 15 And there was other information underneath this summary
- 16 that was also concerning to us.
- 17 Q. What was that information?
- 18 | A. What we found was that when we compared the students who
- 19 | would have been -- who were admitted to the university through
- 20 comprehensive review but would not have been admitted through
- 21 | the top 10 percent plan, and you compared those students to the
- 22 | students who were not admitted through comprehensive review but
- 23 would have been admitted through the top 10 percent plan, there
- 24 was a difference in the average SAT score of about 130 points.
- 25  $\parallel$  Q. And why is a drop in SAT score across a population

something that you consider with respect to race-neutral alternatives?

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A. Well, I should make one thing clear. I mean, test scores aren't the only things that we care about, and it's true that we don't set out to maximize the average SAT in the first-year class. That's not our goal.

It's also true that when you compare two people one to another, a difference of 60 points on the SAT probably isn't a material difference, especially if you're able to assess each of those two candidates on many dimensions, not just on the mechanical dimension of the SAT. So it's just important to remember all of that.

The real impact of testing is across big populations, and so although a difference of 60 points between two people might not be a significant difference, a difference of 60 points across a population of 30-some hundred is actually a very significant difference. It's not a small difference. It's a big one. And the reason why it's big for the big group and not for the two people is that the bigger the group, the more significant the difference.

- Q. Did the university determine as a result of this analysis that there was a race-neutral alternative it could adopt?
- 23 A. We did not determine -- we determined that this
  24 race-neutral alternative was one that we could not adopt.
  - Q. Was this study reported outside of the admissions office?

- A. It was.
- 2 Q. Can you describe that?
- $3 \parallel A$ . Well, it appeared in the university's amicus brief, and it
- 4 | also was discussed at the Advisory Committee on Undergraduate
- 5 Admissions.
- 6  $\parallel$  Q. You mentioned the -- an amicus brief. Was this analysis
- 7 | specifically prepared for the purpose of the amicus brief?
- 8 A. It was prepared in conversation with faculty members at the
- 9 | law school who were preparing the university's amicus brief.
- 10 don't know that I would go so far as to say it was prepared
- 11 | explicitly for it, but I had talked with the faculty members
- 12 who were working on the amicus brief because they were asking
- 13 about how admissions worked at the university. So I talked
- 14 | with them and described the process. And because the case at
- 15 | hand was Fisher, I decided that it would be helpful to model a
- 16 top 10 percent plan like the one that was being used at the
- 17 | University of Texas and like the one that was at the heart of
- 18 the Fisher case.
- 19 Q. And did you consider this part of your consideration for
- 20 the purposes of admissions work --
- 21 A. I did.
- 22 | Q. -- of race-neutral alternatives?
- 23 A. Yes, I did.
- 24 MS. BRENNAN: Your Honor, that would be a good
- 25 stopping point, if that's acceptable.

1 THE COURT: Yes, that would be fine. 2 Sir, if you will step down. 3 THE WITNESS: Thank you, Your Honor. 4 (The witness left the stand.) 5 THE COURT: Are there matters that we need to discuss before we leave today? 6 7 MR. STRAWBRIDGE: None, Your Honor. I think that the 8 parties are going to confer, in light of the discussion, over 9 the weekend both in terms of how we can go about limiting 10 people in the courtroom as well as potential schedule adjustments we can make. I don't know if we're prepared to 11 12 talk about those now or if you want to further discuss those. 13 MR. FITZGERALD: I think it would be good for the parties to further discuss them, but maybe just give Your Honor 14 15 a status update. My understanding is that Mr. Farmer obviously will return tomorrow for cross, and I believe we are prepared 16 17 and have exchanged materials about two other witnesses, 18 Mr. Rosenberg and Mr. Davis. And if we were to finish those tomorrow, I think we would be a witness ahead of schedule from 19 20 what we submitted before, if I have it right. We don't have 21 witnesses beyond Mr. Farmer, Mr. Rosenberg, and Mr. Davis 22 tomorrow because we've exchanged -- we thought that Mr. Davis 23 would be Monday. He's been moved up. 24 And then if we get to Monday, there's a witness who will take some time, Ms. Panter, and she will be our last fact

witness, as I understand it. And then, because the expert is scheduled to testify remotely Tuesday morning, we've been talking to Intervenors about whether or not they can move some witnesses to Monday afternoon. We're working to try to take advantage of the time, recognizing that because we've gone faster than we thought on witnesses there may be some bumps. But everyone has been working together, and we'll see what we can do. I just want to let Your Honor know what the plan is.

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MR. HINOJOSA: Yeah. And we are prepared, Your Honor, to — we are prepared, Your Honor, to present two witnesses on Monday afternoon, and we'll be sure to provide those names to the other parties as well. One of those witnesses will be testifying remotely, and so we'll just be sure to coordinate with Ms. Blay and the technology to make sure we understand exactly how that's going to work.

THE COURT: All right. That sounds fine. It doesn't seem like you would need to move on Monday, but I am concerned about where you are sitting on that day that you are going to examine all of those witnesses. And so I am going to recommend that when we get to that point that maybe we switch places to allow him to face the witnesses. We will make sure that this area is cleaned up, and I would encourage you to do the same before you sit there so we don't have those issues. All right.

MR. FITZGERALD: Thank you, Judge.

THE CLERK: Judge, also they had discussed with Efren

earlier about putting a podium in front of the table here if -unless you -- if you prefer them moving, we'll just do that, 2 3 but they had suggested putting the podium there. 4 THE COURT: I'm not sure it would be that difficult 5 for there to be a move. 6 MR. FITZGERALD: That's fine with us. 7 THE COURT: And that will give you direct sight to 8 your witnesses, and I would rather not clutter up the well any 9 more than we've got it cluttered up. 10 MR HINOJOSA: Absolutely. THE COURT: So if you -- you just talk about it and 11 12 work that out. It doesn't sound like you would need that assistance on Monday afternoon because one is on video and --13 one is on video and the other -- but on the day you've got that 14 15 list of witnesses --MR HINOJOSA: Right now we anticipate calling two 16 17 Monday afternoon. Then possibly Wednesday afternoon we were maybe going to call three, depending on the time available, and 18 then we would call the remaining three on Thursday. So we're 19 20 working with Defendants --21 THE COURT: I see. 2.2 MR HINOJOSA: -- to fill some gaps in the testimony, 23 and then we'll sadly possibly finish early, ahead of schedule. 24 THE COURT: Well, I won't be sad about that.

But I will say, as I've said earlier, you have worked so

well together, so I did want you to know I had a concern about 2 his ability to see his witnesses. So you work out the best way 3 for that to occur and when that should occur. 4 MR. STRAWBRIDGE: We'll be happy to do it. Our 5 numbers will be down since it will be next week anyway. 6 should not be a problem at all. 7 THE COURT: All right. That sounds good. 8 Let us adjourn court until 9:30 a.m. in the morning. 9 (Proceedings recessed at 4:56 p.m.) CERTIFICATE 10 11 I, LORI RUSSELL, RMR, CRR, United States District Court Reporter for the Middle District of North Carolina, DO HEREBY 12 CERTIFY: That the foregoing is a true and correct transcript of the proceedings had in the within-entitled action; that I reported 13 the same in stenotype to the best of my ability and thereafter reduced same to typewriting through the use of Computer-Aided 14 Transcription. 15 16 Lori Russell, RMR, CRR 17 Date: 12/11/2020 Official Court Reporter 18 REDACTION CERTIFICATION 19 I, Lori Russell, certify that the foregoing is a true and 20 correct copy of the transcript originally filed with the clerk of court on 12/21/2020, and incorporating redactions authorized 21 by the Court requested by Defendants' counsel, in accordance with Judicial Conference policy. Redacted characters appear as 2.2. an "X" in the transcript. 23 24 Lori Russell, RMR, CRR Date: 1/15/2021 Official Court Reporter